the lakhs that are spent by the department are spent well, the thorough re-organisation of the Income-tax department on the introduction of the Sales-tax, the creation of the posts of Reforms Commissioner and Constitutional Adviser with staff, payment of full dearness allowance to Aided Primary Teachers, revision of pay of teachers, etc., were some of the items that contributed to the increased expenditure. An interim relief of one month's pay paid to the low paid staff whose condition calls for improvement cost the Government Rs. 4 lakhs. Purchase of new cars under State Conveyances and the increased maintenance charges of Railway also accounted for the increase in expenditure.

Before proceeding to the subject of the day I may add that Government are not unaware of the growth of expenditure under "Establishment"; the period of war witnessed the creation of nearly 3600 appointments—about 1500 appointments on Rupees 15 and below, another 2000 or a little more on Rs. 100 and below and about 100 appointments on a salary above Rs. 100 and the expenditure under establishment (basic pay) grew from Rs. 30·2 lakhs in 1115 to Rs. 60·00 lakhs for 1123 excluding the lump provision of Rs. 18·00 lakhs for revision of pay. This is a feature peculiar not only to this State but also to every Province or State in India which had to face the impact of this phenomenal upheaval. I may illustrate my point from quoting the figures for the establishment of the Central Government.

The original eight departments of the Government of India were constituted into sixteen departments. The expenditure on the Government of India Secretariat in 1938—39 in some of the departments has grown many times as noted below.

In lakhs

Departments	*1938—39*	*1947—48*
	Rs.	*Rs.*
Home	29.74	39.57
Communication and Transport	2·84	30·64
Commerce	6·49	41·18
Labour	5·64	20·46
Education Health, Lands etc.	8·95	39·00

The expansion of work in all directions had no doubt made the growth necessary at the time. An inevitable concomitant of the war as this was, the establishments have, however, continued to this day even though the war ended two years ago. A war-less war is still being fought on all sides—on the food front, cloth front, fuel front, etc.,—and we are still not out of the woods. Yet, Government have decided that it is essential in the interest of the State to effect as much retrenchment as possible not only in the domain of temporary establishments, but wherever possible. For this purpose Government have appointed a committee to go into the question in detail. It is hoped that the committee would be able to suggest effective retrenchments on all sides.

Paradoxical, as it may seem, this year also witnessed the working of a committee or committees for the revision of pay of all establishments owing to the abnormal increase in the cost of living and the improvement in the standard of life. Orders on pay revision proposals are expected to issue shortly. The passing year also witnessed the conclusion of the labours of the Prohibition Committee, on whose valuable report, Government have already passed orders for starting prohibition with the Chittur Taluk.

Budget Estimate for 1123.—I now turn to the budget for the coming year. The estimated revenue for the year is Rs. 419·96 lakhs including the amounts taken from the Reserve Funds and the expenditure from revenue is estimated to be Rs. 417·95 lakhs leaving a surplus of over Rs. 2 lakhs.

Receipts.—The abolition of Salt Tax, the introduction of prohibition in the Chittur Taluk, the decline in the Income-tax owing to the withdrawal of Excess Profits Tax and in sales tax owing to exemptions, created a difficult problem for the Government to solve in framing the budget. The expenditure, on the other hand, shows less of decline as is only to be expected since new expenditure of the nation-building kind is fast replacing the decline under "Defence and War Measures". Sacrifice of revenue at one end and increase of expenditure at the other end to meet the ever-growing needs of our people, give us adequate justification for the new and increased taxation. On the side of expenditure, the one criterion by which Government have been guided in their policies and programmes is how far these go to satisfy the aspirations of the masses who are eagerly waiting for an economic and social miracle to occur within the span of a few years. The development proposals envisaged by us accordingly embody these aspirations. In the programme of Post-war Reconstruction we have followed more or less the same programme, though in our limited sphere as the Congress Provinces. In the priority of objectives we have

LIBRARY ARCHIVES Kerala Legislative Assembly

APPENDIX A

BUDGET, 1123

MEMORANDUM EXPLANATORY OF THE BUDGET

INTRODUCTORY

The Budget is the annual financial statement showing the probable receipts and payments during the succeeding year. The transactions included in the budget estimates and accounts exhibit mainly the actual cash receipts and disbursements expected or realised during the financial year from Chingam to Karkadagam as distinguished from the amounts due by, or to Government during the same period.

This cash basis system is, however, not entirely suitable for recording the transactions and presenting at any time the correct condition of the financial results of Government undertakings which are run on strictly commercial lines. In respect of these undertakings, the net result profit or loss) is shown in the public accounts, taking into account their assets and liabilities the amounts due to, or by, the undertaking during the same period).

(*ii*) The main divisions of the Government accounts are.—

(*a*) Revenue
(*b*) Capital
(*c*) Debt
(*d*) Remittance

The first division deals with the proceeds of taxation and other receipts classified as revenue and the expenditure therefrom, the final result of which is taken as the surplus or deficit of the year's revenue account.

The second division deals with expenditure financed at times from borrowed funds, the objective to be secured thereby being either increase of concrete assets of a material character, or return justifiable on grounds of public welfare.

The third division includes receipts and payments, such as deposits, loans and advances in respect of which Government act as debtors and creditors and become liable to repay the moneys received or will have a claim to recover the amounts paid, as also the repayments of the former and the recoveries of the latter.

The fourth and the last division comprises merely adjusting heads, under which appear all cash remittances from one treasury or bank to another, in addition to those which are merely items in transit between different departments of Government pending final clearance and between the Government of Cochin and the Government of India, etc., Credits and debits taken to these heads in the first instance are ultimately cleared by adjustment under the final heads.

(*iii*) Inside each of these four broad divisions mentioned above, the transactions are grouped into sections which are further sub-divided into major, minor and detailed heads of account.

(*iv*) The accounts under the several divisions work from balance to balance, these balances working up to the general cash balance of the State, part of which is kept in the State Treasuries, while the rest is deposited with the Government Bankers. Besides these cash balances, there are the securities on account of the several reserve and other funds.

(*v*) In this memorandum, an endeavour is made to explain the salient features of transactions accounted for under the first two divisions, *viz.*, Revenue and Capital, the expenditure grants under which, with some reservations, are subject to the vote of the Legislature, and brief references wherever necessary are made to the others.

(*vi*) A study of the Budget by itself will give neither a complete nor a correct idea of the financial position of the State as a whole. To supplement the information contained in the Budget, a statement is furnished indicating in a general way the position of the State's Assets and Liabilities the transactions of which are included in the published estimates and the balances of the several debt heads are also published with the detailed budget estimates.

LIBRARY ARCHIVES Kerala Legislative Assembly

As usual this memorandum deals with the finances of three official years. Before dealing with the budget estimates of 1123 the final accounts of 1121 are first compared with the revised estimate for the year. The revised estimate for the current year is then compared with the budget estimate of the year. Finally the budget estimate for 1123 is discussed.

Accounts of 1121

The following statement shows the actuals of revenue account of the year 1121 as compared with budget and the revised estimate for that year.

(In lakhs of rupees)

Heads	Budget estimate 1121 Rs.	Revised estimate 1121 Rs.	Actuals 1121 Rs.
1	2	3	4
Receipts ..	294·25	324·54	334·51
Expenditure ..	287·48	323·50	292·24*
Surplus ..	+6·77	+1·04	+42·27
Capital expenditure ..	42·01	32·21	16·70

*Does not take into account the transfer of Rs. 25·00 lakhs and Rs. 5·00 lakhs to the Revenue Reserve and Industrial Development Funds.

The increase in the actual surplus over that anticipated in the revised estimate was due to further improvement in revenue to the extent of Rs. 9·97 lakhs and a fall in expenditure aggregating to Rs. 31·26 lakhs both of which together thus contributed to an increase in net surplus of Rs. 41·23 lakhs over the surplus of Rs. 1·04 lakhs anticipated according to the revised estimate. Out of this realised surplus of Rs. 42·27 lakhs, a sum of Rs. 25·00 lakhs has been transferred to the Revenue Reserve Fund and another Rs. 5·00 lakhs to the Industrial Development Fund.

Revenue (Rs.+9·97 lakhs).—The increase was the net effect of increases under some heads totalling Rs. 17·94 lakhs and decreases totalling Rs. 7·97 lakhs under others.

The chief increases in revenue were.—

(In lakhs of rupees)

Head of Account	Revised estimate 1121 Rs.	Accounst 1121 Rs.	Increase Rs.	Reasons
1	2	3	4	5
I. Land Revenue	12·64	12·99	·35	Increases under quarrying fees, fisheries, receipts on account of K. A. Samajam and Miscellaneous items
VII. Salt	5·28	7·76	2·48	On account of larger consumption of salt and on account of adjustment of wrong credit from Advances

LIBRARY ARCHIVES Kerala Legislative Assembly

(In lakhs of rupees)

Head of Account	Revised estimate 1121 Rs.	Accounts 1121 Rs.	Increase 1121 Rs.	Reasons
1	2	3	4	5
VIII. Stamps	7·00	8·06	1·06	Larger sale of non-judicial and Court fee Stamp papers reflecting continuance of the boom in sale of lands etc.
X. Abkari & Ganja	58·00	58·51	·51	Larger consumption of liquor issued from Distillery and fees for licenses for tapping fermented toddy
XIII. Tobacco	17·87	18·39	·52	There were less of arrears than anticipated and estimated for
XIV. Forest and Tramway	34·36	34·99	·63	Larger sale of timber and other produces and larger receipts under Miscellaneous revenue
XV. Registration	2·86	3·17	·31	Increase from regist ration and Company fees
XVII. Interest	3·72	4·33	·61	Due to larger investments of cash balances in short term fixed deposits, etc.
XVIII. Anchal	3·20	3·52	·32	Larger sale of Anchal stamps
XXIII. Education	5·51	5·93	·42	Due to larger number of students in Secondary classes and larger amount realised as Examination fees
XXVI. Public Health	·73	1·24	·51	Increased receipts from markets, license fees and also cyanogassing fees
XXVII. Stationery and Printing	3·32	3·94	·62	Larger supplies of stationery and printed forms to the various Departments chiefly Food Supplies Department
XXIX. Railway	62·70	64·77	2·07	Greater traffic than anticipated
XXXII. Income-tax	45·00	51·95	6·95	Larger return from the Excess Profits tax and Super-tax and also ordinary income-tax
Total of small increases under other heads			·58	
Total	..	..	17·94	

LIBRARY ARCHIVES Kerala Legislative Assembly

The chief decreases in revenue occurred under the following heads.—**[In lakhs of rupees**

Head of Account	Revised estimate 1121	Accounts 1121	Decrease	Reasons
1.	2	3	4	5
XI. Matches, Betel nuts, etc. ..	22·15	16·18	5·97	The anticipated yield from duty on betel-nuts was not realised.
XXX. Profits from Capital Outlay	2·17	·79	1·38	Non-adjustment of the profits from Electrical concerns, Ayurvedic Hospital, etc.
XXXIV. Miscellaneous ..	5·93	5·31	·62	Smaller receipts from the Food Supplies Department, recoveries on account of Establishments, etc.
Total ..	..	..	7·97	

Expenditure on Revenue Account—Rs. 31·26 lakhs.

The decrease was the net effect of decreases totalling Rs. 36·81 lakhs under some heads and increases totalling Rs. 5·55 lakhs under some others.

(In lakhs of rupees)

Head of Account	Revised estimate 1121	Accounts 1121	Decrease	Reasons
3. Agriculture	6·19	3·67	2·52	Savings of about Rs. 2·00 lakhs under Subsidy to cultivators for seed and manure and also lapse of the allotment for starting the new Demonstration Farm.
5. Panchayats	8·13	7·05	1·08	Savings under works partly on account of the non-utilisation of the provision for tender excess and non-completion of works and Land Acquisition Proceedings.
11. Matches, etc.	13·65	2·40	11·25	Non-payment of the contribution to the Government of India in respect of the duty on Betelnuts pool.
14. Forest and Tramway	22·57	20·32	2·25	Savings under transport charges and also working charges of Tramway.
17. General Administration including Publicity	6·03	5·63	·40	Savings mainly under Legislative Council due to non-drawal of consolidated allowance by several members and also in the expenditure connected with the floatation of the new Loan.

LIBRARY ARCHIVES Kerala Legislative Assembly

(In lakhs of rupees)

Head of account	Revised estimate 1121	Accounts 1121	Decrease	Reasons
22. Police	7·21	5·87	1·34	Savings under arms, clothing, etc. and also due to non-filling up of leave vacancies and non-completion of re-organisation and non-purchase of certain machinery in the fire brigade.
23. Education	40·91	36·07	4·84	Savings under Establishment, Grants-in-aid and noon-day feeding. Lump sum provision for revision could not also be utilised in full. There were also savings under provision made for reimbursement to Aided Schools.
26. Medical	11·10	10·55	·55	Savings under cost of medicines, instruments, etc. and also under the lump provision for training of nurses.
27. Ayurveda	3·12	2·68	·44	Mainly on account of the non-utilisation of provision made for purchase of K. A. Samajam buildings.
28. Public Health	5.03	4·19	·84	Savings under antimalarial operations, rural sanitation works, prevention of epidemics and vagrancy.
30. Stationery and Printing	4.77	4.56	·21	Savings under purchase of stationery articles
31. Military	5.76	5·24	·52	Savings due to non-entertainment of full strength and non-receipt of bills from the Ordinance Department.
32. Public Works	44·56	38·47	6.09	Lapse due to non-execution of all the budgetted works.
33. Interest	5·97	4·76	1·21	Claim for interest was not preferred by all parties.
35. Industries Transferred	1·73	1·35	·38	Savings due to the closing of G. T. School, Trichur and non-entertainment of full establishment.
37. Uplift of Depressed Classes	1·24	1·03	·21	Savings under supply of school requisites and Water-supply.
39. Income-tax	4·80	4·06	·74	Savings under 'Refunds'
42. Miscellaneous	37·96	36·41	1·55	Savings under the provision made for 'Advanced Training', Defence Measures and also under Food Supplies Establishment
Total of small decreases under other heads ..	..	..	·39	..
Total ..	..	..	36·81	

LIBRARY ARCHIVES Kerala Legislative Assembly

The increases were under the following heads.—

(In lakhs of rupees)

Head of Account	Revised estimate 1121	Accounts 1121	Increase	Reasons
29. Pension and Gratuity ..	7·24	7·46	·22	Increase under Service Pensions and Temporary Increase
36. Railway ..	35·14	40·41	5·27	Increased maintenance charges, partly due to increased traffic
Total of small increases ..	..	..	.06	..
Total ..	..	..	5·55	

Capital Expenditure outside the Revenue Account—1121.

(In lakhs of rupees)

Heads	Revised estimate 1121 Rs.	Accounts 1121 Rs.	Variations of Cols. 2 and 3 Rs.
1	2	3	4
Railway ..	3·75	1·12	—2·63
Electrical Works—			
Chittur ..	·41	·58	+ ·17
Nemmara ..	·05	·05	..
Pallivasal ..	7·39	4·40	—2·99
Communications—			
Anamalais Road ..	13·35	9·75	—3·60
New Road, Ernakulam Town (Post-war) ..	6·00	0·65	—5·35
Ayurveda—			
Manufacture of Medicines ..	0·8	·05	—·03
Agriculture—			
Nelliampathy Cultivation ..	1·25	·16	—1·09
Goat Farm ..	·06	·06	..

The reduced expenditure under "Railway" was due to the fact that the work of renewing the wooden sleepers by steel trough sleepers did not progress and that under Pallivasal was because the extension of lines to Trichur could not be completed owing to shortage of materials. On account of the persisting shortage of labour and materials, the anticipated progress could not be made under Anamalais Road Works and in regard to the Ernakulam Town New Road, the Land acquisition proceedings were completed only towards the close of 1121.

LIBRARY ARCHIVES Kerala Legislative Assembly

Loans and Advances by Government.—

(In lakhs of rupees)

Heads	Revised estimate 1121 Rs.	Accounts of 1121 Rs.	Remarks
1	2	3	4
A. Recoveries			
Advances for Stock—			
Food Supplies ..	500.00	532·96	
Clothing ..	2·60	2·60	
Advance for the purchase of implements and manure ..	3·63	4·28	
Other Stock ..	11·63	9·49	
From Private parties ..	0·63	0·61	
From Land Mortgage Bank (Short term) ..	4·86	5·14	
From Municipalities ..	0·17	0·17	
Civil Aerodrome, Land for Military purposes etc ..	0·60	·37	
Advances for Assam Labour etc. in aid of war ..	31·43	32·87	
Other items ..	104·03	51·86	
Total ..	659·58	640·35	
B. Advances			
Advances for stock.—			
Food Supplies ..	500·00	354·11	
Clothing ..	15·00	1·53	
Advances for the purchase of implements and manure ..	7.00	5·82	
Other Stock ..	12·75	13·20	
To private parties ..	·15	·02	
To Land Mortgage Bank ..	3·52	3·58	
To Municipalities ..	1·00	..	
Civil Aerodrome, Land for Military purposes, etc., ..	0·60	·25	
Advances for Assam Labour, etc., in aid of war ..	20·67	22·85	
Other items ..	88·22	62·01	
	648·91	463·37	

The excess of recoveries over advances was Rs. 176·98 lakhs against Rs. 10·67 lakhs anticipated in the Revised estimate.

Public loans.—Besides the two old loans *viz.* 3½ per cent loan for Rs. 30·00 lakhs and the 3 per cent loan for Rs. 70·00 lakhs a new loan for one crore of rupees was floated which was a complete success. All the loans were being quoted at a high premium.

LIBRARY ARCHIVES Kerala Legislative Assembly

Other Debt and Deposits heads.—The variations between the revised estimates and accounts are shown below.—

(In lakhs of rupees)

Particulars	Revised estimate 1121 Rs.	Accounts of 1121 Rs.	Remarks
Net receipts (+) or Disbursements (—)			
1. State Loans ..	+ 149·59	+ 69·39	
2. State Provident Fund ..	+ 2·38	+ 1·89	
3. Deposits ..	— 2·00	+ 3·49	
4. Remittances ..	..	+ 1·39	

The closing balance on 31st Karkadagam 1121 comprised.—

i. Rs. 135·73 lakhs in cash.

ii. Rs. 273·72 lakhs invested in Fixed Deposits or giltedged securities of which Rs. 22·20 lakhs belonged to Sinking Fund investments.

The year opened with an opening balance of Rs. 17·31 lakhs in cash and Rs. 106·98 lakhs invested in Fixed Deposits in Banks, Government Securities and Shares in Companies and closed with a balance of Rs. 135·73 lakhs in cash and Rs. 273·72 lakhs invested. The statement of assets and liabilities attached to the Budget estimate exhibits the financial position at the end of 1121 and the distribution of the surplus.

REVISED ESTIMATE OF 1122

Revenue Account.—The following statement summarises the position of the Revenue Account for 1122.—

(In lakhs of rupees)

	Budget estimate 1122 Rs.	Revised estimate 1122 Rs.	Variation col. 3 minus col. 2. Rs.
Receipts ..	357·07	374·69	17·62
Expenditure on Revenue Account ..	354·38	372·95	18·57
Surplus + Deficit — ..	+2·69	+1·74	—·95

General Remarks on the revised estimate.—The revised estimate shows an improvement of Rs. 17·62 lakhs in revenue and more than corresponding increase of Rs. 18·57 lakhs in expenditure as compared with the budget with the result that the net surplus of Rs. 2·69 lakhs anticipated in the budget stands reduced to Rs. 1·74 lakhs.

On the receipt side, the remarkable feature is that the Sales-tax has belied all expectations and it has shown a fall of Rs. 10·00 lakhs which is partly offset to the extent of about Rs. 8·00 lakhs under Income-tax and arrears of Excess Profits Tax. The abolition of Salt duty

LIBRARY ARCHIVES Kerala Legislative Assembly

towards the close of the year and the actual returns from Customs Revenue have together accounted for a decrease of about Rs. 1·81 lakhs. These slight decreases have, however, been more than made up by increased returns from Stamps, Abkari and Ganja, Forest and Tramway, Interest and Police. The increases under the following heads have been appreciable.

i. Stamps.—An increase of about Re. 1·01 lakhs due to the increased sale of general Stamp papers and Entertainment Tax Stamps.

ii. Abkari and Ganja.—The increase of about Rs. 2·35 lakhs mainly on account of increase under License fees for sale of foreign liquor and tapping for fermented toddy.

iii. Forest and Tramway.—The increase of about Rs. 3·63 lakhs largely due to arrear collections, larger sale of fire-wood and timber of all sorts.

iv. Interest.—An increase of about Rs. 2·13 lakhs due to the investment of a major portion of the loan floated last year in short-term fixed deposits and current account.

v. Police.—The increase of about Rs. 2·87 lakhs mainly contributed by "license fee for vehicles."

On the disbursement side there had been many new items of expenditure.

(*a*) *Interim relief to Subordinate staff.*—The report of the Pay Revision Committee was examined by a non-official Committee constituted by the Council and orders are expected to issue very soon on the revision proposals. As delay was invitable some interim relief to the subordinate staff was considered necessary and one month's pay was given as a special non-recurring allowance to all subordinates drawing a pay of Rs. 100 or less. The expenditure on this account amounting to about Rs. 4·00 lakhs was met from savings in certain departments and additional allotment is proposed for others.

(*b*) Reorganisation and revisions.

(1) The Public Works Department was reorganised at a heavy additional expenditure. Posts of three Executive Engineers with a number of Assistant Engineers and Supervisors and the requisite complement of clerical and executive staff were created in the beginning of the year; one more division has since been created. The Department as now organised consists of the following sections.—

i. Chief Engineer and his office.
ii. Executive Engineer—Northern Division (Civil Engineering)
iii. do. Southern Division (Civil Engineering)
iv. do. Mechanical Division.
v. do. Electrical Division.

(2) In the Panchayat Department an additional post of Assistant Engineer on Rs. 400-500 was created to expeditiously execute the numerous works in the Department. The pay of the Labour Commissioner was raised to Rs. 300—400 (personal grade). Two new posts —Director of Publicity and Director of Libraries were created in the year.

(3) Many reforms have taken place in General Administration. Two additional Ministers with their Personal staff, the Reforms Commissioner with a Secretary and staff, the Constitutional Adviser with his staff, the creation of the Election Department with two Election Officers and staff are some of the new features under this head.

(4) The revision of pay of Pandits, payment of full dearness allowance to the Aided Primary Schools, assumption of certain schools etc., have contributed to additional expenditure under "Education".

(5) The awakening of "Labour" has been too pronounced and labour disputes became common. The post of an Adjudicator to settle labour disputes was created as a temporay measure.

(6) Government decided to pay full contribution for the amount of Dearness allowance paid to ordinary aided school teachers.

(*c*) Retrechment committee.

(1) Expenditure has been mounting up day by day with one reform or other in all departments and the inflated establishments created in the emergency of the war are continued. A retrenchment committee has been constituted by Government to report on the possibilities of curtailment of expenditure in the various directions. The Committee is to report in another two months.

LIBRARY ARCHIVES Kerala Legislative Assembly

The variations between the revised and budget estimates are explained in detail below.—

Revenue.—(Rs. 374·69 lakhs) The net increase of Rs. 17·62 lakhs is the effect of increases totalling Rs. 23·47 lakhs under some heads and decreases totalling Rs. 5·85 lakhs under some others.

The main heads under which increases in revenue are noticed are given below.—

In lakhs of rupees.

Head of Account	Budget estimate 1122 Rs.	Revised estimate 1122 Rs.	Increase Rs.	Remarks
I. Land Revenue	12·19	12·63	·44	Increase mainly under "Land Revenue—Capital" due to the remittance of land value by the Victory Pharmaceuticals and also under Penalty for unauthorised occupation on account of vigorous action under the Land Conservancy Act
III. Agriculture	1·11	1·44	·33	Increase in the sale proceeds of grains and other produce, usufructs of avenues etc.
VIII. Stamps	6·95	7·95	1·00	Increase in sale of General stamp papers and Court Fee stamps
X. Abkari and Ganja	58·32	60·67	2·35	Increase under License fees for sale of foreign liquor and tapping for fermented toddy
XIV. Forest and Tramway	30·55	34·18	3·63	Due to sales of timber removed by other means at higher rates, collection of premium on abandoned estates and also due to increased sales of firewood
XV. Registration	2·86	3·06	0·20	The number of registrations has been more than anticipated
XVII. Interest	5·48	7·62	2·14	Investments of larger amounts in short term deposits and Current Account, the outlay on Capital Schemes being less than anticipated
XVIII. Anchal	3·08	3·75	0·67	Increase in the sale of Anchal Stamps
XIX. Law and Justice	0·58	0·99	0·41	Larger amounts of fine levied.

LIBRARY ARCHIVES Kerala Legislative Assembly

(In lakhs of rupees)

Head of Account	Budget estimate 1122 Rs.	Revised estimate 1122 Rs.	Increase Rs.	Remarks
XXI. Police	2·72	5·58	2·86	The receipts from taxation of vehicles newly introduced have exceeded original anticipations
XXIII. Education	5·22	5·81	0·59	Opening of additional divisions and higher classes of Secondary Schools and the starting of the Dip oma course in the Maharaja's Technological Institute.
XXIV. Medical	0·39	0·51	0·12	Larger collections from the special pay —wards and radiographic section
XXVI. Public Health	0·58	0·92	0.34	Increase due to collection of cyanogassing fees and license fees.
XXVII. Stationery and Printing	3·12	3·82	0·70	Owing to high cost of paper and stationery supplied to departments from which cost is recoverable—Municipalities, Devaswoms, etc.
XXVIII. Public Works	2·94	5·02	2·08	Increased receipts from Irrigation—Systems, sale of old cars, pipes etc.
XXIX. Railway	46·41	50·27	3·86	Increased traffic
XXX. Profits from outlay	2·58	3·63	1·05	Adjustments of 1121 profits on capital undertakings—arrear receipts from Landing Crafts etc. account for the increase.
Total of small increase			·70	
Total			23·47	

LIBRARY ARCHIVES Kerala Legislative Assembly

(In lakhs of rupees)

The following heads show decreases.

Head of Account	Budget estimate 1122 Rs.	Revised estimate 1122 Rs.	Decrease Rs.	Remarks
VII. Salt	5·25	4·45	0·80	Abolition of Salt duty towards the close of the year.
IX. Customs	30·48	29·47	1·01	Actuals.
XIII. Tobacco	18·85	18·41	0·44	Arreas of 1121 for collection in 1122, mostly collected in 1121 itself.
XXXII. Income-tax	70·50	67·74	2·76	Fall of about Rs. 10·00 lakhs under Sales Tax offset to some extent by ordinary income tax and arrears of Excess Profits tax.
XXXIV. Miscellaneous	27·42	26·90	0·37	Smaller receipts of the Food Department and also less amount of recovery on account of establishments entertained for other bodies.
Total of small decrease			0·47	
Total			5·85	

Expenditure on Revenue Accounts:—Rs. 372·95 lakhs. There has been an increase of Rs. 18·57 lakhs. The payment of special non-recurring allowance to the subordinate services has been responsible for increased expenditure in all Departments. The other salient features which account for the variation in expenditure are explained below:—

The main increases are under the following heads:—

(In lakhs of rupees)

Head of account	Budget estimate 1122 Rs.	Revised estimate 1122 Rs.	Increase Rs.	Remarks
1. Land Revenue	7·05	7·77	·72	Additional establishment, enhancement of contributions to Municipalities for maintenance of survey records, payment of special non-recurring allowance, numbering of trees, etc.

LIBRARY ARCHIVES Kerala Legislative Assembly

(In lakhs of rupees)

Head of Account	Budget estimate 1122 Rs.	Revised estimate 1122 Rs.	Increase Rs.	Remarks
3. Agriculture	5·20	6·42	1·22	Mainly due to adjustment of subsidy paid to cultivators in 1121 and the expected increase in land acquisition charges for the Demonstration Farm at Chittur.
5. Panchayats	9·58	9·70	·12	Revision of pay of sweepers and scavengers from Rs. 10 to Rs. 14 and Rs. 16.
11. Matches, etc.,	8·30	8·59	0·29	Arrears on account of contribution payable to Government of India in respect of Vegetable Products, Betel nuts, etc.,
12. Stamps	1·07	1·56	0·49	Final payment to manufacturers towards manufacture of stamps.
14. Forest and Tramway	21·96	22·18	0·22	Partly due to extraction of larger quantity of timber and also due to construction of quarters, Ambalpad Road Works, Exhibtion, Purchase of vehicles, etc,
16. Anchal	2·51	2·80	0·29	Arrear printing charges of 1121 paid in 1122.
17. General Administration	5·81	6·54	0·73	Enlargement of Ministry, increased amounts under T.A. for tours of Ministers, Secretaries etc. outside the State, training of officers in the Madras Secretariat and appointment of elected President in the Legislative Council.
20. Law & Justice	5·64	6·13	0·49	Extension of the term of Additional District Court, Trichur (temporary), Additional Munsiff's Court, Special Magistrate's Court and the creation of the Special Magistrate's Court for Abkari cases besides Azhikode cases and the payment of special non-recurring allowance, account for the increase.

LIBRARY ARCHIVES Kerala Legislative Assembly

(In lakhs of rupees)

Head of accounts	Budget estimate 1122 Rs.	Revised estimate 1122 Rs.	Increase Rs.	Remarks
22. Police	9·53	9·62	·09	Revision of pay of the Police Force, creation of new posts *viz.* Assistant Commissioner, Intelligence and Transport and Taxation Inspectors, etc,
23. Education,	51·61	57·26	5·65	Full dearness allowance to Aided Primary teachers, additional expenditure under Grant-in-aid due to revision of pay of teachers etc.
26. Medical	17·56	17·78	0·22	Mainly on account of non-recurring allo vance, enhanced contribution to the Salvation Army for the maintenance of Leprosy Hospital etc.
29. Pension & gratuity	7·54	9·13	1·59	Chiefly on account of the enhancement in the rate of temporary increase not originally provided.
31. Military	6·54	6·90	0·36	Purchase of horses and saddles, organisation of Wireless section and payment of War gratuity to the personnel of the forces who served ex-state during the war, etc.
36. Railway	35·29	40·00	4·71	Increased maintenance charges provided on the basis of actuals for the first half year
38. State Conveyances	1·89	3·76	1·87	Purchase of twelve new cars
39. Incometax	4·80	5·74	0·94	Reorganisation of the Department

LIBRARY ARCHIVES Kerala Legislative Assembly

(In lakhs of rupees)

Head of account	Budget estimate 1122 Rs.	Revised estimate 1122 Rs.	Increase Rs.	Remarks
40. Labour ..	·34	·45	·11	Appointment of Adjudicator and staff to settle labour disputes, etc.
41. Libraries ..	..	·32	·32	Constitution of a new Department
42. Miscellaneous ..	30·63	0·48	2·85	Increase due chiefly to creation of new Departments—Reforms Commissioner, Constitutional Adviser, etc.. and staff, and various donations
Total of small increases..	..	..	·64	
Total ..			23·92	

The main decreases in expenditure are under the following heads.—

(In lakhs of rupees)

Head of account	Budget estimate 1122 Rs.	Revised estimate 1122 Rs.	Decrease	Remarks
2. Fisheries ..	2·03	20·1	·02	Non-execution of works connected with Fish Farms and savings under Deep Sea fishing
6. Village Courts ..	·96	·84	·12	Savings under conveyance charges to the Judges in view of the lesser number of sittings
25. Charities ..	1·02	·92	·10	Due to restrictions introduced in rice expenditure in Oottus
27. Ayurveda ..	3·60	3·47	·13	Dropping of the proposl to start a Herbarium and an in-patient Hospital at Cheruthuruthy
28. Public Health ..	6·71	6·45	0·26	Postponment of the date of entertainment of 32 temporary Vaccinators and Savings under 'feeding charges' under "Vagrancy"
32. Public Works ..	59·96	56·51	3·45	Savings due to want of progress in works
33. Interest ..	8·55	7·76	0·79	Arrear interest on State Loan not paid in previous years partly set off by savings in interest payable on overdraft account
Total of small decreases..	..	..	·48	
Total ..			5·35	

LIBRARY ARCHIVES Kerala Legislative Assembly

BUDGET ESTIMATE FOR 1123

REVENUE ACCOUNT

(In lakhs of rupees)

	Budget estimate 1122 Rs.	Revised estimate 1122 Rs.	Budget estimate 1123 Rs.	Variations between Cols. 2 and 3 Rs.
Revenue ..	357·07	374·69	419·96	45·27
Expenditure ..	354·38	372·95	417·95	45·00
Surplus+ ..	+2·69	+1·74	2·01	0·27

GENERAL REMARKS

The budget has been framed on the assumption that the seasonal conditions will be normal, that the price levels may continue at the present dizzy heights for some time more and that the still higher rentals recorded under Tobacco and under Abkari and Ganja will be realised. The rentals of Abkari and Ganja shops show an increase of about Rs. 18 lakhs over current years' rentals in spite of the Prohibition proposed to be introduced in the Chittur Taluk. The salt tax has been abolished.

The budget is mainly an estimate reckoning with gradually falling revenues, consequent on the cessation of war and a growing expenditure on account of the fact that the prices are still soaring high and that several nation-building activities are under way. As a result, additional taxation has to be resorted to.

The following new sources of taxation revenue have been taken into account for framing the budget.—

(*i*) *Agricultural Income-Tax.*—The prices of agricultural products have improved considerably and it is proposed to introduce this tax. It is considered that this will not in any way be a hardship to the people but will only be an equitable tax, consistent with the ability to pay

(*ii*) *Stepping up of rates of Income-tax.*—The existing rates of income tax are far lower than those compared to Travancore and British rates. A slight enhancement is contemplated; the enhanced rates will still be lower than the British rates.

(*iii*) *Removal of exemptions from Income-tax and Sales-Tax.*—Incomes of charitable and religious institutions are now exempt from tax and these exemptions have, in fairness to the general tax payer, to be withdrawn. Again, there are many exemptions to the sales tax also, which do not obtain anywhere and which are inconsistent with the principle of this tax. These are also proposed to be withdrawn.

The above three proposals are expected to bring in Rs. 25·00 lakhs a year.

(*iv*) The economic improvement of the people and the inflation in prices have immensely increased the value of land and an enhancement of duty on general stamp and court fee stamps which was thought of as long ago as 1119 will be quite equitable. Slight modifications in respect of license fees of vehicles are also contemplated. All these are not poor man's taxes. These are expected to bring in an additional revenue of about Rs. 4·55 lakhs even though they will still be below British rates.

Over and above the amount of Rs. 29·55 lakhs raised as explained, a sum of Rs. 29·00 lakhs is proposed to be taken from reserve funds. A sum of Rs. 2·00 lakhs is taken from the Industrial Development found being the amount provided by Government for advanced training of candidates overseas in scientific and technical branches, Technological Institute initial equipment

LIBRARY ARCHIVES Kerala Legislative Assembly

and contribution to Engineering Colleges for reservation of seats, etc. A sum of Rs. 27·00 lakhs is taken from Revenue Reserve Fund to provide for original works of reconstruction and other important new services. So long as the payment of dearness allowance which amounts to about Rs. 45·00 lakhs and the running of the Food Department with the subsidy for the sale of rice, etc., which requires Rs. 20 to Rs. 30 lakhs annually are to continue, utilisation of the reserve funds is inevitable.

The Part II schemes appended to this memorandum aggregate to Rs. 23·19 lakhs. An analysis of the Part II schemes would show that a sum of Rs. 15·36 lakhs is allotted to new works under Public Works, mainly for construction of schools and Hospitals and a sum of Rs. 3·51 lakhs under Edcuation for improving and spreading educational facilities. Capital outlay programme is cast at an amount of Rs. 43·31 lakhs; extension of electric power to rural parts, improvements to Chowwara water supply, construction of bridge connecting Ernakulam and Vypeen islands and building residential quarters for officers at Ernakulam are some of the more important works.

Dearness allowance.—The prices are rising every day higher; the enchanced rates of allowance to all employees and also pensioners are proposed to be continued.

Class of officers	Rate of allowance
Officers drawing pay below Rs. 40	Dearness allowance of Rs. 20 per mensem
All others	20 per cent of pay subject to a minimum of Rs. 22½
Pensioners drawing below Rs. 20	Temporary increase of Rs. 10
All others	Rs. 11¼ or 10% of pension whichever is higher

Works.—Persistence of the high cost of labour and materials has necessiated larger provisions for tender excess under works in the several Departments.

Supplies and Services and Contingencies.—For the same reason as above very large provisions are needed to meet the minimum administrative and functional charges.

Establishment.—Pay revision orders are expected to issue very soon. A lump provision of Rs. 18·00 lakhs has been made for this.

Continuance of almost all the temporary establishments is provided for, subject to further orders after re-view by the Retrenchment Committee.

Other items.—The inflated level of expenditure continues as a result of the high prices. The development of nation building services is attempted on an intensive scale consistent with resources.

Capital outlay.—Many large scheme of capital outlay which would contribute to the economic improvement of the people have been provided for.

The summary given above each major head in the printed Budget has been amplified this year (conforming to the form in the Madras Budget) so as to give a comparative idea of expenditure under Establishment, Allowances, Supplies & Services and Contingencies.

LIBRARY ARCHIVES Kerala Legislative Assembly

The more important variations between the Revised Estimate of 1122 and the Budget Estimate of 1123 are explained below.

Revenue.—(Rs. 419·96 lakhs.)—The increase of Rs. 45·27 lakhs, as compared with the revised estimate is contributed to the extent of Rs. 29·55 lakhs by additional taxation measures explained already and the appropriation from the revenue reserve etc., funds to the extent of Rs. 29·00 lakhs. The important variations are explained below.—

Principal increases in revenue.—

Department	Revised estimate 1122 Rs.	Budget estimate 1123 Rs.	Increase Rs.	Remarks
VII Salt	4·45	4·91	0·46	Increase in the rate of sale price of salt
VIII. Stamps	7·95	11·42	3·47	Enhancement of duty on general stamp and court fee stamps
IX. Customs	29·47	31·87	2·40	Probable increase anticipated due to the absence of margin for refund of duty on motor spirits for the military
X. Abkari and Ganja	60·67	75·08	14·41	Actual rentals in spite of proposed prohibition in Chittur
XII. Tobacco	18·41	27·40	8·99	Increase in rentals as now reported
XIV. Forest and Tramway	34·18	39·87	5·69	Increased sale of timber, fuel and other forest produce
XXIII. Education	5·81	6·02	·21	Due to opening of additional divisions
XXXII. Income-tax	67·74	76·44	8·70	Excess due to proposed enhancement of rates, removal of exemptions, etc., offset by decrease on account of abolition of Excess Profits Tax
XXXIV. Miscellaneous	27·05	31·00	3·95	Increased appropriation from Revenue Reserve Fund and Industrial Development Fund
Total of small increase..			4·96	
Total ..			53·24	

LIBRARY ARCHIVES Kerala Legislative Assembly

Chief decreases in revenue are.—

Department	Revised estimate 1122 Rs.	Budget estimate 1123 Rs.	Decrease Rs.	Remarks
XI. Matches	16·09	13·14	2·95	Reduced collections anticipated
XVII. Interest	7·62	6·80	·82	Consequent on the anticipated withdrawals of investments for financing Hydro Electric Scheme and other Capital Works
XIX. Law and Justice	·99	·73	·26	With the lapse of Defence of India Rules many cases involving collection of large amount as fine are not expected as in the current year.
XXVI. Public Health	·92	·63	·29	In the revised estimate there was a large collection of cyanogassing fees
XXVII. Public Works	5·02	4·75	·27	The increase in 1122 was on account of special reasons explained against the revised estimate
XXIX. Railway	50·27	49·49	·78	Anticipated decline in war-time traffic
XXX. Profits from Capital Outlay	3·63	3·16	·47	In the revised estimate there is adjustment of previous year's profits from Capital Outlay
Total of small decrease..			2·13	
Total ..			7·97	

Expenditure.—(Rs. 417·95 lakhs). There is an increase of Rs. 45·00 lakhs over the Revised Estimate of 1122 as provision has been made for reorganisation of military force, for revision of pay of Government servants, for many new schemes for expansion of educational and medical facilities and for important works under Public Works.

The increases are under the following heads.—

(Rupees in lakhs)

Department	Revised estimate 1122 Rs.	Budget estimate 1123 Rs.	Increase Rs.	Remarks
1	2	3	4	5
14. Forest and Tramway	22·18	26·26	4·08	More intensive extraction of forest timber and fuel and and purchase of teleportable chain saw for felling of trees.

LIBRARY ARCHIVES Kerala Legislative Assembly

(Rupees in lakhs)

Department	Revised estimate 1122 Rs.	Budget estimate 1123 Rs.	Increase Rs.	Remarks
1	2	3	4	5
R18. Elections and eeforms	·10	2·38	2·28	The revised estimate shows only the expenditure of the new Election Department constituted recently. The Budget estimate shows the expenditure of this department for the whole year and also expenditure on account of Reforms and Constitution exhibited under the major head "Miscellaneous" in 1122. Provision also includes expenditure for general elections.
19. Finance and Accounts	1·47	1·62	·15	The expenditure under State Loan is to be booked under "Finance and Accounts" from 1st Chingam 1123 instead of under "General Administration", as the administration of State Loan is by the Comptroller.
22. Police	9·62	16·93	7·31	Transfer of the expenditure under Defence Measures—hitherto booked under the major head "Miscellaneous" to this head, creation of additional posts and lump provisions for reorganisation of the Armed Police and increased amount of contribution from vehicle taxation to Municipalities etc.
23. Education	57·26	63·27	6·01	Starting of the Diploma course in the Maharaja's Technological Institute, lump sum for additional divisions, the introduction of the compulsory contributory provident fund to Aided School teachers.
29. Pension and gratuity	9·13	9·90	·77	Mainly to provide for retirements occurring in this and next year.
30. Stationery and Printing	4·10	5·54	1·44	Adjustment of cost of purchases made this year by debit to objection Book Advances and purchase of additional machinery.

LIBRARY ARCHIVES Kerala Legislative Assembly

(Rupees in lakhs)

Department	Revised estimate 1122 Rs.	Budget estimate 1123 Rs.	Increase Rs.	Remarks
1	2	3	4	5
31. Military	6·90	15·78	8·88	Organising of the Palace Infantry on modern lines and reorganisation and strengthening of Military force.
32. Public Works	56·51	75·77	19·26	New works of large outlay such as Hostel and play grounds for two Training Institutions, additional accommodation to Schools, Buildings for public offices at Ernakulam and Trichur, buildings for starting primary Schools, Medical expansion, improvements to Water Supply System on a large Scale etc.
37. Uplift of the Depressed Classes	1·69	2·06	·37	Increased provision for larger facilities for higher education outside the State, for Medical, Law, etc., and increased provision for maintenance of hostels, supply of school requisites, stipends, reorganisation of D. C. factories.
39. Income-tax	5·74	6·52	·78	Effect of the revision for a full year and provision for Sales-tax refunds
42. Miscellaneous	33·44	40·99	7·55	Provision of Rs. 18 lakhs for general revision offset to some extent by reduction on account of transfer of certain Departments to existing or new major heads.
Total of small increase			·61	
Total			59·49	

LIBRARY ARCHIVES Kerala Legislative Assembly

Decrease is noted mainly under the following heads.

Head	Revised estimate 1122 Rs.	Budget estimate 1123 Rs.	Decrease Rs.	Reasons
1	2	3	4	5
1. Land Revenue	7·77	7·32	·45	Absence of the special items of 1122, *viz.*, special non-recurring allowance
2. Fisheries	2·01	1·19	·82	Reduced provisions for deep sea fishing and fish farming
3. Agriculture	6·42	3·96	2·46	The special adjustments referred to in 1122 do not exist.
5. Village Panchayats	9·70	8·34	1·36	Absence of special contribution offset to a large extent by liberal provisions for works
7. Co-operative Societies	1·08	·73	·35	No special contribution is provided
11. Matches, etc.	8·59	7·84	·75	The increased estimate of 1122 was to provide for payment of arrear contribution to Government of India
12. Stamps	1·56	1·18	·38	Reduction in manufacturing cost based on stock already paid for in 1122
17. General Administration	6·54	6·30	·24	Difference in the pay of the present Diwan, transfer of State Loan to Finance and Accounts and smaller provision under Publicity.
20. Law and Justice	6·14	5·79	·35	Absence of provision for the Special temporary Courts under Civil and Criminal Judicial Departments
26. Medical ..	17·78	15·73	2·05	Decrease mainly on account of the absence of initial equipment expenditure of the Tuberculosis Sanitorium
27. Ayurveda ..	3·47	3·10	·37	Absence of Special Contribution and also Special Provision for repairs to K. A. Samajam buildings.
33 Interest ..	7·76	7·49	·27	No provision for arrear and interest on Defence Savings Providen Fund
35. Industries ..	2·64	2·30	·34	Absence of Special Contribution
36. Railway	40·00	37·49	2·51	Reduction anticipated on account of probable decline in prices
38. State Conveyances..	3·76	2·73	1·03	Smaller number of new cars to be purchased
Total of small decreases			·76	
Total ..			14·49	

LIBRARY ARCHIVES Kerala Legislative Assembly

The new schemes charged to revenue aggregate to Rs. 23·19 lakhs a list of which is given in Appendix III. The surplus anticipated is Rs. 2·01 lakhs. New Capital outlay schemes aggregating to Rs. 43·28 lakhs are also proposed.

The ensuing year is expected to close with a net asset of Rs. 156·73 lakhs after providing a sum of Rs. 184·90 lakhs for Development Services.

I. LAND REVENUE

Head of account	Budget estimate 1123 Rs.	Revised estimate 1122 Rs.	Budget estimate 1122 Rs.	Accounts 1121 Rs.	Accounts 1120 Rs.
Land Revenue including Quit Rent, Thirumulkazha ..	11,43,478	11,42,579	11,11,388	11,10,626	11,15,605
Miscellaneous ..	1,16,092	1,14,880	99,553	1,22,669	1,20,597
K. A. Samajam ..	100	647	4,760	5,464	374
Cattle Pounds ..	5,328	5,011	3,203	4,553	3,729
Total ..	12,64,998	12,63,117	12,18,904	12,43,312	12,40,305

Revised estimate.—

The Revised estimate exceeds the Budget estimate of Rs. 12,18,904 by Rs. 44,213. The increase is mainly under 'Land Revenue Capital' due to the remittance of land value by the Victory Pharmaceuticals and under 'Penalty for unauthorised occupation' on account of vigorous action taken under the Land Conservancy Act.

Budget estimate.—

The Budget estimate for the ensuing year more or less follows closely the Revised estimate with a slight increase of Rs. 1,881. The increase is mainly under 'Miscellaneous', the receipts where-under are of a fluctuating character.

II. FISHERIES

Head of account	Budget estimate 1123 Rs.	Revised estimate 1122 Rs.	Budget estimate 1122 Rs.	Accounts 1121 Rs.	Accounts 1120 Rs.
1	2	3	4	5	6
Fisheries.—					
Rent ..	42,979	43,472	38,656	47,624	38,237
Miscellaneous ..	6,475	6,473	4,403	7,760	4,249
Total ..	49,454	49,945	43,059	55,384	42,486

Revised estimate.—

The Revised estimate exceeds the Budget estimate of Rs. 43,059 by Rs. 6,886. The increase is mainly under 'Rent on inland fisheries' and Miscellaneous.

Budget estimate.—

The Budget estimate forecasts a fall in income to the extent of Rs. 491 chiefly under 'Rent on inland fisheries".

LIBRARY ARCHIVES Kerala Legislative Assembly

III. AGRICULTURE

Head of account	Budget estimate 1123 Rs.	Revised estimate 1122 Rs.	Budget estimate 1122 Rs.	Accounts 1121 Rs.	Accounts 1120 Rs.
A. Agriculture Proper ..	1,19,991	1,11,924	84,750	92,255	75,677
E. Avenues ..	30,000	32,000	26,000	24,252	32,887
C. Hill Paddy ..	..	..	..	5,998	1,16,135
Total ..	1,49,991	1,43,924	1,10,750	1,22,505	2,24,699

Revised estimate.—The revised estimate is in excess of the budget estimate of 1122 by Rs. 33,174.

The increase is mainly on account of the anticipated increase of receipts under sale proceeds of grains and other produce, sale of cattle, receipts on account of public gardens, Cocoanut Experimental Station and Sale proceeds of usufructs from avenues.

Budget estimate.—The Budget estimate of 1123 exceeds the revised estimate of the current year by Rs. 6,067, mainly due to the increase in the selling price of manure at 5 per cent expected to be realised on actual sale, the subsidy allowed being debited separately to a service head of account.

V. VILLAGE PANCHAYATS

Head of account	Budget estimate 1123 Rs.	Revised estimate 1122 Rs.	Budget estimate 1122 Rs.	Accounts 1121 Rs.	Accounts 1120 Rs.
Village Panchayats ..	6,330	6,850	5,350	8,374	6,137
Total ..	6,330	6,850	5,350	8,374	6,137

Only the usual receipts are estimated.

VI. VILLAGE COURTS

Head of account	Budget estimate 1123 Rs.	Revised estimate 1122 Rs.	Budget estimate 1122 Rs.	Accounts 1121 Rs.	Accounts 1120 Rs.
Village Court receipts	200	215	285	237	284

The main item of receipt under this head is the fee realised for the grant of licenses to practise in the Village Courts. The number of cases and also the applications for licenses are on the decrease and hence the reduced estimate both in the revised and budget estimates.

LIBRARY ARCHIVES Kerala Legislative Assembly

VII. SALT

Head of Account	Budget estimate 1123 Rs.	Revised estimate 1122 Rs.	Budget estimate 1122 Rs.	Accounts 1121 Rs.	Accounts 1120 Rs.
Duty on salt ..	Nil	3,32,690	5,07,813	5,08,695	5,26,435
Other receipts ..	4,90,950	1,11,773	17,187	2,67,114	34,208
Sale proceeds of manufacture of salt ..	Nil	Nil	Nil	Nil	11,671
Total ..	4,90,950	4,44,463	5,25,000	7,75,809	5,72,314

Though the salt duty has been abolished in the State with effect from 1st Medam 1122 Government still hold the monopoly for the sale of salt. Now the sale proceeds of salt form the main item of receipt under this head; the loss in duty is made up to a very small extent by the increase in the sale price. The salt manufacturing operations at Malippuram are still in abeyance.

Revised estimate.—The absence of any receipt by way of duty on salt from 1st Medam 1122 mainly accounts for the fall in revenue under "Duty on salt" to an extent of Rs. 1,75,123. The increase of Rs. 94,586 over the budget estimate for 1122 under "other receipts" is due to the increased rate in the selling price as fixed from 1st Medam 1122.

Budget estimate.—The budget estimate closely follows the revised estimate. No receipts are anticipated as duty on salt, but there is increase under sale proceeds on account of the enhanced sale price.

VIII. STAMPS

Head of Account	Budget estimate 1123 Rs.	Revised estimate 1122 Rs.	Budget estimate 1122 Rs.	Accounts 1121 Rs.	Accounts 1120 Rs.
A. NON-JUDICIAL—					
Sale of general stamps ..	5,88,600	4,14,200	3,58,350	4,20,709	3,70,709
Duty on impressed documents ..	1,210	1,610	1,110	1,443	1,455
Fines and penalties ..	1,300	1,300	1,300	1,955	1,055
Miscellaneous ..	220	220	220	102	120
Stamps supplied to foregin bodies ..	11,050	11,050	3,550	14,240	6,644
B. JUDICIAL—					
Sale of court fee stamps and stamp papers ..	5,40,000	3,67,000	3,30,000	3,67,092	3,32,385
Total ..	11,42,380	7,95,380	6,94,530	8,05,541	7,12,368

Revised estimate.—Enhanced receipts to the extent of Rs. 1,00,850 are anticipated mainly on account of the large increase in the sale of stamps. The estimate which exceeds the budget but showing a slight fall from the actuals of 1121 only indicates that war time prosperity is more or less continuing and that deflation has not yet begun to set in very appreciably.

LIBRARY ARCHIVES Kerala Legislative Assembly

Budget estimate.—Anticipates an increase of about Rs. 3·50 lakhs from proposed enhancement of stamp duty. About 50% increase of duty is proposed under General stamp and Court fee stamps. The existing rates are far lower than British rates and can bear some increase. Even after the proposed increase the rates will be lower than the British rates.

IX. CUSTOMS

Head of Account	Budget estimate 1123 Rs.	Revised estimate 1122 Rs.	Budget estimate 1122 Rs.	Accounts of 1121 Rs.	Accounts 1120 Rs.
Customs ..	31,87,000	29,47,424	30,48,000	22,26,078	21,71,414

The State's share of Customs Revenue is 1/3 of the first 63 lakhs plus 10 per cent of the excess over 63 lakhs of the net customs collections at the Port of Cochin.

Revised estimate.—The State's share of Customs revenue for 1945—46 as realised has been fixed as the Revised estimate of the current year. The Revised estimate includes a sum of Rs. 448 realised from auction sale of old and unserviceable articles in the customs office, Malippuram and as fine in iron control cases. Such receipts were not originally anticipated in the budget estimate of 1122 under "Miscellaneous".

Budget estimate.—The budget estimate is fixed on the basis of the gross collections of customs revenue made at the Port of Cochin during 1946—47. The buoyancy under Customs Revenue with the cessation of war has not yet begun to be revealed to any appreciable extent.

X. ABKARI AND GANJA

Head of Account	Budget estimate 1123 Rs.	Revised estimate 1122 Rs.	Budget estimate 1122 Rs.	Accounts 1121 Rs.	Accounts 1120 Rs.
Abkari ..	71,76,695	57,80,108	55,53,640	56,21,109	44,02,511
Ganja ..	3,31,130	2,86,900	2,78,760	2,29,626	1,72,517
Total ..	75,07,825	60,67,008	58,32,400	58,50,735	45,75,028

Revised estimate.—

Abkari.—Increased receipts under Rebate of duty on spirituous medicinal and toilet preparations, current collection from the sale of foreign liquor, license fees for tapping of fermented toddy and fines and forfeitures mainly contribute to the increase of Rs. 2,26,468 over the budget estimate.

Ganja.—The increase is on account of the enhanced rate of duty from 1st April 1947.

Budget Estimate.—

Amounts estimated are based on actual rentals. Prohibition is to be introduced in the Chittur Taluk from 1st October 1947.

LIBRARY ARCHIVES Kerala Legislative Assembly

XI. MATCHES, VEGETABLE PRODUCTS, ETC.

Head of Account	Budget estimate 1123 Rs.	Revised estimate 1122 Rs.	Budget estimate 1122 Rs.	Accounts 1121 Rs.	Accounts 1120 Rs.
A. Matches.—					
Sale proceeds of Banderols	80,000	80,000	30,000	63,915	14,263
Contribution from Government of India ..	1,75,000	1,92,339	1,30,000	1,94,680	1,65,408
Other items ..	3,400	2,378	900	909	955
Total ..	2,58,400	2,74,717	1,60,900	2,59,504	1,80,626
B. Vegetable products.—					
Duty on vegetable products	30,000	30,680	80,000	75,183	2,28,813
Contribution from Government of India ..	30,680	57,650	30,000	..	..
Other items ..	100	100	100	201	..
Total ..	60,780	88,430	1,10,100	75,384	2,28,813
C. Betelnuts, Tea & Coffee.—					
Duty on Betelnut, etc. ..	7,00,000	7,00,000	6,25,000	11,33,978	8,58,419
Contribution from Government of India ..	2,25,000	4,63,686	6,00,000	..	..
Other items ..	10,000	12,500	8,000	14,625	12,595
Total ..	9,35,000	11,76,186	12,33,000	11,48,603	8,71,014
D. Cocoanut Cess.—					
Duty on Copra ..	60,000	69,996	1,00,000	1,34,639	..
Miscellaneons ..	..	..	..	..	..
Total ..	60,000	69,996	1,00,000	1,34,639	..
Grand Total ..	13,14,180	16,09,329	16,04,000	16,18,130	12,80,453

Proceeds from the sale of banderols to the Match Factories within the State and excise duty on Vegetable Products, Betelnuts, Tea and Coffee represent the amounts collected in the State while contribution from Government of India represents the State's share of the common pool allocated by the Central Government on population basis. Duty on Copra is collected in the State by the Government and all the collections are given to the Cocoanut Cess Committee after deducting the actual collection charges limited to a maximum of 3% of the collection. The amount is to be utilised for research and other development in Cocoanut Industry.

LIBRARY ARCHIVES Kerala Legislative Assembly

Revised Estimate.—

Matches.— Larger receipts by way of sale of banderols and grant of licenses to the newly started Match Factories in the State account for the increase besides increased contribution from the Government of India.

Vegetable Products.—Increased contribution from Government of India is expected while duty on Vegetable Products in the State shows a fall of Rs. 49,320 due to lesser out-put in the factory. This accounts for the reduced estimate.

Betelnut Coffee and Tea.—Though there is an increase of Rs. 75,000 under 'Excise duty on betelnuts etc., the contribution expected from the Government of India has fallen down considerably, the fall amounting to Rs. 1,36,314 and hence the reduced estimate.

Cocoanut Cess.—Falls short of the budget estimate for the current year to the extent of Rs. 30,004. The increase of receipts under this head depends on the expansion of the cocoanut industry i the State.

Budget Estimate.—

Matches.—Under 'Sale proceeds of banderols' the Budget estimate follows the revised estimate. By way of contribution from Government of India a less amount alone is anticipated.

Betelnut Tea and Coffee.—The State's share of the Common Pool for 1946—1947 is expected to be realised in 1123.

Cocoanut Cess.—The estimate is based on the receipts expected in 1122.

XII OPIUM

Head of Account	Budget estimate 1123 Rs.	Revised estimate 1122 Rs.	Budget estimate 1122 Rs.	Accounts 1121 Rs.	Accounts 1120 Rs.
Rent on Opium Shops	3,87,195	1,79,500	1,79,300	1,11,899	84,747
Duty on Opium	1,02,650	91,508	87,938	94,845	96,940
Other items	900	900	800	1,004	1,229
Total	4,90,745	2,71,908	2,68,038	2,07,748	1,82,916

Revised Estimate.—

The entire rental is expected to be realisad during the year. The increase under the head 'Kent on Opium Shops' is due to the increased collection of interest on arrears. Duty on Opium has been increased from 1st April 1947 and hence the increase compared to the budget estimate.

Budget Estimate.—

The actual rentals show an increase.

XIII TOBACCO

Head of Account	Budget Estimate 1123 Rs.	Revised Estimate 1122 Rs.	Budget Estimate 1122 Rs.	Accounts 1121 Rs.	Accounts 1120 Rs.
Rent on Tobacco Shops ..	27,37,780	18,37,411	18,83,555	18,35,819	5,03,394
Other items ..	2,250	3,200	1,250	3,112	1,780
Total ..	27,40,030	18,40,611	18,84,805	18,38,931	5,05,174

LIBRARY ARCHIVES Kerala Legislative Assembly

Revised Estimate.—The Revised estimate falls short of the budget estimate by Rs. 44,194. The fall is mainly due to the decrease in the arrear collections. The Karkadagam, 1121 kist of the most of the shops was received in 1121 itself.

Budget Estimate.—The actual bid amount is in excess of the current year's rental by nearly Rs. 9,00 lakhs.

XIV. 1. FOREST

Head of Account	Budget Estimate 1123 Rs.	Revised Estimate 1122 Rs.	Budget Estimate 1122 Rs.	Accounts 1121 Rs.	Accounts 1120 Rs.
Forests ..	37,10,000	31,73,672	28,05,650	33,13,070	30,13,050

Revised Estimate.—The Revised estimate exceeds the budget estimate by Rs. 3,68,022. The increase is mainly due to sale of timber at higher rates, collection of premium on abandoned estates and increased sale of firewood.

Budget Estimate.—The excess revenue anticipated for 1123 is Rs. 5,36,328. This increase is due mainly to the better prices anticipated for timber and due to the proposed exploitation and working to a large extent of the Poringalkuthu and Peechi Reservoir areas.

XIV. 2. TRAMWAY

Head of Account	Budget estimate 1123 Rs.	Revised estimate 1122 Rs.	Budget estimate 1122 Rs.	Accounts 1121 Rs.	Accounts 1120 Rs.
Tramway ..	2,77,000	2,43,850	2,49,000	1,85,815	2,42,042

Revised Estimate for 1122.—The decrease of Rs. 5,150 is mainly under the head sundry collections.

Budget Estimate for 1123.—Slightly increased receipts are anticipated under almost all heads.

XV. REGISTRATION

Head of Account	Budget Estimate 1123 Rs.	Revised Estimate 1122 Rs.	Budget Estimate 1122 Rs.	Accounts 1121 Rs.	Accounts 1120 Rs.
Registration fees ..	2,54,365	2,54,365	2,38,270	2,60,065	2,40,716
Company and Kuri collection ..	25,530	25,530	24,150	31,019	18,120
Miscellaneous ..	26,387	26,387	23,510	25,618	22,936
Total ..	3,06,282	3,06,282	2,85,930	3,16,702	2,81,772

Revised Estimate.—The Revised estimate shows an increase to the extent of Rs. 20,352. The increase is mainly due to the increase in the number of documents for registration and collections under the Companies Act. The estimate, however, definitely records the downward trend in revenue, as it falls short of Rs. 10,420 from the actuals of 1121.

Budget Estimate.—The Revised estimate figure is repeated in the Budget estimate.

LIBRARY ARCHIVES Kerala Legislative Assembly

XVI. TRIBUTE

Head of Account	Budget Estimate 1123 Rs.	Revised Estimate 1122 Rs.	Budget Estimate 1122 Rs.	Accounts 1121 Rs.	Accounts 1120 Rs.
Tribute ..	6,857	6,857	6,857	6,857	6,857

This is a fixed amount payable by the Cranganur Principality.

XVII. INTEREST

Head of Account	Budget Estimate 1123 Rs.	Revised Estimate 1122 Rs.	Budget Estimate 1122 Rs.	Accounts 1121 Rs.	Accounts 1120 Rs.
Interest ..	6,80,000	7,61,823	5,48,401	4,32,724	2,30,979

The Revised Estimate.— The Revised estimate exceeds the budget estimate by Rs. 2,13,422. The large increase is mainly due to the interest on Investments in Banks and on short term investments under Fixed Deposits.

Budget Estimate of 1123.— The budget estimate falls short of the revised estimate of 1122 by Rs. 81,823. The reduced estimate is due to the probable withdrawals of investments and from current account balance for payment of food grains purchased and for financing the capital works such as Hydro Electric Scheme etc.

XVIII ANCHAL

Head of Account	Budget estimate 1123 Rs.	Revised estimate 1122 Rs.	Budget estimate 1122 Rs.	Accounts 1121 Rs.	Accounts 1120 Rs.
Sale of stamps ..	3,05,000	3,05,000	2,41,000	2,67,033	2,18,894
Miscellaneous ..	70,000	70,000	67,000	85,180	91,086
Total ..	3,75,000	3,75,000	3,08,000	3,52,213	3,09,980

Revised Estimate.—The revised estimate exceeds the budget estimate by Rs. 67,000. mainly due to an increase of Rs. 64,000 under the head "Sale of Stamps" and Rs. 3,000 under other heads. The fall in Hundi commission due to the cessation of labour hundies has been more than made up by the increased receipts from service hundies and sale of stamps. An increase of Rs. 22,787 over the actuals of 1121 is expected in the revised estimate.

Budget Estimate follows closely the Revised estimate of the current year.

XIX. LAW & JUSTICE

Head of Account	Budget estimate 1123 Rs.	Revised estimate 1122 Rs.	Budget estimate 1122 Rs.	Accounts 1121 Rs.	Accounts 1120 Rs.
Civil Justice ..	2,225	2,225	2,225	2,810	3,119
Criminal Justice ..	70,400	96,500	56,000	70,350	61,010
Total ..	72,625	98,725	58,225	73,160	64,129

LIBRARY ARCHIVES Kerala Legislative Assembly

Revised Estimate.—

Civil Justice.—The budgetted receipts are expected to be realised. They cannot be determined with any precision.

Criminal Justice.—Increased receipts are caused by larger collections under "Magisterial fines" and under "Miscellaneous".

Budget estimate.—A fall under 'fines' is expected under 'Criminal Justice' in view of the fall in the number of cases under Defence of India Rules.

XX JAILS

Head of Account	Budget estimate 1123 Rs.	Revised estimate 1122 Rs.	Budget estimate 1122 Rs.	Accounts 1121 Rs.	Accounts 1120 Rs.
Jails	13,000	15,000	11,000	13,030	11,523

Revised estimate.—Excess is due to larger profits from the Industrial and Agricultural operations in the Central Jail.

Budget estimate.—The normal profits are alone anticipated.

XXI POLICE

Head of Account	Budget estimate 1123 Rs.	Revised estimate 1122 Rs.	Budget estimate 1122 Rs.	Accounts 1121 Rs.	Accounts 1120 Rs.
Receipts under Motor Act ..	28,400	33,250	19,650	29,530	18,868
Other Receipts ..	2,272	2,599	1,992	3,033	3,768
Fee for license of Vehicles ..	6,22,000	5,22,481	2,50,000	..	..
Total ..	6,52,672	5,58,330	2,71,642	32,563	22,636

Revised estimate.—The abnormal increase under Revised estimate by Rs. 2,86,688 is mainly due to the introduction of the license system for vehicles which has exceeded the expectation.

Budget estimate.—Enhancement of rates of license fees on vehicles proposed and hence the increased receipt for 1123.

XXII MARINE

Head of Account	Budget estimate 1123 Rs.	Revised estimate 1122 Cs.	Budget estimate 1122 Rs.	Accounts 1121 Rs.	Accounts 1120 Rs.
Marine ..	50	50	50	..	..

The estimate represents the amount anticipated as sale proceeds of wrecks.

LIBRARY ARCHIVES Kerala Legislative Assembly

XXIII EDUCATION

Head of Account	Budget estimate 1123 Rs.	Revised estimate 1122 Rs.	Budget estimate 1122 Rs.	Actuals of 1121 Rs.	Actuals of 1120 Rs.
1. College classes ..	86,900	79,800	76,100	78,458	72,510
2. Secondary—Boys ..	3,39,600	3,34,500	3,03,920	3,13,746	2,88,589
3. Secondary—Girls ..	62,600	61,200	58,800	57,582	54,050
4. Primary—Boys ..	1,100	1,650	1,100	36,201	46,814
5. Primary—Girls ..	350	300	200	11,267	13,871
6. Training College ..	4,310	3,210	3,010	3,051	1,069
7. Training Institution ..	5,250	7,000	2,350	4,516	2,722
8. Technological Institue ..	13,580	5,760	2,200	529	..
9. Miscellaneous ..	87,920	87,130	74,570	87,263	96,102
Total ..	6,01,610	5,80,550	5,22,250	5,92,613	5,75,727

Revised estimate.—The receipts anticipated exceed the budget estimate by Rs. 58,300. This is mainly due to the opening of additional divisions and higher classes in Secondary schools and the starting of the Diploma course in the Maharaja's Technological Institute.

Budget estimate.—In spite of the abolition of fees in Primary classes enhanced receipts to the extent of about Rs. 21,000 are expected over the revised estimate due to increased number of students in College classes, opening of higher forms and new divisions in Secondary Schools, admission of more private candidates to the Training College and the starting of the Diploma courses in the Maharaja's Technological Institute.

XXIV. MEDICAL

Head of Account	Budget estimate 1123 Rs.	Revised estimate 1122 Rs.	Budget estimate 1122 Rs.	Accounts 1121 Rs.	Accounts 1120 Rs.
Medical ..	50,235	50,719	38,620	44,030	31,655

Revised estimate.—There is increase in receipts under almost all the heads and this is mainly under the head "fees collected from special pay-wards", and under "Recovery for radiographic treatment".

Budget estimate.—The figures follow the revised estimate of 1122.

XXV AYURVEDA

Head of Account	Budget estimate 1123 Rs.	Revised estimate 1122 Rs.	Budget estimate 1122 Rs.	Accounts 1121 Rs.	Accounts 1120 Rs.
Ayurveda ..	1,081	1,081	733	655	3,495

No special remarks. The receipts of the sales section are dealt with under "Advances" and "Capital outlay".

LIBRARY ARCHIVES Kerala Legislative Assembly

XXVI. PUBLIC HEALTH

Head of Accounts	Budget estimate 1123 Rs.	Revised estimate 1122 Rs.	Budget estimate 1122 Rs.	Accounts 1121 Rs.	Accounts 1120 Rs.
Public Health ..	63,000	92,107	58,000	1,23,913	72,254

The increase in the Revised estimate over the Budget estimate of the current year is mainly accounted for by the larger income under "License fees" and "Miscellaneous". For the ensuing year only normal receipts are anticipated.

XXVII STATIONERY AND PRINTING

Head of Account	Budget estimate 1123 Rs	Revised estimate 1122 Rs.	Budget estimate 1122 Rs.	Actuals 1121 Rs.	Actuals 1120 Rs.
Stationary	80,150	1,00,100	60,150	1,13,096	1,11,159
Printing ..	2,57,050	2,82,050	2,52,050	2,80,807	1,57,712
Total	3,37,200	3,82,150	3,12,200	3,93,903	2,68,871

The receipts are grouped under the main categories (a) Stationery and (b) Printing. Services rendered and supplies made by these departments to the various departments of the State are charged for and recovered. The Government departments are charged only for printed forms and not for stationery which is charged only for quasi-Government institutions, viz Estates, Devaswoms, etc. The Government Press is organised on commercial lines with arrangements for valuing services rendered on principles of modern costing.

Revised Estimate.—Anticipates an increase of Rs. 39,950 under 'Stationery' owing to the high cost of paper and other stationery articles, and Rs. 30,000 under 'Printing'.

Budget Estimate.—There is a slight reduction. Cost of stationery and of printing is expected to return gradually to normal.

XXVIII PUBLIC WORKS

Head of Account	Budget estimat 1123 Rs.	Revised estimate 1122 Rs.	Budget estimate 1122 Rs.	Accounts 1121	Accounts 1120 Rs.
Civil Engineering	1,98,079	2,02,434	81,400	3,69,952	2,46 826
Mechanical and Electrical Engineering	2,74,000	2,96,503	2,10,100	1,49,885	2,70,896
Factories	3,200	3,200	2,750	3,106	3,383
Total	4,75,279	5,02,134	2,94,250	5,22,943	5,21,105

LIBRARY ARCHIVES Kerala Legislative Assembly

Revised Estimate.—Increased receipts are anticipated under Irrigation Miscellaneous. Under Mechanical Engineering, sale of old cars, pipes, etc. account for the increased receipts. Enhanced receipts under 'Factories' are due to the increase in boilers and enhanced fees.

Budget Estimate.—Absence of special items of receipts mentioned in the revised estimate accounts for the small decrease.

XXIX RAILWAY

Head of Accounts	Budget estimate 1123 Rs.	Revised estimate 1122 Rs.	Budget estimate 1122 Rs.	Accounts 1121 Rs.	Accounts 1120 Rs.
Railway	49,49,000	50,27,000	46,41,000	64,77,048	44,65,113

Revised Estimate.—The war time increase in traffic continues and an increase of Rs. 3·86 lakhs is expected on the basis of figures furnished by the Railway Administration.

Budget Estimate.—A small fall is provided for the possible decline in traffic.

XXX PROFITS FROM CAPITAL OUTLAY

Head of Accounts	Budget estimate 1123 Rs.	Revised estimate 1122 Rs.	Budget estimate 1122 Rs.	Accounts 1121 Rs.	Accounts 1120 Rs.
Harbour	75,000	75,000	75,000	75,000	75,000
Water Supply	2,934	6,828	3,254	..	3,894
Electrification	77,554	1,10,083	72,376	..	26,658
Communication	5,571	27,828	6,721	4,116	3,639
Ayurvedic Hospital	30,800	1,02,083	82,922	..	18,953
Nelliampathi Cultivation	18,957	18,560	16,000	..	..
Landing Crafts	1,03,380	20,000	..	..	..
Other items	1,734	2,683	1,379	..	262
Total	3,15,930	3,63,065	2,57,652	79,116	1,28,406

Revised Estimate.—

The increase in the Revised estimate to the extent of about 1·06 lakhs is mainly due to provision for adjustments of 1121, receipts from Landing Crafts and larger revenues anticipated from Electrification and Central Aurvedic Hospital, etc., etc.

Budget Estimate.—

Most of the Schemes of Capital Outlay are expected to work more profitably especially Landing Crafts and to bring an additional income of Re. ·58 lakh as compared with the Budget estimate of the current year.

XXXI. INCOMETAX

Receipts

Head of account	Budget estimate 1123 Rs.	Revised estimate 1122 Rs.	Budget estimate 1122 Rs.	Accounts 1121 Rs.	Account 1120 Rs.
Income-tax & sales Tax ..	76,43,700	67,74,300	70,50,000	51,94,835	44,84,031

LIBRARY ARCHIVES Kerala Legislative Assembly

Revised estimate

The decrease is very marked under the head "Sales tax" to the extent of Rs. 10·50 lakhs which is offset to the extent of Rs. 3·00 lakhs by increase from the arrears of excess Profit tax and Rs. 4·74 lakhs from the receipts from Income-tax and Super-tax.

Budget estimate

Here there is an increase of Rs. 8·70 lakhs as compared with the revised estimate of the current year. The new taxation proposals consist of introduction of Agricultural Income Tax expected to yield Rs. 8·00 lakhs, stepping up of rates of income tax to Travancore levels yielding Rs. 6·00 lakhs and withdrawal of exemptions to income tax and sales tax fetching Rs. 11·00 making in all Rs. 25·00 lakhs. Against this there are no more arrears of E.P.T. to be collected.

XXXIV. MISCELLANEOUS

Head of account	Budget estimate 1123 Rs.	Revised estimate 1122 Rs.	Budget estimate 1122 Rs.	Actuals 1121 Rs.	Actuals 1120 Rs.
Transfer from Revenue Reserve Fund and Industrial Development Fund ..	29,00,000	25,00,000	25,00,000	3,25,000	2,00,000
Receipts from Food Supply Department ..	15,000	33,615	72,000	48,490	76,706
Recoveries ..	29,000	29,000	60,000	29,196	13,808
Lapsed deposits ..	25,000	25,000	25,000	46,352	25,404
Other items ..	1,31,701	1,16,886	85,262	82,340	82,902
Total ..	31,00,701	27,04,501	27,42,262	5,31,378	3,98,820

Revised estimate.—Anticipated decrease in the Revised estimate is due to the heavy fall in the receipts of Food Supply Department and also in the recoveries on account of establishments entertained for various defence purposes due to the retrenchment of the Port Security Staff.

Budget estimate.—A sum of Rs. 27·00 lakhs and another sum of Rs. 2·00 lakhs are proposed to be appropriated from the Revenue Reserve and Industrial Development Funds respectively.

DISBURSEMENTS

LAND REVENUE

Head of account	Budget estimate 1123 Rs.	Revised estimate 1122 Rs.	Budget estimate 1122 Rs.	Accounts 1121 Rs.	Accounts 1120 Rs.
Land Revenue—					
Establishment ..	2,85,974	3,15,386	2,82,118	2,70,438	2,51,894
Allowances ..	3,10,992	3,22,579	3,09,289	2,70,475	1,87,512
Supplies and Services ..	36,809	26,721	25,751	21,610	20,538
Contingencies ..	64,060	84,700	59,272	50,113	53,125
Weights and Measures ..	530	530	530	202	558
Antirabic treatment ..	1,200	1,200	1,300	1,260	1,281
K. A. Samajam ..	1,472	1,467	1,567	911	2,111
Cattle Pounds ..	9,104	8,300	7,300	18,162	7,908
Statistical ..	17,175	13,971	18,159	10,876	15,960
Palace Buildings ..	4,451	1,906	..	..	..
Total ..	7,31,767	7,76,760	7,05,286	6,44,047	5,40,887

LIBRARY ARCHIVES Kerala Legislative Assembly

Revised estimate.—

The Revised estimate exceeds the Budget estimate by Rs. 71,474.

Land Revenue (Proper).—The increase is mainly due to the grant of non-recurring allowance to the staff. The following additional staff were also sanctioned in the course of the year.—

(*i*) One additional clerk on Rs. 60—80 to the Diwan Peishkar's office for Paliam Settlement work.

(*ii*) Additional staff for Treasuries to cope with increased work.

(*iii*) Temporary staff for 4 months for survey of new accretions.

The increase under "Allowances" has been brought about by additional grant under Travelling Allowance.

Supplies and Services.—The increase is mainly due to the enhancement of the contribution to municipalities and maintenance of survey records.

Contingencies.—The increase is partly due to the grant of non-recurring allowance to the sweepers. Excess provision has been necessitated under 'Miscellaneous' for expenditure in connection with the numbering of trees which is in progress. Increased provision has been made under "Printing charges" as the balance amount of printing charges for 1121 had to be paid from the allotment for 1122.

Statistics.—Shows a decrease from the Budget estimate mainly on account of the non-entertainment of the staff of Excise Peons sanctioned for trade statistics from the beginning of the year itself.

Palace Buildings.—This is an item of expenditure transferred from the major head "Miscellaneous" with the transfer of administration of the buildings, Ramanilayam, Kakkad and Pathinettarayalam Palaces, to the control of this department.

Budget estimate.—The Budget estimate is short of the Revised estimate by Rs. 44,993.

Land Revenue (Proper)—Some of the temporary establishments are proposed to be abolished. The allowance to the clerks for National Savings work has been discontinued.

Provision is made for conducting a survey class, for enlarged supply of furniture to the taluk offices, for certain survey instruments to be purchased from disposal of salvage and surplus stores, binding of settlement registers and other contingent items of an usual nature.

Statistics.—The statistical branch is proposed to be continued with the administrative staff and the staff for collecting railborne statistics and trade statistics.

FISHERIES

Head of Account	Budget estimate 1123 Rs.	Revised estimate 1122 Rs.	Budget estimate 1122 Rs.	Accounts 1121 Rs.	Accounts 1120 Rs.
Establishment ..	20,435	14,805	14,693	8,415	7,071
Allowances ..	20,743	14,303	13,968	9,313	5,509
Supplies and Services ..	72,990	1,63,953	1,67,953	9,042	5,182
Contingencies ..	4,814	8,174	6,520	56,576	8,821
Total ..	1,18,982	2,01,235	2,03,134	83,346	26,583

Revised estimate.—The Revised estimate falls short of the Budget estimate for 1122 by Rs. 1,899. The reduction is mainly under the head "Deep Sea Fishing" to the extent of Rs. 5,000 which the Superintendent will be surrendering. Another item in which savings are expected is under the head "Fish farming" to the extent of about Rs. 30,000 due to the non-execution of works in connection with new fish farms.

LIBRARY ARCHIVES Kerala Legislative Assembly

Budget estimate.—

The revision ordered in the department was made permanent it was separated from Land Revenue in the course of the year. A staff consisting of a Driver on Rs. 80—100, a Syrang on Rs. 80—100 and two sea-men on Rs. 40 each was sanctioned for the Motor Fishing Vessels purchased in 1121. The term of the staff is temporarily sanctioned till the end of 1122 but provision has been made for 1123 also. A new fish curing yard is proposed to be started at Nayarambalam and the existing fish farm at Narakkal is to be expanded.

A sum of Rs. 48,100 has been provided under Deep-sea fishing.

3. AGRICULTURE

Head of account	Budget estimate 1123 Rs.	Revised estimate 1122 Rs.	Budget estimate 1122 Rs.	Accounts 1121 Rs.	Accounts 1120 Rs.
A. Agriculture ..	3,77,937	6,25,140	5,02,025	3,52,171	2,52,758
B. Avenues ..	18,337	17,114	17,457	14,441	11,872
C. Hill paddy ..	..	..	..	..	9,504
Total ..	3,96,274	6,42,254	5,19,482	3,66,612	2,74,134

Revised estimate:—The Revised estimate exceeds the Budget estimate of 1122 by Rs. 1,22,772. This is mainly due to the fact that subsidy paid to cultivators in the previous year also has to be adjusted this year for which an additional allotment of Rs. 1,50,000 has been sanctioned. Enhanced provisions have also been made under Printing, towards meeting the arrears of 1121 and under Demonstration in Chittur towards land acquisition charges as per actuals under the Diwan Peishkar's award.

Against these, savings are also anticipated under the head 3. A. 1. Temporary Establishment due to the amalgamation of the posts of the Special Officer for Manure and Implements, under 3-A. 2. as the posts under the Grow More Vegetable scheme were abolished with effect from Meenam, 1122 and under Agricultural and Horticultural Schools as the Agricultural school could be started only from 1st Kumbham 1122 onwards. A sum of Rs. 14,000 is also anticipated as savings under 3-A. 2-Cattle breeding.

Budget estimate.—The Budget estimate falls short of the Revised estimate of the current year by Rs. 2,45,980.

Consequent on the amalgamation of the posts of the Special Officer for Manures and that for Implements and as a result of the abolition of the posts under the Grow More Vegetable Scheme, reduction has been possible in the Budget estimate under Temporary Establishment, Farm Operations and consequently under dearness allowance also. Under Cattle Breeding the provision for the next year stands reduced by Rs. 10,000 compared with the Revised estimate of the current year.

The subsidy to cultivators has been restricted to paddy cultivators alone and that too at 25%. Manure is proposed to be sold to Virippu crop till the middle of Mithunam, 1122. A provision of Rs. 50,000 has been made in the next year's budget on this account. Two tractors are proposed to be purchased to be hired out for use of agriculturists. It is understood that charges for ploughing an acre of land by this would be only about $\frac{1}{3}$ of the cost of ploughing by using bullocks.

4. VETERINARY

Head of Account	Budget estimate 1123 Rs.	Revised estimate 1122 Rs.	Budget estimate 1122 Rs.	Accounts 1121 Rs.	Accounts 1120 Rs.
Veterinary ..	1,15,742	1,05,836	1,09,815	77,284	60,257

LIBRARY ARCHIVES Kerala Legislative Assembly

Revised estimate.—The Revised estimate is short by Rs. 3,979 when compared with the Budget estimate of the current year. This is due to the fact that the new Veterinary institutions at Pazhayannur, Nanniode, etc., could be started only late in the year.

Budget estimate.—The Budget estimate for next year exceeds the Revised estimate by Rs. 9,906.

As new Veterinary institutions have been opened, enhanced provision under "Temporary Establishment" and consequent increase under "Supplies and Services" and "Contingencies" is necessitated. Provision has also been made for temporary Stockmen-compounders for Anthicad and Vadavucode. A new dispensary is to be opened at Mala.

A lump sum provision of Rs. 15,000 has been made for next year for payment of contribution towards the proposed Hospital building at Patticad, the land acquisition cost for which has to be paid.

5. PANCHAYATS

Head of Account	Budget estimate 1123 Rs.	Revised estimate 1122 Rs.	Budget estimate 1122 Rs.	Accounts 1121 Rs.	Accounts 1120 Rs.
Administration ..	1,00,877	86,876	75,856	69,670	48,530
Contribution to Village Panchayats ..	7,33,206	8,83,212	8,60,059	6,21,521	3,63,320
Libraries ..	..	31	21,725	13,613	12,691
Total ..	8,34,083	9,70,119	9,57,640	7,04,804	4,24,541

Revised estimate.—

Administration.—The revised estimate is in excess of the sanctioned budget estimate for 1122 by Rs. 11,020. The increase is mainly under establishment and dearness allowance. The payment of leave allowance to the permanent Director who was on leave throughout the year has contributed to a large extent for the increased expenditure. To cope with the expanding activities of the Department and to speed up the work under 'Special Contribution' works the post of an Assistant Engineer on Rs. 400-500 was created as a temporary measure; the account branch had also to be strengthened and reorganised on sound lines by the addition of one Accountant on Rs. 60-80, 2 on Rs. (40-60), 1 (25-40) and a typist on Rs. 25-60. This reorganisation of the Department has also contributed to the increase of expenditure.

Contribution to Village Panchayats.—The revised estimate is in excess of the sanctioned budget estimate by Rs. 23,153. The increase is mainly on account of the revision of the pay of scavengers and sweepers from Rs. 10 to Rs. 14 and 16 respectively. The services of these low paid menials have also been made permanent and pensionable.

Budget estimate.—

Administration.—The Budget estimate exceeds the revised estimate by Rs. 14,001 The main item of increase is under establishment and dearness allowance. The executive staff of the department had to be considerably increased for carrying out the several works programmed for every year. The posts of 3 Work Superintendents on Rs. 25—40 and 16 Maistries on Rs. 20 whose pay was hitherto charged to works, have been made permanent and pensionable with effect from next year and provision has been made therefor. Similarly the posts of 9 Work Maistries, one tube well fitter and one Revenue Surveyor, whose pay was also charged to works, are to be drafted to 'Temporary establishment' from next year onwards. Under contingencies also enhanced provision has been made for the rent of the Panchayat Inspectors' Offices and for furniture for the head office.

Contribution to Village Panchayats.—The Budget estimate for 1123 is less than the revised estimate by Rs. 1,50,006. The revised estimate for the current year takes into account the special

LIBRARY ARCHIVES Kerala Legislative Assembly

contribution of Rs. 3,20,000. Though no such contribution has been set apart for 1123 liberal provision has been made for contribution to Village Panchayats for the various activities of the Department. Further there is a fairly good amount of unspent balance in the Rural Development Fund. A provision of Rs. 16,000 has been made for the supply of furniture to the various Panchayat Offices, which are badly in need of the same. 13 additional Panchayats are proposed to be constituted and provisions have been for staff, rent, furniture, etc. One Panchayat Inspector with necessary staff is also proposed to be appointed to cope with the increased work. A special staff is to be appointed for maintenance of radios to cater to the needs of rural population.

Lighting charges.—A sum of Rs. 10,000 has been provided in the budget estimate for restoring the old lights in the various Panchayats which had to be discontinued as a war measure for some time due to the scarcity of kerosene oil.

Works.—Communication maintenance.—A sum of Rs. 2,79, 762 has been provided in the budget estimate under this item for maintaining the roads. In order to improve the condition of the roads in the villages, the maintenance charges per mile of road was raised from Rs. 50 to Rs. 100 and provision has been made for maintaining 1115 miles of roads in the year at this rate.

Repairs.—A special provision of Rs. 25,000 has been made for repair of culverts and bridges, for improving the communication facilities in the several villages, etc.

Under " Water Supply " a provision of Rs. 38,138 has been made for silt clearing of tank and repairs to public tanks and a lump provision of Rs. 65,501 has been made for original works. In addition a sum of Rs. 50,000 has been provided for supply of Alwaye water to Vypeen, etc. places.

The Village Libraries which were under the administrative control of the Panchayat Department were transferred to the new Department of Libraries and this accounts for the absence of provision for Village Libraries in the Panchayat Budget.

6. VILLAGE COURTS

H ad of accouts	Budget estimate 1123 Rs.	Revised estimate 1122 Rs.	Budget estimate 1122 Rs.	Accounts 1121 Rs.	Accounts 1120 Rs.
A. Administration ..	15,087	14,555	15,400	13,653	13,128
B. Village Courts ..	75,134	69,845	80,668	64,463	57,710
Total ..	90,221	84,400	96,068	78,116	70,838

Revised estimate.—

A. Administration.—The revised estimate falls short of the Budget estimate by Rs. 845 The reason for the decrease is mainly due to the reduced expenditure under "Establishment' and "Contingencies" and no special remarks are called for.

B. Village Courts—The revised estimate is less than the budget estimate by Rs. 10,823. The decrease is mainly under "Establishment" and "Dearness allowance" due to the transfer of the 16 supernumerary clerks of the Village Courts to the Panchayath Department. Considerable savings also resulted under "other charges" since there was no necessity to pay conveyance charges to the Judges for the full number of sittings provided for owing to a decrease in the number of cases.

Budget estimate.—

A. Administration.—The small increase of Rs 532 in the budget estimate over the revised estimate is mainly due to the grant of the usual increments to the staff.

B. Village Courts.—The increase of Rs. 5,289 in the Budget estimate over the revised estimate is mainly on account of the full provision made for payment of conveyance charges to the Judges of the Village Courts for the maximum number of sittings.

LIBRARY ARCHIVES Kerala Legislative Assembly

7. CO-OPERATIVE SOCIETIES

Head of account	Budget estimate 1123 Rs.	Revised estimate 1122 Rs.	Budget estimate 1122 Rs.	Accounts 1121 Rs.	Accounts 1120 Rs.
Co-operative ..	73,159	1,08,112	1,07,818	47,066	34,244

Revised estimate.—The increase is due to large expenditure under Printing charges anticipated in the year partly due to payment of arrears of the year 1121. There was some saving under 'Temporary Establishment' due to the late entertainment of the Organisers and their peons.

Budget estimate.—The Budget estimate falls short of the Revised estimate of 1122 by Rs. 34 953. This is mainly due to the fact that no provision under "Special Contribution" has been made for next year against Rs. 50,000 provided for the current year. Further, only normal expenditure under "Miscellaneous" and "Printing charges" is anticipated for next year which also accounts for some savings. Necessary staff is to be appointed for organisation of Labour Contract Co-operative Societies to help ex-service men as also to strengthen the existing non-credit Co-operative Societies.

8. PALACE

Head of account	Budget estimate 1123 Rs.	Revised estimate 1122 Rs.	Budget estimate 1122 Rs.	Accounts 1121 Rs.	Accounts 1120 Rs.
8. Palace ..	12,50,000	12,50,000	12,50,000	12,50,000	12,50,000

The usual contribution from the General Revenues is provided.

9. SUBSIDY

Head of account	Budget estimate 1123 Rs.	Revised estimate 1122 Rs.	Budget estimate 1122 Rs.	Accounts 1121 Rs.	Accounts 1120 Rs.
9. Subsidy ..	2,00,089	2,00,089	2,00,089	2,00,089	2,00,089

The amount represents the subsidy payable by the State. With the change in Paramountc a change is inevitable. It will be taken into account in due course.

10. EXCISE

Head of account	Budget estimate 1123 Rs.	Revised estimate 1122 Rs.	Budget estimate 1122 Rs.	Accounts 1121 Rs.	Accounts 1120 Rs.
Excise—Proper ..	2,25,749	2,39,589	2,31,571	2,33,380	1,86,976
Salt ..	8,815	10,040	8,951	10,941	37,428
Total ..	2,34,564	2,49,629	2,40,522	2,44,321	2,24,404

LIBRARY ARCHIVES Kerala Legislative Assembly

Revised estimate.—Though there are some savings under 'Allowances'; increased amount had to be provided under 'Establishments', 'Supplies and Services' and 'Contingencies.' The increase under the head is mainly due to the grant of special non-recurring allowance and the expenditure connected with the Prohibition Committee.

Budget estimate.—All the present establishments and allowances are provided for in the Budget estimate which shows a decrease of Rs. 15,065 compared with the Revised estimate. This is mainly due to the absence of provision for the adjustment of Cranganur's share of Salt duty consequent on its abolition. One new motor boat is to be purchased for patrol work and a new excise post is to be opened on the air line in Willingdon Island.

Salt.—The reduction under Salt is attributable to the minimum provision made for the post of the Superintendent of Salt Depot and Customs as the present Superintendent retires on 14th Kanni 1123.

11. MATCHES, VEGETABLE PRODUCTS, ETC.

Head of Account	Budget estimate 1123 Rs.	Revised estimate 1122 Rs.	Budget estimate 1122 Rs.	Accounts 1121 Re.	Accounts 1120 Rs.
(*a*) Matches,—					
Administrative charges ..	13,797	4,664	4,627	3,846	2,740
Contribution to Government of India ..	80,000	44,478	30,000	12,502	18,494
Total (*a*) ..	93,797	49,142	34,627	16,348	21,234
(*b*) Vegetable products.—					
Administrative charges ..	1,790	1,972	1,804	1,820	1,269
Contribution to Government of India ..	28,708	1,05,570	49,000	76,160	..
Total (*b*) ..	30,498	1,07,542	50,804	77,980	1,269
(*c*) Betelnuts, Tea and Coffee.—					
Administrative charges ..	89,819	85,981	86,790	67,463	27,715
Contribution to Government of India ..	5,09,960	5,17,020	5,58,000	..	..
Total (*c*) ..	5,99,779	6,03,001	6,44,790	67,463	27,715
(*d*) Cocoanut Cess.—					..
Administrative charges ..	6,485	6,143	6,663	3,007	
Contribution to Cess Committee ..	53,516	93,337	93,337	74,963	..
Total (*d*) ..	60,001	99,480	1,00,000	77,970	
Grand Total ..	7,84,075	8,59,165	8,30,221	2,39,761	50,218

LIBRARY ARCHIVES Kerala Legislative Assembly

Contribution to Government of India which forms a main item of expenditure under these heads represents the amounts made over to the Central Government to be pooled among the participating Provinces and States deducting the establishment etc., charges on that account from the gross collections of duty etc.

Revised estimate.—*Matches.*—The increased estimate under 'Contribution to Government of India' is on account of the larger amount contributed to the Matches Pool in respect of the year 1945—46 consequent on the larger sale of banderols. There will be corresponding increase in contribution from Government of India.

Vegetable Products:—The small increase under 'Establishment' is mainly accounted by the grant of special non-recurring allowance. The estimate under 'Contribution to Government of India' represents the amount which will have to be adjusted for 1944 to 1946 to the credit of Central Government towards duty on Vegetable Products, on the basis of the adjustment made for 1943—44.

Betelnut etc.—Due to savings under 'Dearness Allowance', a reduced estimate alone is necessary under 'Establishment'. Increase in receipts under 'Duty on Betelnuts etc'., necessitates increased contribution to the common pool; and hence the increased estimate under contribution to Government of India.

In spite of the provision of Rs. 10,000 made for refund of excess duty collected on copra the revised estimate falls short of the budget estimate by Rs. 520 mainly due to savings expected under other heads and the reduced contribution payable to Government of India.

Budget estimate.—Matches.—Additional staff consisting of six Supervising Officers on Rs. 30 each and 12 peons on Rs. 12 each per mensm are proposed to be e tertained in 1123 for supervision work in the six Factories to be newly started and for which licenses have already been granted. Hence the increased estimate under Establishment.

The estimates under the other establishments more or less follow the revised estimate while the estimates under contribution to Government of India under the different heads are on the basis of the receipts anticipated under the respective heads.

12. STAMPS

Head of Account	Budget estimate 1123 Rs.	Revised estimate 1122 Rs.	Budget estimate 1122 Rs.	Actuals 1121 Rs.	Actuals 1120 Rs.
Stamps ..	1,18,037	1,56,360	1,06,505	65,484	66,928

Revised estimate.—Shows an increase of about Rs. 50,000 over the budget estimate as Stamps and Stamp papers had to be purchased this year in large quantities. This and the payment of special non-recurring allowance to the staff are the main reasons for this increased provision.

Budget estimate.—Even though there has been increase in the rates of commission on sale of stamps, fall in expenditure is anticipated in the coming year, as there would be sufficient stock of stamps and stamp-papers and no fresh purchase of large stock is expected.

13. CUSTOMS

Head of Account	Budget estimate 1123 Rs.	Revised estimate 1122 Rs.	Budget estimate 1122 Rs.	Accounts 1121 Rs.	Accounts 1120 Rs.
Customs ..	200	200	200	118	155

Revised Budget estimates.—No remarks are called for.

LIBRARY ARCHIVES Kerala Legislative Assembly

14. FOREST AND TRAMWAY

Head of Account	Budget estimate 1123 Rs.	Revised estimate 1122 Rs.	Budget estimate 1122 Rs.	Accounts 1121 Rs.	Accounts 1120 Rs
A. Conservancy and works ..	20,91,075	16,94,715	16,63,525	16,06,861	16,81,150
B. Salaries and Establishment etc. ..	2,91,566	2,86,743	2,91,724	2,39,219	1,82,544
C. Improving housing conditions in Malarial tracts ..	..	1,000	1,600	..	..
2. Tramway ..	2,43,645	2,35,219	2,39,167	1,86,369	2,27,065
Total ..	26,26,286	22,17,677	21,96,016	20,32,449	20,90,759

Revised estimate

Conservancy and works.—The Revised estimate exceeds the Budget estimate by Rs. 31,190. The increase is mainly due to the construction of quarters, payment for certain Ambalapad road works, superior Forest y course training, exhibition, purchase of vehicles, etc.

Salaries and Establishments etc.—The decrease in expenditure of Rs. 4,981 is due to the vacancies not filled up.

Budget estimate.—The excess expenditure anticipated is mainly due to the high cost of proposed labour and materials, exploitation of extensive areas under Peechi and Poringalkuthu scheme, maintenance of more plantations and planting works and also due to the anticipated expansion of fire wood supply activities. A Tele-Portable Chain Saw costing Rs. 2,800 is also proposed to be purchased in 1123 to economicse and speed up felling work.

2. Tramway

Revised estimate.—No provision has been made in the revised estimate under certain heads such as "wire rope", "Engine tyres", etc. as they are postponed for 1123. This mainly accounts for the decrease.

Budget estimate.—The increase is due to the enhanced dearness allowance provided for the work shop staff. Provision has been made for the purchase of truck wheels, lathe, wire rope etc. and for the repairs to bridges and buildings.

15. REGISTRATION

Head of Account	Budget estimate 1123 Rs.	Revised estimate 1122 Rs.	Budget estimate 1122 Rs.	Accounts 1121 Rs.	Accounts 1120 Rs.
Registration ..	1,81,750	1,91,326	1,80,054	1,71,545	1,44,062

Revised estimate.—The Revised estimate exceeds the Budget estimate by Rs. 11,272. The excess is mainly due to the payment of the special non-recurring allowance to the subordinate staff. An additional amount of Rs. 7,860 had to be allowed under 'Printing' charges to adjust the charges of 1121 which were pending payment.

Budget estimate.—The several temporary posts have been allowed to be continued and extra provisions of Rs. 740 for the purchase of a new typewriter and Rs. 650 for additional furniture have been made.

LIBRARY ARCHIVES Kerala Legislative Assembly

16. ANCHAL

Head of Account	Budget estimate 1123 Rs.	Revised estimate 1122 Rs.	Budget estimate 1122 Rs.	Accounts 1121 Rs.	Accounts 1120 Rs.
Anchal ..	2,76,382	2,80,045	2,50,618	2,35,986	1,55,352

Revised estimate.—Exceeds the budget estimate by Rs. 29,427. This excess is mainly due to the inclusion of the following unusual or extra items.

(*i*) Rs. 6,986 towards payment of the special non-recurring allowance to the subordinate staff.

(*ii*) An additional amount of Rs. 3,400 under Dearness allowance to cover the leave charges of subordinates.

(*iii*) An additional amount of Rs. 1,356 under Railway freight owing to Railway strike and

(*i*) Rs. 17,000 under 'Printing charges' towards cost of printed forms supplied in the current year and arrears to be adjusted for supplies in the year 1121.

Budget estimate.—Additional staff consisting of 3 clers on Rs. 25-40 for the office of the three Inspectors, 7 Leave Reserve Clerks on Rs. 20 each and additional Anchalmen to improve the efficiency & promptness of the delivery system are proposed to be newly entertained besides the continuance of the additional anchalmen entertained recently.

17. GENERAL ADMINISTRATION

Head of Account	Budget estimate 1123 Rs.	Revised estimate 1122 Rs.	Budget estimate 1122 Rs.	Accounts 1121 Rs.	Accounts 1120 Rs.
1. Huzur Secretariat ..	5,03,814	4,91,911	4,22,713	3,75,332	3,01,774
2. Sarvadhikariakar's office	25,347	25,145	24,311	24,885	19,473
3. Special Palace Office ..	13,761	13,577	13,606	12,461	11,632
4. Legislative Council ..	56,434	57,440	51,875	39,875	15,455
5. State Loan ..	..	12,809	12,809	94,048	3,768
6. Committees ..	13,500	11,102	7,052	3,851	11,201
7. Publicity and information	16,600	41,941	48,594	12,481	..
Total ..	6,29,456	6,53,925	5,80,960	5,62,933	3,63,303

HUZUR SECRETARIAT

Revised estimate.—The two additional Ministers assumed charge on 24th Chingam 1122 and provision is made for the allowance of these ministers and their staff consisting of 1 Confidential clerk and 4 peons each, besides an additional Stenographer to the Food and Education Minister. Several additions to the establishment have also been ordered in the course of the year; three posts were newly created—one Assistant Secretary on Rs. 200-300 for Law, Secretary to the Legislative Council on Rs. 200-300 and one additional Superintendent on Rs. 100-150 for the Finance Department; the grades of pay of the Legal Remembrancer and 4 Assistant Secretaries were revised; the menial staff were strengthened by the appointment of 4 additional peons on Rs. 12-15; additional staff were entertained for the Services and Local Self Government sections consequent on the bifurcation of the Revenue and Estates Department, the pay of the 2 Malayalam reporters was also revised to Rs. 60-100 as in the case of the English reporters. Further a large sum was required for special

LIBRARY ARCHIVES Kerala Legislative Assembly

non-recurring allowance paid to the staff as an interim relief. These mainly account for excess provisions under 'Salaries', 'Establishment' including temporary establishment and under 'Dearness allowance' and 'Cleaning charges'. Increased provision under Travelling allowance is due to the journeys of the Ministers, Secretaries, etc., outside the State to places such as New Delhi, Coimbatore, Trivandrum, etc., for administrative affairs. The Superintendent of the Finance Department and the Assistant Legal Remembrancer had been at Madras for 2 months for training and expenditure on this account had also to be met. These raised the Revised estimate by Rs. 69,198 above the Budget estimate of 1122.

Budget estimate.—This exceeds the revised estimate by Rs. 11,903. Even though there is some increase in the provision under 'T.A.', mainly due to increased provisions for journeys to be performed by the Ministers, Secretaries, etc., provisions under almost all the other heads are normal and are even less than the revised estimate. The decrease of Rs. 7,000 under 'salaries' is due to the difference in the rates of salary of the Ex-Diwan and the present Diwan. Posts of 2 Record box carriers are proposed for next year.

SARVADHIKARIAKAR'S OFFICE

Revised estimate.—Exceeds the budget estimate for 1122 by Rs. 834 mainly under 'Contingencies'. The difference being very small requires no special mention.

Budget estimate.—The small excess is due to the accrual of increments to the staff.

SPECIAL PALACE OFFICE

Revised estimate.—The transfer of permanent hands on higher pay to other establishment and the appointment of substitutes on the minimum of the grades account for the decrease.

Budget Estimate.—The estimates are based on actual requirements and more or less follow the revised estimate.

LEGISLATIVE COUNCIL

With the appointment of an elected President to the Legislative Council, the Payment of Salaries and Allowances Act was amended and provision has been made for the payment of salary and allowance to the President for 3 months of this year and the next year. Hence the increase in the revised estimate and budget estimate. Posts of 4 peons have been created for the President.

STATE LOAN

The Revised estimate follows the budget estimate of 1122.

Budget estimate.—This has been ordered to be merged with 'Finance and Accounts' and the remarks on this will appear under the head 'Finance and Accounts'.

COMMITTEES

Revised estimate.—Enhanced provision of Rs. 4,050 is on account of the constitution of several Committees in the course of the year.

Budget estimate.—The expenditure connected with the Agrarian Problems Enquiry Committee made, over and above the usual provision accounts for the increase over the Revised estimate.

PUBLICITY AND INFORMATION

This was hitherto being shown under the major head "Miscellaneous" and is proposed to be shown under this major head hereafter. The decrease in the budget estimate is due to retrenchment effected.

LIBRARY ARCHIVES Kerala Legislative Assembly

18. REFORMS AND ELECTIONS

Head of Account	Budget estimate 1123 Rs.	Revised estimate 1122 Rs.	Budget estimate 1122 Rs.	Accounts 1121 Rs.	Accounts 1120 Rs.
Reforms ..	53,405	..	..	..	..
Elections ..	1,84,378	10,181	..	..	..
Total ..	2,37,783	10,181	..	..	..

Revised E timate—Includes provision for the staff of the Election Department only for 3 months. Provision for the staff of the Reforms Commissioner and of Constitutional Adviser's Office is included in the Miscellaneous Budget.

Budget Estimate—From 1123 a new major head "Reforms and Elections" is opened to book the transactions of both the Departments of Reforms and Elections. Provision for the staff relating to the offices of the Reforms Commissioner and Constitutional Advisor has been made. A lump sum of Rs. 1,42,900 has been provided for work in connection with general elections, *i. e.*, for enumeration, tabulation and printing of electoral rolls, etc. An amount of Rs. 12,900 for the Panchayat Election and Rs. 50,000 towards General Election, (Legislative Council) have also been included in the above lump sum provision.

19. FINANCE AND ACCOUNTS

Head of Account	Budget estimate 1123 Rs.	Revised estimate 1122 Rs.	Budget estimate 1122 Rs.	Accounts 1121 Rs.	Accounts 1120 Rs.
Finance and Accounts ..	1,61,861	1,46,452	1,46,493	1,41,922	1,16,403

Revised estimate.—There are not any appreciable variations.

Budget estimate.—Hitherto the figures under the sub-head "State Loan" used to be exhibited under the major head—General Administration. The administration of the Loans vests completely in the Comptroller, subject to orders of Government and hence the transactions under the head are proposed to be booked under "Finance and Accounts". And a provision of Rs. 11,009 made for "State Loan" for the year 1123 has been added to the Budget Estimate of Rs. 1,50,852 under Finance and Accounts alone and hence the variation. The increase in the budget estimate over the revised estimate is on account of the provision made for 4 additional auditors and 1 typist for next year to cope with increased work.

20. LAW AND JUSTICE

Head of Account	Budget estimate 1123 Rs.	Revised estimate 1122 Rs.	Budget estimate 1122 Rs.	Accounts 1121 Rs.	Accounts 1120 Rs.
Law Department ..	28,880	28,225	28,199	22,932	18,718
Civil Justice ..	4,16,163	4,47,948	4,09,679	3,76,595	3,12,782
Criminal Justice ..	1,33,612	1,37,441	1,26,285	1,19,886	1,03,978
Total ..	5,78,655	6,13,614	5,64,163	5,19,413	4,35,478

LIBRARY ARCHIVES Kerala Legislative Assembly

Revised estimate.—*Law Department.*—During the course of the year, effect was given not only to retain the post of the Head clerk which was intended to be converted into an Assistant Pleader but a new post of Government Pleader also was created for the High Court from 1st Makaram 1122.

Civil Justice.—The increase of Rs. '38 lakh over the Budget estimate is mainly due to the payment of non-recurring allowance and certain temporary appointments. The pay of the Sergeant, High Court, was revised from 40-60 to 60-80 and the term of the Temporary District Court and the Munsiff's Court was further extended. An additional High Court Judge was appointed for 14 days.

Criminal Justice.—The payment of special non-recurring allowance, further extension of the term of the Special Magistrate's Court and the creation of the Special Magistrate's Court at Anthikkad account for the large increase. A temporary accountant on Rs. 60 and 2 temporary additional clerks on Rs. 25 each have been sanctioned for work connected with compensation cases, renewal of license, etc.

Budget estimate.—*Law Department.*—Additional provision of Rs. 2,300 has been made for books and periodicals.

Civil Justice.—Continuance of the temporary District and Munsiff's Courts are not provided for.

Criminal Justice.—No provision has been made for the Special Magistrate's Courts at Trichur and Anthikkad but the temporary Accountant's post is to be continued throughout 1123.

21. JAILS

Head of Account	Budget estimate 1123	Revised estimate 1122 Rs.	Budget estimate 1122 Rs.	Accounts 1121 Rs.	Accounts 1120
Central Jail ..	84,573	85,402	90,350	79,139	87 602
Sub-Jails ..	15,932	18,311	11,435	10,523	9,209
Total ..	1,00,505	1,03,713	1,01,785	89,662	96,811

Revised estimate.—Owing to the fall in the number of prisoners in the Central Jail some savings have been effected under "Diet" but there is some increase under Sub-Jails.

Budget estimate.—Only the usual provisions are made.

22. POLICE

Head of Account	Budget estimate 1123 Rs.	Revised estimate 1122 Rs.	Budget estimate 1122 Rs.	Accounts 1121 Rs.	Accounts 1120 Rs.
Police ..	12,63,379	7,22,306	7.10,622	5 19,000	4,64 611
Fire Brigade ..	88,456	96,705	1,07,485	68,406	2,00,000
Taxation ..	3,41,241	1,42,906	1,35,000	..	..
Total ..	16,93,076	9,61,917	9,53,107	5,87,406	6,64,611

Revised estimate.—The Revised estimate is in excess of the Budget estimate by Rs. 8,810. The excess is mainly due to the revision of pay of the Executive Staff and the creation of the posts of Assistant Commissioner of Police and Intelligence and Transport Officer

LIBRARY ARCHIVES Kerala Legislative Assembly

Budget estimate.—The Budget estimate exceeds the Revised estimate by Rs. 7,31,159. The main reason for the excess is the transfer of the whole provision under "Defence Measures" to Police Further provision has been made for the post of an additional Traffic Inspector, and two Sub-Inspectors for two charging stations—one at Chennamangalam and the other at Kolinjampara. The staff of the Police Commissioner's Office has also been strengthened by three clerks, 2 on 60-80 and one on 40-60. For the reorganisation of the Police Force a lump sum provision of Rs. 70,000 is also made. The share of license fees payable to Municipalities has been refixed or an equitable basis which would yield a larger amount to the Municipalities, Increased provision has been made on this account also.

23. EDUCATION

Head of Account	Budget estimate 1123	Revised estimate 1122	Budget estimate 1122	Accounts 1121	Accounts 1120
1. Direction and Inspection	1,71,394	1,83,820	1,64,093	1,51,452	1,28,764
2. College Education	3,16,231	3,03,328	3,00,656	2,33,574	2,15,938
3. Secondary Boys	9,26,626	8,35,681	7,83,123	6,02,746	5,33,717
4. Do. Girls	3,67,248	3,67,137	3,62,469	2,56,014	2,19,559
5. Primary Boys	24,92,541	22,72,288	15,63,944	13,28,862	10,94,914
6. Do. Girls	6,03,933	6,23,563	4,22,025	3,52,683	2,97,393
7. Training College	77 265	78,549	76,551	77,054	23,595
8. Training Institution	76,584	73,633	64,993	48,481	42,721
9. Sanskrit College	15,890	13,731	15,041	11,201	9,463
10. Technological Institute	1,61,035	82,434	87,506	3,827	..
11. Miscellaneous	9,33,692	8,81,536	9,75,602	5,41,270	3,29,640
12. Lump provision	1,85,000	10,000	3,45,300	..	..
Total	63,27,439	57,25,700	51,61,303	36,07,164	28,95,704

Revised Estimate.—The revised estimate exceeds the budget estimate by about Rs. 5,64,000. The grant of full dearness allowance to Aided Primary teachers, the decision to take on to the Aided list all unaided preparatory classes, excess provision of over Rs. 3 lakhs made under Grant-in aid to cover the additional expenditure caused by revision of pay of teachers and the grant of the special non-recurring allowance are the factors that have contributed to the increase.

Government Training Institution.—Provision has been made for training 50 stipendiary specialists of Primary L. S. & U. S. Departments.

Maharaja's Technological Institute.—Provision has been made for the Diploma Courses started in the course of the year.

Miscellaneous.—The provision towards contribution to Libraries has been transferred to the newly constituted Libraries Department. Out of the sanctioned budget allotment of Rs. 5,60,000 for noon-day Feeding a saving of Rs. 60,000 is expected.

Budget estimate.—Starting of Botany B.SC. course in the Maharaja's College, opening of new Primary Schools, in backward areas granting of aid to classes in the Secondary Schools and to unaided Primary Schools, payment of special grants, payment of full dearness allowance to teachers of all the unaided Primary Schools, drafting of Hindi Pandits to permanent service by creation of additional posts of Hindi Pandits, starting of B. O. L., & Chemistry (Hons.) Courses in the Maharaja's College, and lump sum provision for providing additional accommodation and equipment in Primary and Secondary Schools, all these contribute for the increased estimate.

The grant for education works out to about 15% of the revenues of the State, representing a per capita expenditure of Rs. 4 besides very large provisions under Public Works for construction of school buildings and hostels.

LIBRARY ARCHIVES Kerala Legislative Assembly

26. MEDICAL

Head of Account	Budget estimate 1123	Revised estimate 1122	Budget estimate 1122	Accounts 1121	Accounts 1120
1. Medical Proper ..	12,09,630	11,03,361	10,76,491	9,00,680	8,41,930
2. Mental Hospital ..	71,640	88,586	93,704	60,459	46,649
3. Hill Dispensaries ..	8,359	8,248	8,185	7,427	7,176
4. Leprosy ..	96,530	1,04,143	88,760	62,764	58,311
5. T. B. Operation ..	1,86,821	4,73,801	4,89,099	24,127	20,714
Total ..	15,72,980	17,78,139	17,56,239	10,55,457	9,74,780

Revised Estimate—Medical Proper—*Salaries.*—The estimates are slightly in excess of the budget estimate due to leave of officers.

House allowance and charge allowance.—A sum of Rs. 50 has been sanctioned towards the House allowance of the Sub-Assistant Surgeon of the Thevara Dispensary and another sum of Rs. 50 towards his charge allowance.

Supplies and Services.—The increase is under dietary charges which is mainly due to the high cost of articles.

Cost of electric current.—The increased expenditure is due to the installation of an additional X-Ray plant in the General Hospital.

Purchase and repair of furniture.—An additional sum of Rs. 2,000 was found necessary and has been provided for.

Remuneration to Radiographic staff.—The excess under this head is compensated by increased collections in X-Ray Department.

Mental Hospital.—Excess is due to the increase in the cost of articles purchased for the diet of patients.

Leprosy—Contract Dietary charges.—The excess provision made is according to the enhanced rates allowed for the Salvation Army under whose management the Leprosy Hospital is working.

Tuberculosis.—The increased expenditure is due to the Land acquisition charges paid for the site acquired for the new Clinic at Mattanchery.

Budget estimate—Medical Proper—*Temporary establishment.*—Increased provision has been made for the entertainment of 2 Radiologists on Rs. 125—200, 10 Pupil Nurses on Rs. 30 and the staff for the Ambulance Van & Boat, etc.

Supplies and Services.—Provision for the payment of stipend, etc., to the candidate selected for the "Certified Laboratory Attenders' Course" and to the Pupil Nurses proposed to be recruited account for the increased estimates.

Contingencies.—An Ambulance Van and a Boat costing about Rs. 17,500 are proposed to be purchased and necessary equipment and furniture have to be provided in the new wards to be constructed. Additional seating arrangements are also proposed to be made in the several hospitals for the convenience of the out patients.

Tuberculosis.—The excess under temporary establishment is due to the additional posts for the T. B. Sanatorium and the new Clinic. Increased provisions have been made for 'dietary charges' and medicines required for the Sanatorium and the Clinic.

LIBRARY ARCHIVES Kerala Legislative Assembly

27. AYURVEDA

Head of Account	Budget Estimate 1123 Rs.	Revised Estimate 1122 Rs.	Budget Estimate 1122 Rs.	Accounts 1121 Rs.	Accounts 1120 Rs.
Ayurveda	3,09,612	3,46,925	3,59,855	2,68,388	1,40,557

Revised estimate.— The revised estimate falls short of the budget estimate by Rs. 12,930. The decrease is mainly under "Establishment" and "Dearness allowance". The newly opened Vaidyasalas began to function only in the course of the year and as such the full provision for the whole year was not necessary. Similarly the Hospital at Mattanchery was also opened only in the 2nd half of the year. But the K. A. Samajam buildings have been purchased since for holding the Cheruthuruthy Hospital and the actual expenditure may thus exceed the Budget estimate.

The proposal to start a Herbarium at Cheruthuruthy for which provision had been made was also not necessary as the same was dropped. The opening of pay-wards attached to the Cheruthuruthy hospital has been postponed.

Budget estimate.— The Budget estimate is less than the revised estimate by Rs. 37,313 The main reason for the decrease is on account of the absence of any provision under 'Special contribution.'

8 addi ional nurses who are now under training are proposed to be entertained in the various hospitals from next year onwards. The entertainment of an additional Visha Vaidyan in the Trichur R.V.C.A. Hospital, strengthening of the menial staff in the Ernakulam Hospital and increased accommodation for them Payward in Cheruthuruthy Hospital with additional staff are the principol features.

Increased provision has also been made under "Supplies and services" for cost of medicines, 'Bedding and clothing' and Dietary charges."

In other respects only the usual provisions have been made.

28. PUBLIC HEALTH

Head of Account	Budget estimate 1123 Rs.	Revised estimate 1122 Rs.	Budget estimate 1122 Rs.	Accounts 1121 Rs.	Accounts 1120 Rs.
1. Sanitation and Conservancy ..	4,54,553	4,33,408	4,26,211	3,02,036	2,15,519
2. Vaccination ..	79,869	37,965	54,334	39,968	19,467
3. Vagrancy ..	1,10,257	1,73,565	1,90,229	76,536	..
Total ..	6,44,679	6,44,938	6,70,774	4,18,540	2,34,986

Revised estimate.—The Revised estimate for 1122 under 'Rural Sanitation' exceeds the budget estimate of the current year by Rs. 7,197. The increase is mainly under 'Establishment' and 'Supplies and services.' The increase under 'Establishment' is partly due to the revision of pay of Health Visitors and Rural Midwives from the grade of Rs. 16—30 to that of Rs. 20—40 and also due to the revision of the pay of the scavengers and sweepers. The service of these low paid menials has also been made pensionable.

Under Supplies and services the main increase is under lighting charges and under charges for prevention of epidemics. Additional electric lights have been provided for the Tripunithura Town involving an expenditure of Rs. 2,000. Increased contribution had to be paid to the Municipalities of Ernakulam and Mattancheri for expenditure in connection with cyanogassing operations for combating plague.

LIBRARY ARCHIVES Kerala Legislative Assembly

Vaccination.—The Revised estimate is less than the budget estimate by Rs. 16,369. The savings are under temporary establishment and cost of lymph. The temporary vaccinators were entertained only during the middle of the year and this accounts for the decrease in expenditure.

Vagrancy.—The Revised estimate falls short of the Budget estimate of 1122 by Rs. 16,664. The decrease is mainly under "Supplies and services" and "Contingencies." A lump provision of Rs. 50,000 had been made in the budget for feeding etc., charges in the absence of accurate data. The actual requirements have, however, resulted in savings.

Budget estimate.—The Budget estimate under Rural Sanitation exceeds the Revised estimate by Rs. 21,145. A Scheme for undertaking State—wide antimalaria compaign has been chalked out as a Post-war Development Scheme and a part provision is made for this. Ten candidates are to be trained in Midwifery and two as Health Visitors. For completing the Compulsory Vaccination Scheme ten addditional staff of two Sanitory Inspectors and two Health Visitors besides two Clerks and two Peons are to be entertained.

Vaccination.—The Budget estimate exceeds the Revised estimate of 1122 by Rs. 41,904. The increase is mainly under "Establishment and Dearness Allowance" and "Supplies and Services". The temporary staff of 32 vaccinators are proposed to be continued for the whole of next year and the second instalment of 32 vaccinators is to be entertainment. Increased provision has also been made for the purchase of lymph.

Vagrancy.—The budget estimate for the year is less than the revised estimate by Rs. 63,308. The decrease is on account of the reduced provision for capital works in the Relief Settlements. A nominal provision of Rs. 10,000 alone has been made for urgent works, if any, in the Relief Settlements.

In other respects the usual provisions alone have been made.

29. PENSION AND GRATUITY

Head of Account	Budget Estimate 1123 Rs.	Revised Estimate 1122 Rs.	Budget Estimate 1122 Rs.	Accounts 1121 Rs.	Accounts 1120 Rs.
Pension and Gratuities ..	6,49,500	6,08,330	5,88,500	5,90,352	5,49,243
Temporary increase to pensioners ..	3,40,000	3,04,670	1,65,500	1,55,539	1,43,791
Total ..	9,89,500	9,13,000	7,54,000	7,45,891	6,93,034

The increase of Rs. 1,59,000 in **Revised estimate** of 1122 over the Budget estimate is due to the enhancement of the rate of temporary increase and the increase in the number of pensioners.

The increase in the **Budget estimate** of 1123 over the Budget estimate and Revised estimate of 1122 is mainly to provide for retirements occurring in this and next year.

30. STATIONERY AND PRINTING

Head of Account	Budget Estimate 1123 Rs.	Revised Estimate 1122 Rs.	Budget Estimate 1122 Rs.	Actuals 1121 Rs.	Actuals 1120 Rs.
Stationery ..	2,95,406	1,66,825	1,63,275	2,43,921	2,07,305
Printing ..	2,58,711	2,43,130	2,55,908	2,12,023	1,84,126
Total ..	5,54,117	4,09,955	4,19,183	4,55,944	3,91,431

LIBRARY ARCHIVES Kerala Legislative Assembly

Revised estimate.—'Stationery' shows an increase of Rs. 3,550 while 'Printing' exhibits savings of Rs. 12,778 thus resulting a net savings of Rs. 9,228. The enhanced provision under 'Stationery' is due to the increase in the cost of stationery articles. Under the item 'machinery under printing' a specific provision of Rs. 26,500 was made in the budget estimate of 1122 for the purchase of new machines, etc. But the purchase could not be made this year and hence the savings. Due to the additional expenditure on account of payment of special non-recurring allowance increased provisions had to be made.

Budget estimate.— Owing to the creation of new departments and increase in correspondence in many offices, the stationery articles, paper, etc., purchased this year are found insufficient to meet the increasing demands; again owing to the labour troubles almost everywhere paper mills are closed thereby making supply irregular. Paper had therefore to be purchased at high cost. The cost of certain articles purchased already this year has to be adjusted next year and hence the enhanced provision under 'Stationery'. Under 'Printing' the provision made is only Rs. 2,58,711 against Rs. 2,43,130 in the Revised estimate. The increase is mainly under 'supplies and services'. Provision for purchase of new machinery has also been made.

31. MILITARY

Head of Account	Budget estimate 1123 Rs.	Revised estimate 1122 Rs.	Budget estimate 1122 Rs.	Actuals 1121 Rs.	Actuals 1120 Rs.
29—Military					
Cochin State Forces ..	7,52,269	6,66,334	6,29,781	5,04,435	4,97,333
State Band ..	23,801	23,791	24,411	19,838	17,409
Lump sum for reorganisation and Post-war Development Schemes ..	8,02,000				
Total ..	15,78,070	6,90,125	6,54,192	5,24,273	5,14,742

COCHIN STATE FORCES

Revised estimate.—The increase in the revised estimate over the budget estimate is due to the formation of a wireless section and payment of deferred pay and war gratuity to the Garrison Company which served Ex-State during the war.

Provision has been made under 'supplies and services' for the purchase of ten horses and saddlery and necessary equipments for the newly organised wireless section. The payment of special non-recurring allowance to the Cochin State Forces personnel also accounts for the increase under establishment charges.

The post of a Manager on Rs. 100-150 for the Head-quarters was created in the course of the year. The establishments of His Highness' Body-guard and Artillery were constituted into a single unit and the Nair Guards organised as a separate unit.

Budget estimate.—The increase in the Budget estimate is on account of the lump provision of Rs. 1 lakh made for the reorganisation of the palace infantry on modern lines and another amount of Rs. 8·00 lakhs for the re-organisation and strengthening of the military force.

LIBRARY ARCHIVES Kerala Legislative Assembly

32. PUBLIC WORKS

Haad of Account	Budget estimate 1123 Rs.	Revised estimate 1122 Rs.	Budget estimate 1122 Rs.	Accounts 1121 Rs.	Accounts 1120 Rs.
A. Direction ..	68,649	63,331	53,67,398	33,77,299	31,62,356
B. Civil Engineering ..	66,58,353	48,86,257			
C. Electrical Engineering ..	1,72,947	2,07,818	6,22,375	4,63,628	4,78,762
D. Mechanical Engineering ..	6,70,606	4,90,004			
E. Factories ..	6,469	3,377	6,259	5,901	4,966
Total ..	75,77,024	56,50,787	59,96,032	38,46,828	36,46,084

Revised estimate.—Under Civil Engineering there is a decrease of Rs. 3·45 lakhs though there has been increased expenditure due to inclusion of the provision for the several inescapable items of works. Important among such items are the following.—

Contribution to Ernakulam Municipality for asphalting works	Rs. 1 Lakh
Shifting the Office of the Assistant Engineer, Mechanical Division, including cost of land	Rs. ·30 ,,
Urgent School works transferred from the Education Budget	Rs. ·32 ,,
Contingent Expenditure such as supply of furniture, rents and Miscellaneous charges of the reorganised offices	Rs. ·18 ,,
Protecting Karuvannur South Bund (Since ordered to be met from general savings)	Rs. ·36 ,,
Re-wiring Maharaja's College (Rs. 16,000), providing alternating set to Hill Palace, Rewiring and providing additional lights to Ministers' quarters (Rs. 6,000), Repairs and other urgent works to Public Offices (Rs. 5,000), Re-wiring Cochin House and providing Ceiling fans (Rs. 5,100), providing C. I. main in Palluruthi and Mattancheri, improvements to Nemmara Water Works (Rs. 12,500) Aylore Water Works (Rs. 14,000)	Rs. ·64 ,,
Additional provision for construction of an additional reservoir, Kannampadari-Kunnamkattupathi System	Rs. ·85 ,,

Since the issue of the budget for the year the Department was reorganised with effect from 1st Chingam 1122. The Mechanical and Electrical Divisions were also bifurcated towards the close of the year. This has also contributed to the excess expenditure.

Budget estimate.—Exceeds the Revised estimate by Rs. 19·26 lakhs mainly an account of large provisions for new works for expansion and improvement of medical and educational institutions. The Part II Schemes (appended) alone aggregate to Rs. 15·28 lakhs.

33. INTEREST

Head of Account	Budget estimate 1123 Rs.	Revised estimate 1122 Rs.	Budget estimate 1122 Rs.	Accounts 1121 Rs.	Accounts 1120 Rs.
Interest ..	7,48,600	7,76,300	8,54,935	4,76,248	5,93,886

LIBRARY ARCHIVES Kerala Legislative Assembly

Revised estimate.—The Revised estimate falss short of the budget estimate by Rs. 78,635. The main reason is that no overdraft accommodation had to be sought for.

Budget estimate.—The Budget estimate of 1123 shows a decrease from the Revised estimate of 1122 by Rs. 27,700 mainly due to the following reasons.—

(1) It is expected that the claims for interest on State Loans will be preferred during the current year and that the interest for one year is alone to be paid during the next year.

(2) The Defence Savings Provident Fund accounts will be closed in 1122 and hence no provision for interest is made for the next year.

(3) An excess provision of Rs. 10,000 has been made under 'Interest on Anchal Savings Bank Deposits' on the basis of the average balance of 1122, *viz.* Rs. 5·75 lakhs.

34. SCIENTIFIC, ETC., DEPARTMENTS

Head of account	Budget estimate 1123 Rs.	Revised estimate 1122 Rs.	Budget estimate 1122 Rs.	Accounts 1121 Rs.	Accounts 1120 Rs.
1. Museum and Zoological Gardens ..	32,394	31·366	31,091	33,873	27,914
2. Archeology ..	13,898	10·262	10,806	6,704	5,078
3. Geological Survey ..	..	..	..	..	2,027
Total ..	46,292	41,628	41,897	40,577	35,019

MUSEUM, ETC.

Revised estimate.—The Budget estimate for the current year is Rs. 31,091 against the Revised estimate of Rs. 31,366. A sum of Rs. 400 had to be additionally sanctioned under "Miscellaneous" in the course of the year towards urgent repairs to pipes, etc.

Budget estimate—The Budget estimate for 1123 is in excess of the Revised estimate by Rs. 1,028. Enhanced provision has been made in the Budget Estimate under Tools and Implements to replace the motor pump and this accounts for the difference between the Revised estimate for the current year and Budget estimate for 1123.

ARCHAEOLOGY

Revised estimate.—The Revised Estimate falls short of the Budget Estimate of 1122 by Rs. 544. Archaeological works could not be undertaken as proposed. Further the Excavation Assistant was appointed only late in the year. These account for the savings of Rs. 544 for the year.

Budget Estimate.—The Budget estimate for 1123 exceeds the Revised estimate by Rs. 3,636. Provision has been made for the additional peon sanctioned for the newly opened Archaeological Museum. Further a sum of Rs. 500 has been provided for the purchase of a site at Kattakampal cave. Enhanced provision under 'Travelling allowance' has been made for next year for the Archaeologist to attend the Science Congress. A sum of Rs. 2,000 has also been provided in the budget for purchase of show cases for the Archaeological Museum.

LIBRARY ARCHIVES Kerala Legislative Assembly

35. INDUSTRIES

Head of Account	Budget estimate 1123 Rs.	Revised estimate 1122 Rs.	Budget estimate 1122 Rs.	Actuals 1121 Rs.	Actuals 1120 Rs.
Direction and Inspection ..	66,411	56,767	50,499	1,76,385	33,372
G. I. School for Girls ..	16,030	16,574	16,739	14,930	12,634
G. I. Schools ..	62,681	56,488	65,871	48,739	44,142
For other charges ..	41,420	97,716	97,792	34,740	53,327
Development of Cottage Industries ..	20,110	15,218	20,231	15,342	10,500
Government Commercial Institute, Ernakulam ..	9,865	9,809	9,120	6,622	2,253
School of Arts and Crafts ..	13,137	11,083	10,328	8,780	..
Total ..	2,29,654	2,63,655	2,70,580	3,05,538	1,56,228

Revised estimate.—The Revised estimate is less than the Budget estimate by Rs. 6,925. The savings are mainly under the establishment etc. charges of the G. I. Schools and Development of Cottage Industries. In view of a decrease in the number of students attending industrial schools, some savings also resulted under 'Supplies and Services.'

Under 'Direction and Inspection' however the Revised estimate is in excess of the Budget estimate by Rs. 6,268. The increase is mainly under Establishment and Allowances. During the course of the year a Trade Mark Assistant was appointed for registry of Trade marks and additional staff in connection with the administration of oil, etc. controls was also entertained.

Budget estimate.—The Budget estimate falls short of the Revised estimate by Rs. 34,001. The absence of any provision under special contribution mainly accounts for the decrease. The additional staff entertained for Trade marks registry and for control measures is proposed to be continued.

A provision of Rs. 6,000 has been made for payment of the Government of India's share, *viz.*, 50% of the fees collected for the registration of Trade marks. A sum of Rs. 12,000 is anticipated as the receipts under the head. Provision has also been made for payment of full dearness allowance to the Aided Industrial School Teachers and for the Chakkara Manufacturing Scheme.

36. RAILWAY

Head of Account	Budget estimate 1123 Rs.	Revised estimate 1122 Rs.	Budget estimate 1122 Rs.	Actuals 1121 Rs.	Actuals 1120 Rs.
Railway ..	37,49,000	40,00,000	35,29,000	40,40,564	35,19,088

Under the Agreement with the Railway, ordinary maintenance expenditure is computed on the total of such expenditure on the system in the same proportion as the Shoranur Cochin Railway earnings bear to the gross earnings, and the expenditure on special repairs, renewals and replacements is computed on actuals.

The increase of expenditure both under the **Revised and Budget estimates** is mainly the result of the increased proportionate maintenance charges consequent on the general increase in the gross earnings and consequently on expenditure also. The following statement campares the net receipts of the Railway as per the estimates.

LIBRARY ARCHIVES Kerala Legislative Assembly

In lakhs.

Head of account	Budget estimate 1123 Rs.	Revised estimate 1122 Rs.	Budget estimate 1122 Rs.	Accounts 1121 Rs.	Accounts 1120 Rs.
Net receipts ..	12·00	10·03	11·12	26·30*	..

*Due to special reasons.

37. UPLIFT OF THE DEPRESSED CLASSES

Head of account	Budget estimate 1123 Rs.	Revised estimate 1122 Rs.	Budget estimate 1122 Rs.	Accounts 1121 Rs.	Accounts 1120 Rs.
A. General ..	88,956	75,339	72,601	39,838	33,895
B. Education ..	1,17,332	88,891	84,550	63,509	61,442
C. Special contribution for Rural Development ..	..	5,000	5,000	..	..
Total ..	2,06,288	1,69,230	1,62,151	1,03,347	95,337

Revised estimate *A. General.*—The Revised estimate is in excess of the Budget estimate by Rs. 2,738. The increase is mainly under the "Temporary Establishment", "Dearness allowance" and "contingencies". The staff of the Department had to be strengthened by the adddition of an Inspector, 3 clerks and a peon during the course of the year to cope with the increased volume of work consequent on the expanding activities of the Department.

B. Educational.—The revised estimate exceeds the budget estimate by Rs. 4,341. Provision has been made for sending 5 Depressed Class Students for studies in Colleges out side the State *viz.* 2 students to Law College, Madras, 1 to Medical College, Madras, 1 to the Indian School of Medicines at Madras and another for Ayurvedic studies in the Kottakkal Arya-Vaidya Sala (in addition to the three students now studying Law in the Benares Hindu University and Law College, Madras). Consequent on the heavy prices of cloth now prevaling, a larger amount had to be provided for for meeting the charges on account of supply of cloth to Depressed Class students.

Similarly increased provision has been made under "feeding" and maintenance of Depressed Class Hostels to meet the enhanced cost of food articles to be purchased for running the hostels and for payment of enhanced rent to Hostel buildings.

Budget estimate.—

The budget estimate exceeds the revised estimate by Rs. 13,617. This is mainly due to addition provisions for colonies' hostels, etc.

(A) General.—The additional temporary staff entertained during the course of the year are proposed to be continued for the next year also.

An increased provision of Rs. 7,000 has been made under water supply for attending to the out-right repair of all the wells in the several colonies and sinking of new wells.

(B) Educational.—The budget estimate exceeds the revised estimate for the current year by Rs. 28,441. The increase is mainly under Collegiate education. The accepted policy of

LIBRARY ARCHIVES Kerala Legislative Assembly

Government has all along been to give the maximum facilities to the Depressed Class students for higher education and accordingly the number of students in Colleges in the State to whom concessions will be granted have been increased to 60 per year. The lump sum grant payable to these students for purchase of books etc., has also been raised. Provision for sending 5 additional Depressed Class students for higher studies in Medicine, Law, etc. in Colleges outside the State has also been made.

Increased provision has also been made for payment of stipends, the supply of school requisites and cloth to the large number of Depressed Class students attending school. Their number is on the increase year by year and as such a larger amount has been provided for.

The provision for the maintenance of Depressed Class Hostels and feeding charges has also been substantially increased. A new hostel for girl students is proposed at Ernakulam.

38. STATE CONVEYANCES

Head of Accounts	Budget estimate 1123 Rs.	Revised estimate 1122 Rs.	Budget estimate 1122 Rs.	Accounts 1121 Rs.	Accounts 1120 Rs.
State Conveyances	2,73,273	3,75,492	1,89,313	1,85,264	1,18,205

Revised estimate.—

The Revised estimate exceeds the Budget estimate of 1122 by Rs. 1,86,179. The exces is due to purchase of 12 new cars and for adjusting the payment of Rs. 29,865 made in 1121 out of 'Miscellaneous Advances.'

Budget estimate.—

Besides 'Maintenance and Establishment' charges, a provision of Rs. 90,000 has been made for new cars. A sum of Rs. 18,620 for work-shop establishment is an additional item of expenditure provided.

39. INCOME-TAX

Head of Accounts	Budget estimate 1123 Rs.	Revised estimate 1122 Rs.	Budget estimate 1122 Rs.	Accounts 1121	Accounts 1120
Income-tax	6,51,911	5,74,178	4,80,106	4,06,331	3,78,253

Revised estimate.—

The Department was reorganised early this year and the staff strengthened both under 'salaries' and 'establishment' for the administration of Sales-tax. Excess provision had to be made under almost all the heads in the revised estimate and all the temporary posts were made permanent in this reorganisation.

Budget estimate.—

The increase is mainly under the head "Sales tax". Further increased provision had to be made under "Allowances" and "Contingencies" for the whole year instead of for 10 months in the revised estimate as the reorganisation of the Department was only from Kanni 1122. Four leave reserve clerks and an additional typist are also provided.

LIBRARY ARCHIVES Kerala Legislative Assembly

40. LABOUR

Head of Account	Budget estimate 1123 Rs.	Revised estimate 1122 Rs.	Budget estimate 1122 Rs.	Accounts 1121 Rs.	Accounts 1120 Rs.
39. Labour ..	42,431	44,572	33,667	17,803	..

Revised estimate.—The Revised Estimate for the year exceeds the sanctioned Budget estimate by Rs. 10,905.

The factors that have contributed for the increase under "Salaries", "Establishment charges" etc. and "Dearness allowance" are.—

i. Revision of the pay of the Labour Commissioner from Rs. 250-300 to Rs. 300-400. (Personal) and

ii. Entertainment of additional staff consisting of an Assistant Manager, clerks, etc., for the Employment Exchange in connection with camp registration work and the appointment of a temporary clerk for the Head office.

The appointment of an Adjudicator and necessary staff for the adjudication of trade disputes account for the large increase in expenditure under "Miscellaneous".

Increased provision has been made under "Furniture" and "Office Expenses" for meeting the requirements consequent on the strengthening of the staff.

During the year one of the Factory Inspectors was got trained at Delhi.

Budget estimate.—The Budget estimate for 1123 falls short of the Revised Estimate by Rs. 2,141. The decrease is due to the fact that provision has been made for the continuance of the Adjudicator and his staff only for 3 months.

Provision has been made for the continuance of the Employment Exchange for the whole of next year. Purchase of a new cycle is also provided for.

41. LIBRARIES

Head of Account	Budget estimate 1123 Rs.	Revised estimate 1122 Rs.	Budget estimate 1122 Rs.	Accounts 1121 Rs.	Accounts 1120 Rs.
Libraries ..	41,848	31,640	25,650	..	..

The administration of the Public and Rural Libraries which was being carried on by the Education and Panchayat Departments as late as Dhanu 1122 was entrusted to a separate Officer designated as the Director of Libraries and a new department of Libraries was constituted with effect from 5th Makaram 1122. Government are at present giving liberal grants to a good number of Libraries in the State and Government have also undertaken the editing and distribution of text books under the revised Education Code. Hence the necessity for a separate Department.

The **Revised estimate** is in excess of the Budget estimate by Rs. 5,990. The reason for the increase is mainly due to the creation of the new department. An amount of Rs. 400 has been provided in the revised estimate for sending one candidate for training in Library Science.

The **Budget estimate** is in excess of the Revised estimate by Rs. 10,208. This is on account of the provision made in the budget for the pay of the new staff, etc., of the department for the whole year. An amount of Rs. 600 has been provided in the Budget estimate for sending one candidate for training in Library Science.

LIBRARY ARCHIVES Kerala Legislative Assembly

42. MISCELLANEOUS

Head of Account	Budget Estimate 1123 Rs.	Revised Estimate 1122 Rs.	Budget Estimate 1122 Rs.	Accounts 1121 Rs.	Accounts 1120 Rs.
1 Sirkar buildings other than Palaces ..	30,819	61,031	26,145	30,498	16,371
2 Political expenditure ..	93,501	7,19,899	4,78,047	5,95,042	9,13,380
3 Price Control Measures	19,86,198	22,47,580	22,16,825	28,04,788	11,29,915
4 Food Production Measures ..	678	1,420	1,317	1,146	935
5 Textiles ..	1,02,984	1,04,659	97,754	62,834	25,582
6 Stamping Cotton Cloth	14,45[illegible]	14,443	14,123	7,128	3,094
7 Other Heads ..	1,09,406	1,86,120	2,28,280	31,39,247	15,76,585
8 Rent Control ..	10,488	8,615	..	..	..
9 Lump sum provision for pay revision ..	18,00,000	..	..	..	..
Total ..	40,98,531	33,43,767	30,62,491	66,40,683	36,65,862

1. **Sirkar Buildings other than Palaces.**—A provision of Rs. 30,000 has been made in the Revised Estimate under "Ministers' House" for furnishing quarters for the present Ministers. There are no appreciable variations in the Budget Estimate for 1123.

2. **Political Expenditure.—**

Revised Estimate.—Exceeds the Budget Estimate of 1122 by Rs. 2,41,852 which falls mainly under "Subscriptions and Donations" and "Political—Other charges." The excess is due to payment of subscriptions and donations in lump to several institutions. Provision for the offices of the Reforms Commissioner and Constitutional Advisor for the current year has been included under this head.

Budget Estimate.—Provisions for the offices of the Reforms Commissioner and Constitutional Advisor are exhibited from 1123 onwards under a new major head "Reforms and Elections". Further, the entire provision under "Defence measures has also been transferrud to "22 Police". The heavy fall in the Budget estimate for 1123 is on account of tha above reasons.

3. Price Control Measures

(a) Food Supplies Department

Revised estimate.—The revised estimate is fixed at Rs. 19,96,231 against the sanctioned budget estimate of Rs. 19,55,784. The increase is mainly due to the payment of the special non-recurring allowance to the subordinate staff of the Department and on account of arrear rent of godowns, etc. The Hoarding and Profiteering Prevention staff were abolished in the course of the year due to raising of the control on consumer goods both indigenous and imported. Some savings are due on this account. A few Fair Price shops were also entrusted to Co-operative Societies in the course of the year resulting in savings to a small extent. The staff of the Department was strengthened by 2 clerks for the administration of cocoanut control in the course of the year.

Budget estimate.—Only the usual provisions are made. An amount of Rs. 7 lakhs has been provided towards subsidy for sale of rice. Of this Rs. 2,74,767 represents the loss of 1120 still to be written off, while the balance is for a part of the adjustment of probable loss of 1121 the accounts of which are not at a final stage now, with the result that no correct estimate of probable loss is possible at present. The entire staff for Milling has been abo ished thereby effecting savings to the extent of Rs. 13,717. The question of further retrenchment in the Department is being considered.

LIBRARY ARCHIVES Kerala Legislative Assembly

(d) Special Audit Staff

Revised estimate.—The small increase of Rs. 965 in the revised estimate over the budget estimate of Rs. 15,578 is under 'Establishment' and 'Dearness allowance' on account of the grant of leave to some of the members of the Establishment. This section of the Accounts and Audit Department has to continue so long as the Food Department continues to function till its final closure.

Budget estimate.—The budget estimate closely follows the revised estimate with a slight decrease of Rs. 408. Only the usual provisions are made for the next year.

(e) Popularisation of Dry Grains

Revised estimate.—This falls below the sanctioned budget estimate of Rs. 18, 234 by Rs. 14,056. This is due to the abolition of the entire staff in the course of the year and also the discontinuance of the subsidy paid to Cochin Restaurants. Provision has been retained for payment of subsidy to the Standard Meals Hotel.

Budget estimate.—Only provision required for payment of subsidy to the Standard Meals Hotel is made under 'Other Charges'.

OTHER HEADS

Revised estimate.—

Price Control Measures—Excise Department.—The entertainment of an additional staff consisting of 19 peons and 1 Petty Officer during the course of the year accounts for the increase

Grain Purchase.—The decrease is mainly due to savings under Allowances.

Budget estimate.—

Price Control Measures—Excise Department.—Provision for the whole of 1123 has been made for the additional staff sanctioned during the current year. Hence the increased provision under the head.

Grain Purchase.—The decrease in the Budget estimate is on account of the discontinuance of the good service allowance for the Grain Purchase staff in view of the fact that procurement has been much systematised and simplified.

5. Textiles

Revised estimate.—The revised estimate is fixed at Rs. 1,04,659 against the budget estimate of Rs. 97,754. The increase is mainly under 'Establishment' and 'dearness allowance' due to the strengthening of the staff by appointing 30 clerks to Field Officers for the equitable distribution of cloth, scarcity for which is being keenly felt due to strikes, etc. A distribution of cloth on ration card basis had also been contemplated for which a provision of Rs. 5,000 had been made in connection with enumeration and allied matters. This could not be put into effect expeditiously as originally contemplated. The provision is retained on the explicit understanding that it will be surrendered if not utilised.

Budget estimate.—The budget estimate closely follows the revised estimate, the decrease of about Rs. 1,675 being due to less provision under "T.A." and "other charges". The full sanctioned staff is at present proposed to be continued throughout next year also as a relaxation of the control on cloth cannot be thought of immediately as matters now stand. A small provision of Rs. 3,500 has also been made in connection with issue of cloth ration cards.

8. Rent Control

Revised estimate.—Due to shortage of houses and general increase in cost of living housing conditions became very acute so much so rents of houses soared high. With a view to keep this under normal and legitimate bounds the appointment of a Rent Controller with a small staff became necessary to administer the Rent Control Order and this department was created early in the 2nd quarter of 1122.

Budget estimate.—As the administration of the Rent Control Order may possibly have to be continued throughout next year till conditions become normal, provision for the full staff now sanctioned is retained for 1123 also.

LIBRARY ARCHIVES Kerala Legislative Assembly

Conclusion

The estimates of the current year were expected to stand at a revenue of Rs. 357·07 lakhs and the expenditure at Rs. 354·38 lakhs resulting in a surplus of Rs. 2·70 lakhs. The grant of special non-recurring allowance to the low paid subordinates, payment of full dearness allowance to primary teachers of aided schools, and developments in general administrative services have led to an increase in expenditure to the extent of Rs. 18·67 lakhs. The revenue on the other hand is expected to rise only by Rs. 17·52 lakhs mainly on account of increased receipts from Forest and Tramway, and larger returns from Interest, Railway, Public Works, etc. The receipts from sales-tax have shown a reduction from the original anticipation on account of exemption in favour of a large number of commodities. The year is expected to close with a surplus of Rs. 1·74 lakhs, the net asset to the credit of the State amounting to Rs. 154·72 lakhs.

The ensuing year shows a marked rise in revenue as well as in expenditure. The revenue pitched at Rs. 419·96 lakhs is faced with an expenditure of Rs. 417·95 lakhs leaving a nominal surplus of Rs. 2·01 lakhs. To carry out an essentially bold programme of development services new resources are proposed to be tapped. Additional taxation measures of an equitable nature like stepping up of income-tax rates and stamp dut es are expected to bring in a revenue of about Rs. 30 lakhs. In spite of the prohibition proposed to be introduced, the rentals of Abkari and tobacco shops record the peak amount of Rs. 102·48 lakhs showing a further improvement of Rs. 23·40 lakhs over the current year's revised estimate. "Forest and Tramway" is expected to bring in a revenue of Rs. 39·17 lakhs showing an increase of Rs. 5·69 lakhs. Appropriations to the extent of Rs. 29 lakhs have been made from reserve funds.

Partly on account of the persisting inflated conditions of prices necessitating continuance of the payment of dearness allowance to the employees and partly on account of a spirited policy in public administration more especially under Development services, the programme of expenditure has risen to Rs. 417·95 lakhs. Provision of a sum of Rs. 18 lakhs for the revision of pay scales of Government servants, a sum of Rs. 23·19 lakhs for new services of a varied nature, more particularly for expansion of educational and medical services, provision of a sum of Rs. 9·70 lakhs for the reorganisation of "military", "Palace Infantry" and the 'police forces' are some of the notable features of the Budget. Out of a total revenue of Rs. 419·96 lakhs, the expenditure on nation building services amounts to Rs. 184·90 lakhs or roughly 44% of the revenues, with Public Works topping the list with a programme for Rs. 75·77 lakhs, and Education coming close with an expenditure of Rs. 63·27 lakhs; the per capita expenditure on education itself comes to more than Rs. 4 1/3.

The capital outlay schemes proposed to be launched next year are to cost about Rs. 148·74 lakhs; the extension of electric power to rural parts, progress of the Peringalkuthu Hydro-Electric, Pallivasal, etc. schemes, improvement to Chowwara Water Works, Town Improvement schemes, Irrigation works, provision for residential quarters to Government servants, etc., are some of the more important schemes under Capital Outlay.

The year is expected to close with a net asset of Rs. 156·73 lakhs.

Camp, Ernakulam,
2nd Karkadagam 1122.
18th July 1947.

K. GOVINDA MENON

Comptroller of Finance & Accounts and Finance Member

LIBRARY ARCHIVES Kerala Legislative Assembly

APPENDIX I

Extracts from the Government of Cochin Act, 1113, The Legislative Council Rules and the Standing Orders of the Legislative Council relating to Financial matters

THE GOVERNMENT OF COCHIN ACT, 1113

Procedure in Financial matters

28. (1) *Annual Financial Statement.*—The estimated annual expenditure and revenues of the State shall be laid in the form of a statement, in this Act referred to as "the Annual Financial Statement" before the Legislative Council in each year, and the proposals of the Government for the appropriation of the revenues and other moneys in any year shall be submitted to the vote of the Council in the form of demands for grants. The Council may assent or refuse its assent, to a demand or may reduce the amount therein referred to, either by a reduction of the whole grant, or by the omission or reduction of any of the items of expenditure of which the grant is composed.

Provided that—

(*a*) the estimates of expenditure embodied in the Annual Financial Statement which relate to Cranganur shall be shown separately;

(*b*) the Government shall have power in relation to any such demand to act as if it had been assented to, notwithstanding the withholding of such assent or the reduction of the amount therein referred to, if the demand relates to a reserved subject and if the Diwan certifies that the expenditure provided for by the demand is essential with respect to the proper administration of that subject;

(*c*) His Highness may, in cases of emergency authorise such expenditure as may be in His Highness' opinion necessary for the safety or tranquillity of the State or for the carrying on of any department;

(*d*) no proposal for imposing or increasing any tax or for regulating the borrowing of money or for amending the law with respect to any financial obligations of the State shall be made, except on the recommendation of the Government, communicated to the Council;

(*e*) no proposal for the appropriation of any such revenues or other monies for any purpose shall be made, except on the recommendation of the Government, communicated to the Council.

Explanation.—A proposal shall not be deemed to make provision for any of the purposes aforesaid by reason only that it provides for fines or other pecuniary penalties, or for the payment of fees for licenses or fees for services rendered.

(2) Nothing in this Act shall require proposals to be submitted to the Council relating to the following heads of expenditure which shall be expenditure charged on the revenues of the State.—

(*a*) Expenditure relating to any matter removed from the cognisance of the Council by sub-section 2 of section 24 of this Act;

(*b*) Expenditure authorised under clause (c) of the preceding sub-section;

(c) Expenditure which is obligatory under any law;

(*d*) Pensions and gratuities granted by His Highness or with His Highness' sanction or under the rules of the Government;

(e) Salaries and allowances of such officers as may from time to time be specified by His Highness;

(*f*) Interest on loans and sinking fund charges;

LIBRARY ARCHIVES Kerala Legislative Assembly

(*g*) Contributions (charitable or otherwise) made by or with the sanction of His Highness;

(*h*) Expenditure classified by the Diwan as political expenditure.

If any question arises whether any proposed appropriation of revenues or moneys does or does not relate to the above heads of expenditure, the decision of the Diwan shall be final.

29. (1) *Authentication of schedule of authorised expenditure.*—The Diwan shall authenticate by his signature a schedule specifying.—

(*a*) the grants made by the Legislative Council under sub-section (1) of the last preceding section;

(*b*) the several sums required to meet the expenditure certified under proviso (*b*) of sub-section (1) or relating to the heads of expenditure mentioned in sub-section (2) of the last preceding section.

(2) Subject to the provisions of the next succeeding section, no expenditure from the revenues of the State shall be deemed to be duly authorised unless it is specified in the schedule so authenticated.

30. *Supplementary statement of expenditure.*—If in respect of any financial year further expenditure from the revenues of the State becomes necessary over and above the expenditure theretofore authorised for that year, the Government shall lay before the Legislative Council a supplementary state nent showing the estimated amount of that expenditure, and the provisions of this Act relating to the Annnual Financial Statement, shall apply to such supplementary statement.

Provided that where His Highness authorises any expenditure under proviso (*c*) of sub-section (1) or relating to the heads of expenditure mentioned in sub-section (2) of section 28 of this Act over and above the expenditure theretofore authorised for that year, the Diwan shall authenticate by his signature a schedule specifying the several sums so authorised, and the expenditure of such sums from the revenues of the State shall thereupon be deemed to be duly authorised.

LEGISLATIVE COUNCIL RULES

Discussion of the Annual Budget

51. *Presentation of the Budget.*—The annual financial statement under section 28 of the Act (Hereinafter called "The Budget") shall be presented to the Council before the beginning of the year for which it is framed and on such day as the Diwan may appoint.

52. (1) *Demand for grants.*—A separate demand shall ordinarily be made in respect of the grant proposed for each Department of the Government, including Cranganur;

Provided that the Finance Member may, in his discretion, include in one demand grants proposed for two or more departments or make a demand in respect of expenditure which cannot readily be classified under particular departments. Demands affecting reserved and transferred subjects shall, as far as may be possible, be kept distinct;

(2) Each demand shall contain first a statement of the total grant proposed and then a statement of the detailed estimate under each grant divided into items.

(3) Subject to these rules, the Budget may be presented in such form as the Finance Member may consider best fitted for its consideration by the Council.

53. (1) *Stages of the Budget debate.*—The Budget shall be dealt with by the Council in two stages, namely.—

(*i*) a general discussion ; and

(*ii*) the voting of demands for grants.

(2) On the day on which the Budget is presented, the Finance Member shall explain the Budget in the Council, and the President may, if he thinks fit, make any statement thereon.

LIBRARY ARCHIVES Kerala Legislative Assembly

54. (1) *General discussion.*—On a day to be appointed by the Diwan subsequent to the day on which the Budget is presented and for such time as the Diwan may allot for the purpose, the Council shall be at liberty to discuss the budget as a whole or any question of principle involved therein, but no motion shall be moved at this stage nor shall any member be entitled to divide the Council in respect of any such discussion of the Budget.

(2) The Finance Member shall have a general right of reply at the end of the discussion and the President may, if he thinks fit, make any remarks.

(3) No member other than the Finance member shall speak for more than twenty minutes.

55. (1) *Voting of grants.*—Not more than 7 days shall be allotted by the Diwan for the discussion of the demands of the Government for grants.

(2) Of the days so allotted not more than one day shall be allotted by the Diwan ts the discussion of any one demand. As soon as the maximum limit of time for discussion to reached the President shall forthwith put every question necessary to dispose of the demand under discussion.

(3) No member other than the Finance Member shall speak for more than twenty minutes.

56. (1) *Motions at this stage.*—Motions may be moved at this stage to omit or reduce any grant or any item in a grant but not to increase or alter the destination of a grant.

(*a*) no motion shall relate to more than one subject matter;

(*b*) when notice of a motion to omit or reduce any grant is given, the object of the motion also shall be mentioned therein;

(*c*) the subject matter of a motion shall relate only to the particulars contained in he estimates on which the grant is sought and the purpose for which it is sought and shall no ouch on the policy or expenditure sanctioned on other heads, except so far as such policy or expenditure is brought before the House by the items contained in the grant;

(*d*) a motion shall be clearly and definitely expressed and shall raise a definite issue.

(2) When several motions relating to the same demand are offered, they shall be discussed in the order in which the head to which they relate appear in the Budget.

(3) No motion shall be made for the reduction of a grant as a whole, until all the motions for the omission or reduction of definite items within the grant have been discussed.

(4) The President may disallow any motion if, in his opinion, it cannot be moved onsistently with public interests.

(5) Notice in writing of a motion for the omission or the reduction of any grant or or the omission or reduction of any item in a grant shall reach the Secretary at least five clear days before the commencement of a meeting of the Council:

Provided that the President may allow any motion to be moved with shorter notice.

57. *Restoration of grants.*—If the Diwan declares that he is satisfied that any demand which has been refused or reduced by the Council is essential for the discharge of the resctonsibilities of the Government and if the Government Act as if such demand has been assented to, the Finance Member shall, as soon as may be thereafter, lay on the table of the Council a statement showing the action so taken by the Government, but no motion shall be made in regard to that action nor shall that statement be discussed.

58. *Procedure in cases of expenditure incurred under proviso (c) of sub-section (1) of section 28 of the Act.*—When any expenditure is authorised by His Highness under proviso (c) of sub-section (1) of section 28 of the Act, the Finance Member shall as soon as may be thereafter, lay on the table of the Council a statement explaining the necessity for the expenditure; but no motion shall be made in regard to that action nor shall that statement be discussed.

LIBRARY ARCHIVES Kerala Legislative Assembly

Constitution and working of Standing Finance Committee

59. (1) *Constitution of Standing Finance Committee.*—Before the Budget Session of each Malayalam year a Standing Finance Committee of the Legislative Council shall be constituted.

(2) The Committee shall consist of seven members and shall be composed as follows.—

(*a*) The President of the Council who will be the President of the Committee also:

Provided that in the absence of the President any member nominated by him in writing may be the Chairman of the meeting.

(*b*) three non-official members elected by the non-official members of the Council; and

(*c*) three official members nominated by the Government.

(3) The taking of the prescribed oath shall not be a condition precedent to the members serving in the Committee.

60. *Quorum.*—Four members of whom at least two shall be non-official shall form the quorum of the Committee.

61. *Functions of the Committee.*—The Committee shall be a purely advisory body and its functions shall be—

(*i*) to examine the draft Annual Budget so far as the same is within the cognizance of the Council;

(*ii*) to examine all applications for supplementary grants under votable item of expenditure; and

(*iii*) to examine such matters as may be referred to it by the Government.

62. (1) *Meeting of the Committee.*—The Committee shall meet as often as is necessary; Provided that a meeting of the Committee shall be held once at least every year in Mithunam or Karkadagam to consider the appropriation of the State Revenues for the coming year.

(2) The dates of the Committee shall be intimated to the members ordinarily seven days in advance;

Provided that in emergent cases the Government may reduce the period of such notice.

63. *Supply of papers to the Committee.*—Copies of papers relevant to the discussion at the meetings shall be furnished to each member at least three days before the date of the meeting;

Provided that in the case of the meeting to consider the appropriation of the State Revenues for the coming year the following records shall be supplied to each member of the Committee at least seven days before such meeting.—

(*a*) Preliminary edition of the Budget Estimate;

(*b*) A schedule of new items of expenditure proposed to be included in the Budget.

(*c*) A schedule of demands showing the preliminary proposals of the Government for the appropriation of the Revenues;

(*d*) A memorandum of the Finance Member explaining the estimates.

STANDING ORDERS OF THE LEGISLATIVE COUNCIL

Financial Business

55. *Discussion of Budget.*—No discussion of the Budget shall take place on the day on which it is presented.

56. *Notice of motions.*—If notice of a motion to omit or reduce any grant has not been given five clear days before the day on which the demand is to be considered, any member may object to moving of the motion and such objection shall prevail, unless the President in the exercise of his power to suspend the Standing Order, allows the motion to be made.

57. *Restoration of Grants by Government.*—If the Government of His Highness exercise the power conferred by provisos (*b*) and (*c*) of sub-section (1) of section 8 of the Act in regard to demands refused or reduced by the Council, the Financial Member shall, as soon as may be thereafter, lay on the table of the Council a statement showing the action taken by the Government together, in the case of action under proviso (*b*) aforesaid, with a copy of the declaration made by the Diwan, but no motion may be made in regard to that action.

LIBRARY ARCHIVES Kerala Legislative Assembly

APPENDIX II

IMPORTANT CHANGES IN CLASSIFICATION

Receipt Side

Police.—A detailed head '5. Harbour Bridge Tolls' has been opened under 'XXI-Police' to book the collection on this account.

Public Works.—Consequent on the reorganisation of the Public Works Department, the deatiled heads under 'XXVIII-Public Works' are arranged into 4 minor heads thus.—

(*a*) Direction.
(*b*) Civil Engineering.
(*c*) Mechanical & Electrical.
(*d*) Receipts on account of Factories & Boilers.

Profits from Capital outlay other than Railway.—Consequent on the treatment of the transaction on account of the 'Landing crafts,' as a commercial concern, a detailed head (o), 'Landing crafts' has been opened under this to book the receipts on account of the profit realised out of this concern.

Income-tax.—The existing heads under Income-tax are grouped under a sub-head 'A-Income-tax' and a new sub-head 'B. Sales Tax' has been opened with the following detailed heads (1) ordinary demand (2) Miscellaneous & (3) Penalty.

Miscellaneous.—On the creation of a separate department, *viz.*, Library Department, a new detailed head '(II) Receipts of the Library Department' has been opened under '(i) other departments' under the major head 'Miscellaneous'.

Deposits.—As a result of the reorganisation of the Public Works Department the deposit accounts & advance accounts have been split up into separate detailed heads so as to book transactions of the respective Executive Engineers.

The minor heads under the 'Other Personal Deposits' are rearranged during the course of the year in the same order as that of the service heads.

The deposit accounts of the raw material account of the G. I. School, Maradu has been transferred in the name of Raw material account of the G. I. S., Tholur, which has its banking account with the Trichur Treasury. Deposit accounts have been opened for the following Assistant Engineers at their headquarter Stations.—

Mechanical Assistant Engineer, Ernakulam.
Electrical Assistant Engineer, Ernakulam.
Water Works Assistant Engineer, Ernakulam.
Electrical Assistant Engineer, Trichur.
Irrigation Assistant Engineer, Irinjalakkuda.

The deposit account 'Labour Hundi unclaimed deposits' will be deleted from 1st Chingam 1123 since the transaction under this account is over.

Advances.—The Minor heads under "VI other Advances" are rearranged in the same order as that of the service heads.

An advance head 'Landing crafts' has been opened as 'VI-other Advances' under the Public Works Department.

The account heads 'Advances to petrol pump dealers', 'Advance payment for working Fire Brigade canteens' & 'Advance payment to men of the Garrison Company Ex-State' will be deleted from 1st Chingam 1123.

Remittances & Departmental Balances.—Account heads 'Remittances' and 'Cheques paid' are opened for the various 'Executive Engineers' and the Cochin State Hydro-Electric Branch. Similar heads are also opened for the above officers under Departmental Balances.

LIBRARY ARCHIVES Kerala Legislative Assembly

DISBURSEMENT SIDE

Land Revenue.—

A detailed head 'Superintendent N. V.' has been opened under '4. Fisheries'. From 1st Chingam 1123, the sub-head '4. Fisheries' will be treated as a separate major head both on the receipts and disbursement sides. A detailed head 'postage' is also opened under fisheries.

Forest & Tramway—

Tramway.—A detailed head '4 a—Hill allowance' has been opened under the minor head 'Tramway'.

General Administration—

5. State Loan.—From 1st Chingam 1123 the minor head '5. State Loan' will be transferred to '19. Finance & Accounts'. The minor head '6. census operation' under 'General Administration' will be deleted from that date as this is not a permanent institution.

Elections & Reforms.—A new major head 'Elections & Reforms' will be opened from 1123 on the disbursement side to book the expenditure connected with the establishment entertained in connection with Elections & Reforms.

Police.—A minor head '3. Taxation' has been opened under 'Police' with the following detailed heads.—

(1) Establishment charges.
(2) Contribution to Muncipalities and Ports.
(3) Refund of Vehicle Tax.

Public Health—D. Vagrancy.—A detailed head '6. Rent, rates and taxes' has been opened under 'Public Health—D. Vagrancy—4. Contigencies'.

Military—Cochin State Forces Band.—A detailed head 'g (1) Purchase of Band Music' has been opened under 'Cochin State Forces Band'.

Public Works.—

Due to the Reorganisation of the Public Works Department the classification of accounts has been changed and grouped under the following.—
Sub heads.—

(*a*) Direction.
(*b*) Civil Engineering.
(c) Machanical & Electrical Engineering—(this will again be changed into 'Mechanical Engineering' & 'Electrical Engineering')
(*d*) Factories & Boilers.
(*e*) Loss on account of Capital Expenditure undertakings.

Scientific, etc., Department—2. Archaeology.—A detailed head 'h-Archaeological Museum' has been opened under 'supplies & services' under the minor head '2. Archaeology'.

Industries.—As the whole of Industries department has been brought under the Control of a Minister, there is no necessity to distinguish the Industries department as Reserved & Transferred. Hence the two major heads are amalgamated into one with the following minor heads.—

(*a*) Direction.
(*b*) Government Industrial Schools for Girls.
(c) Government Industrial Schools.
(*d*) Other charges.
(*e*) Development of Cottage Industries.
(*f*) Commercial Institute, Ernakulam.
(*g*) School of Arts & Crafts.

LIBRARY ARCHIVES Kerala Legislative Assembly

Publicity.—The major head 'Publicity' on both sides of the State Treasury Account will be deleted and the transactions of the department will be booked under 'General Administration' on the disbursement side and under 'Miscellaneous' on the receipt side under a separate minor head and detailed head respectively.

Libraries.—

A new major head '40-Libraries' has been opened on the disbursement side of the State Treasury Account.

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LIBRARY ARCHIVES Kerala Legislative Assembly

APPENDIX III

List of new items included in the Budget Estimate for 1123

Major Head	*Details of the Scheme*	*Cost in 1123 Rs.*
Land Revenue		
	1. Electrification of Tattamangalam Village Office ..	200
	2. Supply of Furniture to Village Offices ..	2,000
	3. Binding of Settlement Register ..	5,000
	4. Survey Training ..	5,500
	5. Numbering of Trees ..	3,000
	6. Purchase of Survey Instruments ..	10,300
	Total Land Revenue ..	**26,000**
Fisheries		
	1. Pay, allowances, etc., to Petty Officers and Peons ..	2,092
	2. Fish Farm opening ..	12,490
	3. Improvements to fish curing yard ..	3,600
	4. Subscriptions to Magazines ..	130
	Total Fisheries ..	**18,312**
Agriculture		
	1. Scheme for purchase of Tractors ..	9,600
Veterinary		
	1. Post of a Stockmen Compounder at Vadavucode ..	407
	2. Opening of a Veterinary Dispensary at Mala ..	2,160
	3. Training of Stockmen Compounders ..	4,745
	Total Veterinary ..	**7,312**
Panchayat		
	1. Increasing the number of Panchayats ..	7,483
	2. Appointment of special staff for the maintenance of Radios ..	6,010
	3. Supply of Office Requisites ..	3,000
	4. Appointment of additional leave Reserve Panchayat Clerks ..	2,200
	5. Entertainment of additional scavengers at Nalleppilly ..	406
	6. Entertainment of add tional sweepers ..	8,000
	7. Supply of Sanitary Implements to Panchayat ..	6,375
	8. Contribution to Village Panchayat supply of water to Vypeen, etc., places ..	50,000
	9. Additional Panchayat Inspector ..	1,787
	Total Panchayat ..	**85,261**
Co-operation		
	1. Organisation of two Padanna Societies ..	990
	2. Purchase of Type-writer ..	650
	3. Purchase of Furniture ..	200
	4. Training of one junior Co-operative Inspector ..	500
	5. Organisation of Labour Contract Co-operative Societies (Pay of the Staff Executive Officer (85-125), Secretary (60-80), Accountant (40-60), Clerks 2(25-40), Peons 2(12) ..	4,472
	6. Subsidy to Society ..	5,000
	Total Co-operation ..	**11,812**

LIBRARY ARCHIVES Kerala Legislative Assembly

Major Head	*Details of the Scheme*	*Cost in 1123*
		Rs.
Excise		
	1. Pay, allowance, etc., of two peons for Willingdon Island ..	978
	2. Purchase of Motor Boat ..	9,575
Matches		
	3. Pay, etc., of 6 Supervising Officers and 12 Peons ..	9.277
	Total ..	19,830
Forest and Tramway		
	Purchase of Teleportable chain saw ..	2,800
Anchal		
	1. Formation of 3 Inspectorates and providing them with Offices and clerks ..	1,980
	2. Appintment of 7 additional Leave Reserves ..	3,080
	3. Appointment of an Office Peon to Cochin City Anchal Office ..	422
	4. Appointment of additional Anchalman to Andikkadavu Anchal Office ..	363
	5 Payment of local allowance to Anchal Master, Willingdon Island ..	55
	6. Shifting of Nanniode Anchal Office to Vandithavalam ..	140
	7. Extension of Savings Bank System ..	950
	Total ..	6,990
General Administration		
	1. Appointment of two more Record Box Carriers ..	839
Finance and Accounts		
	1. 4 Additional Auditors on Rs. 25-100, one Typist on Rs. 25-60 and Supply of Furniture ..	3,717
Law and Justice		
	Supply of Dress for the peons of the Magistrates Courts ..	270
Jails.	To meet the increased demand for House Rent allowance to the Jail Officers ..	252
		Rs.
Education	1. Starting Primary Schools (Lump sum Provision) ..	25,000
	2. Starting of B.O.L. Course in the Maharaja's College ..	4,472
	3. Payment of regular grants to Aided Sanskrit Schools ..	7,005
	4. Drafting Hindi Pandits to permanent Service and creating 30 posts of Hindi Pandits ..	14,905
	5. Aiding classes in the Secondary Schools opened in 10/20 and 10/21 ..	21,935
	6. Aiding of classes in the Secondary Schools for Girls opened in 10/20 and 10/21 ..	2,120
	7. Aiding unaided Primary Schools and Classes ..	1,18,730
	8. Lump provision for additional accommodation and equipment in Sirkar Schools (Rs. 40,000 for Secondary Schools and Rs. 20,000 for Primary Schools ..	60,000
	9. Purchase of Hindi Books in the Maharaja's College ..	350

LIBRARY ARCHIVES Kerala Legislative Assembly

Major Head	Details of the Scheme		Cost in 1123 Rs.
	10. Raising the Standard of L.S. School, Mattancherry to a High School	..	201
	11. Lump sum provision for the payment of Special grants	..	20,000
	12. Special grant to the Sacred Hearts College, Thevara	..	5,000
	13. Special grant to the Muslim Students Hostel at Ernakulam	..	310
	14. Appointment of an assistant groundsman in the Maharaja's College	..	389
	15. Full Dearness allowance to all unaided Primary Schools	..	63,730
	16. Starting of Chemistry (Hons.) Course in the Maharaja's College, Ernakulam	..	7,310
		..	**3,51,457**
Medical	1. Recruitment of 30 pupil Nurses and eight pupil Midwives	..	15,576
	2. To provide equipment furniture etc. to the new wards proposed to be constructed in the Chittur Hospital with the donation of Rao Bahadur Sir C. V. Ananthakrishna Ayyar	..	1,600
	3. Drafting of 10 pupil Nurses to the paid cadre	..	5,638
	4. Purchase of one Ambulance van for the Medical Department	..	10,000
	5. Purchase of a cycle to the Office of the Chief Medical Officer	..	250
	6. Creation of two posts of Radiologists on Rs. 125—5—200	..	3,732
	7. Provision for adequate seating arrangements in the various medical institutions	..	3,500
	8. Purchase of books, Journals for the Library, General Hospital, Ernakulam	..	796
	9. Purchase of books to the Laboratory Specialist, General Hospital, Ernakulam	..	300
	10. Purchase of books and journals for the nurses of the Maharaja's Hospital, Palluruthy	..	50
	11. Purchase of Ambulance Boat and for its upkeep	..	10,284
	12. Appointment of Hospital servants on Rs. 10—16 for the Nurses Quarters, Maharaja's Hospital, Mattancherry and Maternity Hospital, Trichur	..	705
		..	**52,431**
Ayurveda			
	1. Opening of 10 grant-in-aid Vishavaidyasalas	..	1,425
	2. Appointment of a Washerman on Rs. 15 p.m. for the R.V.C.A. Hospital and Viyyur Ward together	..	413
	3. Additional staff accommodation in Ayurvedic Hospital, Ernakulam	..	10,000
	4. Appointment of an additional Vishavaidyan in the Visha Vaidyastapanam, R.V.C.A. Hospital, Trichur	..	474
	5. Expansion and accommodation for a Pay ward in the Ayurvedic Hospital, Cheruthuruthi	..	11,270
	Total	..	**23,582**

LIBRARY ARCHIVES Kerala Legislative Assembly

Major Head	*Details of the Scheme*		*Cost in 1123 Rs.*
Public Health			
	1. Scheme for strengthening of Vaccination staff	..	24,300
	2. Advance training of Health Visitors	..	1,635
	3. Training of ten candidates in Midwifery	..	4,440
	4. Manufacture of composited manure	..	2,500
	5. Purchase of projection lanterns and slides	..	1,000
	6. State wide anti-malarial measures	..	56,000
	7. Public Health Laboratory and Laboratory of Public Analyst (for land acquisition)	..	15,000
	Total	..	**1,04,875**
Stationery and Printing			
	1. Purchase of printing machine for Cochin Government Press	..	26,500
Scientific, etc., Department			
	1. Appointment of a Clerk on Rs. 25-40 and a peon on Rs. 12 for 6 months for cataloging the books in the Krishna Kalliani Library	..	484
	2. Annual subscription to the Museum Association of India	..	10
	3. To purchase show cases for preserving and exhibiting the objects of Archaeological importance in the Archaeological Museum	..	2,000
	Total	..	**2,494**
Industries			
	1. Full dearness allowance to the Aided Industrial School Teachers	..	5,700
	2. Purchase of raw materials and equipments for the School of Arts and Crafts	..	700
	3. Chakkara Development Scheme	..	1,000
	Total	..	**7,400**
Uplift of Depressed Classes			
	1. Granting of increased number of stipends	..	4,600
	2. Acquisition of lands for burial grounds	..	5,000
	3. Providing roads in colonies	..	7,050
	4. Granting of allowance to Honorary Warden, Harijan Girls Hostel, Trichur	..	180
	5. Starting Depressed Class Girls Hostel, Ernakulam	..	4,668
	6. Reorganisation of the existing Depressed Class Factories	..	1,587
	7. Construction of a culvert	..	450
	8. Kurunkotta Island—Pulaya—Boat purchase	..	200
	9. Furniture—Harijan Hostel, Ernakulam	..	1,170
	Total	..	**24,905**

LIBRARY ARCHIVES Kerala Legislative Assembly

Major Head		*Details of the Scheme*	*Cost in 1123*
			Rs.
Income-tax and Sales-tax	1.	Strengthening of menial staff ..	360
	2.	Leave Reserve hands for the Department ..	2,500
	3.	Scheme for fitting the office building with the ceiling fans ..	1,600
			4,460
Labour	1.	Purchase of a Cycle ..	200
Miscellaneous.—(Subscriptions and Donations).			
	1.	To publish the bulletin of the R.V.A.S. twice annually instead of once ..	175
Public Works		**Buildings—Original and Repairs**	
	1.	Residential Palace Additional accommodation ..	32,000
	2.	Lump sum for Palace Works ..	18,000
	3.	Improvements—Office Buildings of the Director of Public Instruction ..	3,500
	4.	Additional accommodation—Diwan Peishkar's Office ..	10,000
	5.	Providing additional accommodation—Talapalli Taluk Office ..	9,450
	6.	Construction of a cart shed for Government Press, Ernakulam ..	1,750
	7.	Construction of Police Lines in the State ..	50,000
	8.	Purchase of property of His Highness the late Kochunnny Thampuran, Viyyur ..	14,058
	9.	Training College, Trichur—Hostel and play grounds—Land acquisition Charges ..	75,000
	10.	*State Force Barracks (Roads and Drains) for maintenance* ..	*N.V. 500*
	11.	Spring Field—Post Office Building Improvements to ..	5,000
	12.	Additional accommodation to schools ..	1,00,000
	13.	Provision for starting Primary schools ..	1,00,000
	14.	Lump sum provision for buildings for public offices at Ernakulam and Trichur ..	1,00,000
	14.	(*a*) Medical expansion ..	2,50,000
			7,59,258
		Miscellaneous—Oringinal	
	15.	*Water Supply—Spring Field Palace, Coonoor* ..	*N.V. 2,500*
	16.	*Constructing compound wall, Guest House, Trippunittura* ..	*N.V. 10,000*
	17.	Compound Wall—Chelakkara Village Office ..	375
	18.	Improvements to latrine arrangements, Maharaja's College Hostel ..	3,300
	19.	Purchase of Village Maps of Cochin-Kanayannur Taluk for the use of the Assistant Engineer (Roads and Buildings) ..	230
	20.	Latrine and compound wall—Chalakkudi Police Station ..	4,600
	21.	Nemmara Power House—Reconstructing Collapsed dry packing of the tank ..	5,500
	22.	Well, M.G.S. Chowwara ..	1,800
			28,305

LIBRARY ARCHIVES Kerala Legislative Assembly

Major Head		*Details of the Scheme*		*Cost in 1123 Rs.*
Miscellaneous Repairs	23.	Repairs to parapet wall of the Park shore	..	2,500
	24.	Lump sum provision for urgent building works	..	50,000
		Total	..	**52,500**
Communicaion	25.	Construction of R. C. Bridge Kandakadavu	..	2,600
	26.	Construction of bridge over Moorkanikara River Puthoor	..	30,000
	27.	Road from Kattakampal to Cheruli Kadavu	..	16,000
	28.	Improvements to Uppathukkadavu Thodu	..	15,000
	29.	Re-decking of bridge over Padiyath canal	..	13,000
	30.	Equipment (machinery) Post-War Reconstruction work	..	1,61,000
		Total	..	**2,37,600**
Irrigation	31.	Extension of Thodu and Sluice in Munchira Puncha Padam to Mulloorkayal	..	10,000
	32.	Constructing sluices at Kannathodu and Nanthikara	..	5,000
	33.	Providing shutter arrangements to culvert at O/1 Adat Road	..	1,275
	34.	Providing Sluice at Peringanni Thodu	..	2,656
	35.	Constructing R. C. spout 9"—Kunnankattupathy System	..	500
	36.	Construction of revetment, Kottenkottu Valavu Chira	..	3,000
	37.	Constructing sluice Ramankayal chira	..	18,000
	38.	Construction of sluice at the mouths of thodu for Vengadu	..	3,000
		Total	..	**43,431**
Mechanical and Electrical	39.	Electrification—Maharaja's Grandha Library—Trippunittura	..	300
	40.	Electrification of Anchal Masters' Quarters at Ernakulam and Trichur.	..	350
	41.	Providing electric connection to the Cochin-Kanayannur Taluk Office	..	350
	42.	Providing electric lights to Advocate General's Office—Ernakulam	..	610
	43.	Providing electric lights to the Jetty Superintendent's Office—New booking office, Ernakulam	..	375
	44.	Providing electric connection to the District Magistrate's Camp Court, Ernakulam	..	650
	45.	Re-wiring-Bolghatty Residency	..	7,000
	46.	Putting up electric fans, Trichur District Court	..	1,100
	47.	Providing electric connection to the office of the Sree Kerala Varma Ayurvedic Pharmacy, Trichur	..	150
	48.	Electric connection to Beacons field Bungalow, Trichur	..	370
	49.	Putting up 2 additional light points to Chief Engineer's Office	..	67

LIBRARY ARCHIVES Kerala Legislative Assembly

50.	Putting up electric fans in Trichur Treasury	..	200
51.	Repairs to eleetric fitting to the Merry Lodge Palace	..	2,550
52.	Electric connection to the new building attached to the Office of the Comptroller of Finance and Accounts	..	175
53.	Providing additional lights to Rama Nilayam	..	160
54.	Electrification of Chittur Munsiff's Court	..	2,000
55.	Rewiring Nemmara Hospital	..	50
56.	Purchase of instruments for electric Inspection and testing	..	5,000
57.	Electrification of Government Buildings in the State (Lump sum)	..	10,000
	Total	..	**31,457**
	Water Works		
58.	Purchase and erection of 2 additional fitters at Chowwara Head Works	..	75,000
59.	Purchase of suitable pumping sets for the engines at Chowwara	..	35,000
60.	Repair to old 12" main pipe line and relaying over the Alwaye Railway Bridge and Perandoor stream with available new hume steel pipes	..	20,000
61.	Re-aligning the 2·12" pipes at Pachalam pumping station and providing Section channel for the pump	..	5,000
62.	Laying water service connection to the Office of the Circle Inspector, Ernakulam	..	300
63.	Purchase of Cholorinator and other chemical treatment apparatus and necessary feeding arrangements	..	5,000
64.	Trichur Water Supply—District Magistrate's Office	..	1,305
65.	Improvement to Chellanam water supply, providing Reservoirs, and pumping sets, quarters for their staff, etc.	..	90,000
66.	Improvement to Thiruvilwamala Water Works	..	10,000
67.	Improvement to Nemmara Water Works	..	12,100
68.	Improvement to Ayloor Water Works	..	23,000
	Total	..	**2,76,705**
	Canal and Backwater Navigation		
69.	Repairs to Kottapuram Jetty	..	1,000
70.	Providng buffer posts at various jetties	..	1,000
	Total	..	**2,000**
	Refunds		
71.	Cost of radio sets to be refunded to the Inspector General of Prisons, Chief Medical Officer and Mattancheri Municipality	..	570
	Establishment		
72.	Additional Watchmen, M. L. C. Quarters Ernakulam	..	120
73.	Appointmet of an additional checker at Cherai Jetty	..	471
	Total	..	**591**

LIBRARY ARCHIVES Kerala Legislative Assembly

Miscellaneous

74.	Execution of urgent works in the Trichur, Distillery	..	2,000
75.	Purchase and erection of an additional still at the Trichur, Distillery	..	50000
76.	Improvement to Mechanical Assistant Engineer's Office	..	20,000
77.	Opening of a Boat Jetty at Thevara and Approach Road	..	3,520
78.	Provision for tender excess for civil works in Mechanical Budget	..	10,000
	Total	..	**85,520**

Advances

1.	Coffee and Cardamom P anting at Nelliampathi	..	29,700

Capital Outlay

1.	Coustruction of Building in the Fruit and Vegetable Farm	..	31,000
2.	Improvement to Water Supply from Chowwara	..	1,650,000
3.	Nemmara Electrification	..	77,000
4.	Chittur Electrification	..	5,47,000
5.	66 K. V. Line—Construction of—from Anjal—Trichur	..	4,00,000
6.	Providing duplicate underground cable to Cochin Harbour and Mattancheri	..	70,000
7.	Telephone line—Trichur	..	30,000
8.	Construction of Bridges connecting, Ernakulam with Vypeen Islands	..	5,00,000
9.	Building residential quarters for officers at Ernakulam and Trichur	..	5,00,000
10.	Rural Electrification	..	4,00,000
11.	Purchase of Tractors, etc., for Forest Department	..	50,000
12.	Purchase of Machines, etc., (Tramway Department)	..	73,500
	Total	..	**43,28,500**

CRANGANUR

Head of Account	*Details*		*Expenditure in 1123 Rs.*
1. Land Revenue			
	Temporary Estab ishmet—		
	Typist (25-40-60) in the Cranganur Taluk Office	..	275
	Dearness allowance	..	220
	Total	..	**495**
3. Panchayats			
	Temporary Establishment—		
	Clerk (20-40) for the proposed new Panchayat	..	226
	Dearness allowanee	..	248
	Miscellaneous including provision of *Rs.* 150 for sanitary implements	..	247
	Total	..	**721**

LIBRARY ARCHIVES Kerala Legislative Assembly

10. Anchal			
	Temporary Establishment—		
	Anchal man (13), Runner (10)	..	253
	Dearness allowance	..	556
	Cleaning charges	..	6
	Miscellaneous	..	140
	Total	..	**955**
19. Sanitation			
	Opening of a landing place at Kavil Kadavu	..	6,000
	Improvements to Kottappuram market	..	5,000
	Total	..	**11,000**
21. Public Works			
	Construction of a culvert west of Kavil Kara Road	..	2,880
	Extending Azhikode Road	..	9,000
	Improvements to Kuriappilli Kothaparamba Road	..	3,500
	Construction of a Cow Shed at Puthenkovilakam (N.V.)	..	3,000
	Repairs to Cranganur High School	..	1,000
	Construction of an R. C. Jetty at Azhicode	..	3,250
	Total	..	**22,630**
	Grand Total	..	**35,801**

LIBRARY ARCHIVES Kerala Legislative Assembly

APPENDIX III

Statement of expenditure classified according to services

	Actuals of 1121 Rs.	Budget estimate 1122 Rs.	Revised estimate 1122 Rs.	Budget estimate 1123 Rs.
DIRECT DEMANDS ON REVENUE				
1. Land Revenue ..	6,44,047	7,05,300	7,76,800	7,31,800
2. Excise ..	2,44,321	2,40,500	2,49,600	2,34,600
3. Matches etc. ..	2,39,761	8,30,200	8,59,200	7,84,100
4. Customs ..	118	200	200	200
5. Stamps ..	65,484	1,06,500	1,56,400	1,18,000
6. Registration ..	1,71,545	1,80,100	1,91,300	1,81,800
7. Income-tax and sales-tax ..	4,06,331	4,80,100	5,74,200	6,519,00
Total ..	17,71,607	25,42,900	28,07,700	27,02,400
COMMERCIAL SERVICE				
8. Anchal ..	2,35,986	2,50,600	2,80,000	2,76,400
9. Forest and Tramway ..	20,32,449	21,96,000	22,17,700	26,26,300
10. Railway ..	40,40,564	35,29,000	40,00,000	37,49,000
Total ..	63,08,999	59,75,600	64,97,700	66,51,700
LAW AND ORDER				
11. Village Courts ..	78,116	96,100	84,400	90 200
12. Law and Justice ..	5,19,413	5,64,200	6,13,600	5,78,700
13. Jails ..	89,660	1,01,800	1,03,700	1,00,500
14. Police ..	5,87,406	9,53,100	9,61,900	16,93,100
Total ..	12,74,595	17,15,200	17,63,600	24,62,500
CIVIL ADMINISTRATION				
15. General Administration ..	5,62,933	5,81,000	6,53,900	6,29,500
16. Elections and Reforms ..	..	..	10,200	2,37,800
17. Finance and Accounts ..	1,41,922	1,46,500	1,46,500	1,61,900
18. Stationery and Printing ..	4,55,944	4,19,200	4,10,000	5,54 100
19. Pension and Gratuity ..	7,45,891	7,54,000	9,13,000	9,89,500
20. Scientific &c. Departments ..	40,577	41,900	41,600	46 300
Total ..	19,47,267	19,42,600	21,75,200	26,19,100
DEVELOPMENT SERVICES INCLUDING WORKS				
21. Fisheries ..	83,346	2,03,100	2,01,200	1,19,000
22. Agriculture ..	3,66,612	5,19,500	6,42,300	3,96,300
23. Veterinary ..	77,284	1,09,800	1,05,800	1,15,700

LIBRARY ARCHIVES Kerala Legislative Assembly

	Actuals of 1121 Rs.	Budget estimate 1122 Rs.	Revised estimate 1122 Rs.	Budget estimate 1123 Rs.
DEVELOPMENT SERVICES INCLUDING WORKS—*(cont.)*				
24. Panchayats ..	7,34,804	9,57,600	9,70,100	8,34,100
25. Co-operative Societies ..	47,066	1,07,800	1,08,100	73,200
26. Education ..	36,07,164	51,61,300	57,25,700	63,27,400
27. Medical ..	10,55,457	17,56,200	17,78,100	15,73,000
28. Ayurveda ..	2,68,388	3,59,900	3,46,900	3,09,600
29. Public Health ..	4,18,540	6,70,800	6,44,900	6,44,700
30. Industries ..	1,70,461 1,35,077	50,500 2,20,100	2,63,700	2,29,700
31. Uplift of the Depressed Classes ..	1,03,348	1 62,300	1,69,200	2,06,300
32. Public Works ..	38,46,828	59,96,000	56,50,800	75,77,000
33. Labour ..	17,803	33,700	44,600	42,400
34. Libraries ..	..	..	31,600	41,800
Total ..	1,09,02,178	1,63,08,500	1,66,83,000	1,84,90,200
DEBT SERVICES				
35. Interest ..	4,76,248	8,54,900	7,76,300	7,48,600
36. Sinking Fund ..	6,00,000	6,00,000	6,00,000	6,00,000
Total ..	10,76,248	14,54,900	13,76,300	13,48,600
MISCELLANECUS INCLUDING DEFENCE, POLITICAL, WAR, ETC.				
37. Palace ..	12,50,000	12,50,000	12,50,000	12,50,000
38. Subsidy ..	2 00,089	2,00,100	2,00,100	2,(0,100
39. Military ..	5,24,273	6,54,200	6,90,100	15,78,100
40. State Conveyances ..	1,85,264	1,89,300	3,75,500	2,73,300
41. Religious ..	40,067	40,100	40,100	40,100
42. Charities ..	1,02,661	1,01,800	91,600	80,200
43. Miscellaneous ..	66,40,683	30,62,500	33,43,800	40,94,800
Total ..	89,43,037	54,98 (00	59,91,200	75,20,300
Grand total ..	3,22 23,931	3,54,37,700	3,72,94,700	4,17,94,800

LIBRARY ARCHIVES Kerala Legislative Assembly

LIBRARY ARCHIVES Kerala Legislative Assembly

APPENDIX V

STATEMENT OF RECEIPTS 1113 TO 1123 (BUDGET ESTIMATE)

Heads of Account	1113 Rs.	1114 Rs.	1115 Rs.	1116 Rs.	1117 Rs.	1118 Rs.	1119 Rs.	1120 Rs.	Accounts 1121 Rs.	Budget estimate 1122 Rs.	Revised estimate 1122 Rs.	Budget estimate 1123 Rs.
I. Land Revenue ..	12,28,011	12,31,605	12,54,247	11,83,747	12,83,052	12,29,321	12,93,694	12,82,789	12,43,312	12,18,900	12,63,100	12,65,000
II. Fisheries ..	..	..	..	..	..	..	..	..	55,384	43,100	49,900	49,500
III. Agriculture ..	36,047	33,162	42,154	43,033	39,595	55,273	24,850	2,24,871	1,22,505	1,10,800	1,43,900	1,50,000
IV. Veterinary ..	..	..	..	..	..	..	..		590	100	100	100
V. Panchayats ..	3,522	3,756	3,030	2,694	3,752	4,627	6,925	6,137	8,374	5,400	6,900	6,300
VI. Village Courts ..	..	..	..	..	..	..	665	284	237	300	200	200
VII. Salt ..	5,04,056	5,35,151	5,47,861	5,45,231	5,56,800	5,97,611	5,83,029	5,72,314	7,75,809	5,25,000	4,44,500	4,91,000
VIII. Stamps ..	5,50,045	5,47,433	4,59,451	4,88,360	5,02,658	6,51,533	7,62,187	7,12,368	8,05,541	6,94,500	7,95,400	11,42,400
IX. Customs ..	13,47,209	25,27,877	25,24,054	27,66,423	25,16,144	24,49,618	30 83,658	21,71,414	22,26,078	30,48,000	29,47,400	31,87,000
X. Abkari and Ganja ..	10,20,288	9,76,932	9,88,058	9,55,376	10,16,583	12,41,878	23,05,229	45,75,028	58,50,735	58,32,400	60,67,000	75,07,800
XI. Matches, etc. ..	1,63,071	1,18,970	1,87,264	62,792	1,16,929	1,19,815	1,45,985	12,80,453	16,18,130	16,04,000	16,09,300	13,14,200
XII. Opium ..	1,25,866	1,23,101	1,15,681	1,31,866	1,15,255	1,04,773	1,18,731	1,82,916	2,07,748	2,68,000	2,71,900	4,90,700
XIII. Tobacco ..	3,35,164	3,39,501	3,51,492	3,52,086	3,27,234	3,49,431	4,91,224	5,05,174	18,38,931	18,84,800	18,40,600	27,40,000
XIV. Forest and Tramway	4,51,154	5,02,481	5,24,764	6,33,792	9,66,463	12,11,014	22,86,395	32,55,092	34,98,885	30,54,700	34,17,500	39,87,000
XV. Registration ..	1,04,718	1,21,290	1,10,735	1,14,172	1,35,921	1,79,574	2,96,404	2,81,772	3,16,702	2,85,900	3,06,300	3,06,300
XVI. Tribute ..	6,857	6,857	6,857	6,857	6,857	6,857	6,857	6,857	6,857	6,900	6,900	6,90
XVII. Interest ..	1,58,111	2,50,828	3,18,889	3,08,186	3,05,073	3,40,574	2,57,411	2,30,979	4,32,724	5,48,400	7,61,800	6,80,000
XVIII. Anchal ..	1,27,537	1,28,560	1,30,373	1,37,979	1,45,797	1,68,395	2,29,711	3,09,980	3,52,213	3,08,000	3,75,000	3,75,000
XIX. Law and Justice ..	16,744	13,394	16,525	19,547	21,681	34,958	49,656	64 129	73,160	58,200	98,700	72,60
XX. Jails ..	4,479	4,828	4,409	7,204	6,503	5,005	7,561	11,523	13,030	11,000	15,000	13,000

LIBRARY ARCHIVES Kerala Legislative Assembly

APPENDIX V—*(cont.)*

Head of Account	1113 Rs.	1114 Rs.	1115 Rs.	1116 Rs.	1117 Rs.	1118 Rs.	1119 Rs.	1120 Rs.	Accounts 1121 Rs.	Budget estimate 1122 Rs.	Revised estimate 1122 Rs.	Budget estimate 1123 Rs.
XXI. Police ..	23,936	22,983	24,729	23,243	19,925	21,467	26,280	22,636	32,563	2,71 600	5,58,300	6,52,700
XXII. Marine ..	107	3	12	63	15	..	..	..	..	100	100	100
XXIII. Education ..	3,93,525	4,00,400	4,10,428	4,25,080	4,01,757	4,55,544	5,72,089	5,75,727	5,92,613	5,22,300	5,80,600	6,01,600
XXIV. Medical ..	11,436	9,698	10,274	12,249	13,309	13,433	26,169	31,655	44,030	38,600	50,700	50,200
XXV. Ayurveda ..	3,741	4,155	3,703	461	910	5,171	448	3,495	655	700	1,100	1,100
XXVI. Public Health ..	46,947	60,415	60,581	50,014	38,516	58,090	55,033	72,254	1,23,913	58,000	92,100	63,000
XXVII. Stationery and Printing ..	1,08,250	79,788	78,881	1,20,632	1,36,589	1,59,105	2,10,077	2,68,871	3,93,903	3,12,200	3,82,200	3,37,200
XXVIII. Public Works ..	3,55,903	3,85,006	3,54,598	3,57,274	3,82,762	3,75,301	4,88,203	5,21,105	5,22,943	2,94,300	5,02,100	4,75,300
XXIX. Railway ..	16,70,940	16,86,725	17,52,658	20,52,199	23,82,772	36,40,969	38,88,344	44,65,113	64,77,048	46,41,000	50,27,000	49,49,000
XXX. Profits from Capital Outlay other than Railway ..	10,06,560	85,654	84,454	89,359	86,186	1,05,959	1,09,332	1,28,406	79,116	2,57,700	3,63,100	3,15,900
XXXI. Industries and Commerce ..	5,360	4,531	12,905	12,135	13,673	17,877	16,310	11,546	11,513	10,100	11,100	19,900
Rural Development ..	..	829	1,373	1,442	866	2,455	..	..	..	..	..	..
XXXII. Income-tax and Sales Tax ..	6,82,507	7,81,810	7,48,446	8,63,540	14,55,913	31,36,600	37,50,377	44,84,031	51,94,835	70,50,000	67,74,300	76,43,700
XXXIII. Labour ..	..	..	..	..	..	..	..	..	24	..	100	100
XXXIV. Miscellaneous ..	44,447	35,545	1,40,521	3,79,202	2,75,743	3,18,235	3,46,618	3,98,500	5,31,378	27,42,30	27,04,500	31,00,700
XXXV. Transfer from Sinking Fund ..	..	..	..	..	..	..	..	..	..	..	..	..
Total ..	**1,05,36,538**	**1,10,23,268**	**1,12,69,407**	**1,21,46,238**	**1,32,75,233**	**1,70,60,463**	**2,16,63,103**	**2,66,57,419**	**3,34,51,479**	**3,57,07,300**	**3,74,68,700**	**4,19,95,500**

LIBRARY ARCHIVES Kerala Legislative Assembly

APPENDIX VI

STATEMENT OF EXPENDITURE FROM 1113 TO 1123 (BUDGET ESTIMATE)

Heads of Accounts	1113 Rs.	1114 Rs.	1115 Rs.	1116 Rs.	1117 Rs.	1118 Rs.	1119 Rs.	1120 Rs.	Accounts of 1121 Rs.	Budget estimate 1122 Rs.	Revised estimate 1122 Rs.	Budget estimate 1123 Rs.
1 Land Revenue ..	2,95,952	2,98,786	3,01,416	3,12 339	3,25,932	3,54,032	4,49,253	5,67,470	6,44,047	7,05,300	7,76,800	7,31,800
2 Fisheries ..	..	..	..	..	..	..	..	..	83,346	2,03,100	2,01,200	1,19,000
3 Agriculture ..	1,48,571	1,53,396	1,54,731	1,50,806	1,46,523	1,71,669	4,60,198	3,34,391	3,66,612	5,19,500	6,42,300	3,96,300
4 Veterinary ..	..	..	..	..	..	..	46,532		77,284	1,09,800	1,05,800	1,15,700
5 Panchayats ..	1,79,160	1,82,370	2,55,297	2,58,380	2,71,191	3,91,191	3,81,789	4,24,541	7,04,804	9,57,600	9,70,100	8,34,100
6 Village Courts ..	..	..	..	..	..	..	54,850	70,838	78,116	96,100	84,400	90,200
7 Co-operative Societies ..	21,770	21,911	27,481	27,719	26,433	32,083	34,274	34,244	47,066	1,07,800	1,08,100	73,200
8 Palace ..	7,50,000	7,50,000	7,50,000	7,50,000	7,50,000	8,59,600	7,50,000	12,50,000	12,50,000	12,50,000	12,50,000	12,50,000
9 Subsidy ..	2,00,089	2,00,089	2,00,089	2,00,089	20,00,89	2,00,089	2,00,089	2,00,089	2,00,089	2,00,100	2,00,100	2,00,100
10 Excise ..	1,16,784	1,15,918	1,19,592	1,37,571	1,58,708	1,70,154	2,70,116	2,24,404	2,44,321	2,40,500	2,49,600	2,34,600
11 Matches, etc. ..	1,43,728	96,917	85,800	15,940	40,544	43,749	12,670	50,218	2,39,761	8,30,200	8,5 ,200	7,84,100
12 Stamps ..	41,359	29,147	28,046	29,546	29,621	42,375	78,621	66,928	65,484	1,06,500	1,56,400	1,18,000
13 Customs including Marine	82,321	78,131	74,268	74,293	74,297	80,369	121	155	118	200	200	200
14 Forest and Tramway ..	3,33,304	3,17,632	2,85,553	3,25,862	4,18,487	5,36,851	12,65,720	20,90,759	20,32,449	21,96,000	22,17,700	26,26,300
15 Registration ..	91,203	86,747	86,788	92,720	98,964	1,08,200	1,26,461	1,44,062	1,71,545	1,80,100	1,91,300	1,81,800
16 Anchal ..	85,002	75,698	74,929	75,695	78,884	91,063	1,47,789	1,55,352	2,35,986	2,50,600	2,80,000	2,76,400
17 General Administration ..	1,88,809	2,04,516	2,14,286	2,46,091	2,20,889	2,31,799	3,43,388	3,63,303	5,62,933	5,81,000	6,53,900	6,29,500
18 Reforms and Elections ..	..	..	..	..	..	..	..	..	..	..	10,200	2,37,800
19 Finance and Accounts ..	68,987	65,505	67,898	70,379	73,123	78,961	86,396	1,16,403	1,41,922	1,46,500	1,46,500	1,61,900
20 Law and Justice ..	2,94,043	2,84,386	2,83,392	2,85,480	2,90,803	3,08,366	3,52,946	4,35,478	5,19,413	5,64,200	6,13,600	5,78,700
21 Jails ..	33,597	31,214	38,219	45,371	67,020	1,13,635	1,16,452	96,811	89,660	1,01,800	1,03,700	1,00,500
22 Police ..	2,21,888	2,22,993	2,27,846	2,29,895	2,35,855	3,10,378	3,93,249	6,64,611	5,87,406	9,53,100	9,61,900	16,93,100

LIBRARY ARCHIVES Kerala Legislative Assembly

APPENDIX VI (*cont.*)

	Heads of Accounts	1113 Rs:	1114 Rs.	1115 Rs.	1116 Rs.	1117 Rs.	1118 Rs.	1119 Rs.	1120 Rs.	Accounts 1121 Rs.	Budget estimate 1122 Rs.	Revised estimate 1122 Rs.	Budget estimate 1123 Rs.
23	Education ..	18,29,779	18,67,412	18,86,491	18,98,656	19,71,863	20,82,596	23,26,783	28,95,704	36,07,164	51,61,300	57,25,700	63,27,400
24	Religious ..	3'2868	40,063	40,051	40,129	40,016	41,403	40,180	40,035	40,067	40,100	40,100	40,100
25	Charities ..	49,390	51,890	48,425	48,095	52,674	77,451	92,675	93,835	1,02,661	1,01,800	91,600	80,200
26	Medical ..	4,77,576	5,43,354	5,20,268	6,18,810	6,19,619	6,86,822	7,85,824	9,74,780	10,55,457	17,56,200	17,78,100	15,73,000
27	Ayurveda ..	33,538	36,159	44,021	42,758	47,599	53,641	91,909	1,40,557	2,68,388	3,59,900	3,46,900	3,09,600
28	Public Health ..	1,41,170	1,52,671	1,55,116	1,65,445	1,36,437	1,86,157	1,71,935	2,34,986	4,18,540	6,70,800	6,44,900	6,44,700
29	Pension and Gratuity ..	1,23,429	4,29,108	4,53,266	4,51,637	4,72,437	5,03,750	5,69,371	6,93,034	7,45,891	7,54,000	9,13,000	9,89,500
30	Stationery and Printing ..	1,49,625	1,59,071	1,58,185	1,67,070	1,55,494	1,68,413	2,03,732	3,91,431	4,55,944	4,19,200	4,10,000	5,54,100
31	Milirary ..	1,09,923	1,11,604	1,13,822	1,14,923	1,17,557	1,98,542	4,27,767	5,14,742	5,24,273	6,54,200	6,90,100	15,78,100
32	Public Works ..	12,83,876	12,18,982	10,13,315	12,15,461	10,78,422	12,59,222	22,90,479	36,46,084	38,46,828	59,96,000	56,50,800	75,77,000
33	Interest ..	4,73,452	5,20,598	5,64,630	5 67,702	5,56,273	5,72,877	6,09,001	5.93,886	4,76,248	8,54,900	7,76,300	7,48,600
34	Scientific &c. department ..	43,710	57,407	20,482	15,928	27,506	18,074	31,200	35,019	40,577	41,900	41,600	46,300
35	Industries—	95,095	39,495	46,429	1,04,466	16,500	20,375	24,530	34,631	1,70,461	50,500	2,63,700	2,29,700
		16,072	58,936	66,231	18,389	89,372	96,533	1,01,250	1,21,597	1,35,077	2,50,100		
		..	16,669	16,283		18,277	7,958	..	..	..	..		
36	Railway ..	12,03,418	12,00,900	12,97,414	14,15,061	15,78,494	21,25,351	24,14,828	35,19,088	40,40,564	35,29,000	40,00,000	37,49,000
37	Uplift of the Depressed Classes ..	66,353	65,843	65,719	67,926	64,416	75,064	86,919	95,337	1,03,348	1,62,200	1,69,200	2,06,300
38	State Conveyances ..	65,992	82,283	54,794	84,440	53,253	1,07,160	1,01,383	1,18,205	1,85,264	1,89,300	3,75,500	2,73,300
39	Income-tax ..	93,232	97,952	78,263	99,004	79,630	1,88,280	3,19,928	3,78,253	4,06,331	4,80.100	5,74,200	6,51,900
40	Labour ..	..	..	..	..	..	..	..	..	17,803	33,700	44,600	42,400
41	Libraries ..	..	..	..	..	..	..	..	..	..	..	31,600	41,800
42	Miscellaneous ..	5,55,992	*8,01,036	*9,97,872	*14,02,231	*21,41,072	*17,66,324	*42,15,598	*36,65,862	*66,40,683	*30,62,500	*33,43,800	*40,98,500
43	Sinking Fund ..	75,000	75,000	75,000	75,000	75,000	75,000	3,00,000	3,00,000	6,00,000	6,00,000	6,00,000	6,00,000
	**Tota .. **	**1,02,17,427**	**1,09.41,498**	**1,09,91.708**	**1,19,42,207**	**1,28,99,622**	**1,64,38,550**	**2,07,76,156**	**2,57,77,123**	**3,22,23,931**	**3,54,37,700**	**3,72,94,700**	**4,17,94,800**

*In cludes traner to sfRevenue Reserve Fund and Industrial Development Fund

APPENDIX B

MINUTES OF THE STANDING FINANCE COMMITTEE MEETING

Monday, *7th July 1947* / *23rd Mithunam 1122*

The Standing Finance Committee of the Cochin Legislative Council met to-day at 12 Noon in the Chief Secretary's room in the Secretariat to examine the Budget proposals for the year 1123 M.E.

Present:—

M. R. Ry. Rao Sahib A. Madhava Prabhu Avl., B. A. & B. L., Chief Secretary to Government (President)
" K. S. Raghavan Avl., B. A., B. L., Secretary to Government (Finance, etc., Departments)
" K. Govinda Menon Avl., B. A., Comptroller of Finance and Accounts
" K. S. Panicker Avl., M.L.C.
" P. K. Paul Avl., M.L.C.
" M. K. Verghese Avl., M.L.C.
" V. K. Narayana Menon Avl., B. A., Assistant Secretary (Convener)

Additional allotments were taken up first. The following items were passed without comments:—

	Rs.		
1.	25,000	under	1. Land Revenue—D. Contingencies—Printing Charges.
2.	300	"	4. Village Panchayats—Improvements to roads leading to Depressed Classes Colony.
3.	1,356	"	15. Anchal K. Railway freight.
4.	516	"	16. Huzur Secretariat—Supply of Furniture.
5.	90	"	18. Law and Justice—Printing Charges.
6.	1	"	20. Police—Miscellaneous.
7.	53,995	"	21. Education—5. Primary Boys—Contribution to Dearness allowance (Aided schools).
8.	4,237	"	21. Education—6. Primary Girls—Salary grants
9.	5,557	"	Do. do. Ordinary grants.

Item No. 10. Rs. 95,515—Under Public Works. Mr. K. S. Panicker observed that the subordinate Field Staff such as Supervisors, etc., should be increased. This item was passed with the above comment.

The following items were passed without comments.—

	Rs. A. P.		
11.	2,500	under	30. A. Civil Engineering (Technological Institute)
12.	1	"	Do. do. (Accommodation for the Assistant Secretary, Law Department)
13.	690	"	30. Public Works (construction of temporary bridge at Kandakadavu)
14.	277 4 0 451 0 0 1,977 10 0 3,692 0 0 144 0 0 127 0 0 177 13 0 864 6 0 234 0 0		30. Public Works—For regularising the accounts of 1121.

LIBRARY ARCHIVES Kerala Legislative Assembly

When the demand for Rs. 144—0—0 of item No. 14 above was taken up Mr. P. K. Paul said that linen is not being supplied to T. Bs., and wanted that the amount provided under the head should be utilised, and that an order should be issued to see that all T. Bs. are supplied with linen.

	Rs.		
15.	400	under	32. Scientific, etc., Departments 1 Museum and Zoological garden—Contingencies.
16.	2,000	,,	36. Uplift of the Depressed Classes—Supply of Cloths.
17.	862	,,	38. Income-tax—(e) (1) Rent.
18.	1,61,947	,,	41. Miscellaneous—K. Special Non-recurring allowance.
19.	1,000	,,	16. 4—Legislative Council—Salaries.
20.	675	,,	Do. —House Rent Allowance.
21.	500	,,	Do. —Travelling Allowance.
22.	8,915	,,	—Election Department.
23.	62,741	,,	25. Ayurveda—Miscellaneous.

CRANGANUR

	Rs.		
1.	235	under	1. Land Revenue—Miscellaneous.
2.	60	,,	7. Excise—Travelling Allowance.
3.	80	,,	13. Jails—Diet of Prisoners.
4.	645	,,	15. Education P. C. R. Works.
5.	500	,,	19. Sanitation and Conservancy—Improvements to markets and cart-stands.
6.	10,260	,,	21. Public Works—Deepening of Padakulam tank.

When this item was taken up it was observed by Mr. K. S. Panicker that additional allotments under the head became necessary because of incorrect estimating and that such method of under estimating has to be deprecated.

7.	87 2 0	under	21. Public Works—Transfer for regularising the accounts of 1121.
8.	9,777	,,	22. Miscellaneous—Non-recurring allowance.
9.	1	,,	24. Stationery—(a)—Purchase of Stationery articles, By transfer from 1—Land Revenue(s) Capital.

II. Budget Estimate for 1123 was taken up for consideration. Receipts have been passed without comments.

DISBURSEMENTS PART I

The demands under Land Revenue and Fisheries were passed without comments.

AGRICULTURE

Mr. K. S. Panicker observed that the provision in the Revised Estimate under Demonstration Farm in the Chittur Taluk should be utilised for the purchase of a suitable site *outside the Chittur Municipal limits* and that the provision should not be exceeded on any account. Mr. P. K. Paul also agreed with this view.

VETERINARY

Mr. K. S. Panicker commented on the disparity in the scale of pay of Compounders in the Medical and Veterinary Departments and observed that there was no justification therefor as the qualifications for the post were the same in the two departments.

LIBRARY ARCHIVES Kerala Legislative Assembly

VILLAGE PANCHAYATS

Messrs. M. K. Verghese and P. K. Paul stressed the necessity for more radios in rural parts, and wanted that the provision of Rs. 5,000 provided in the Budget for "maintenance of radios" should be utilised in part for purchasing 3 or 4 radios.

VILLAGE COURTS

It was pointed out by Mr. M. K. Verghese that the T. A. now being paid to Village Court Judges was too meagre and observed that it may either be enhanced suitably or may be stopped altogether.

The demands under the following heads were passed without comment.—

Co-operative Department.
Excise Department.
Matches, Vegetable Products, etc. and
Stamps.

The meeting terminated at 5-15 p. m.

V. K. NARAYANA MENON
Assistant Secretary & Convener

MINUTES OF THE STANDING FINANCE COMMITTEE MEETING

Tuesday *8th July 1947* / *24th Mithunam 1122*

The Standing Finance Committee of the Cochin Legislative Council met to-day at 12 Noon in the Chief Secretary's room in the Secretariat to examine the Budget proposals for the year 1123 M.E.

Present.—

M. R. Ry. Rao Sahib A. Madhava Prabhu Avl., B.A. & B.L., Chief Secretary to Government (President)
" K. S. Raghavan Avl., B.A. & B.L., Secretary to Government (Finance Department)
" K. Govinda Menon Avl., B.A., Comptroller of Finance and Accounts
" K. S. Panicker Avl., M. L. C.
" P. K. Paul Avl., M. L. C.
" M. K. Verghese Avl., M. L. C.
" V. K. Narayana Menon Avl., B.A., Assistant Secretary (Convener)

The following demands for additional grants were taken up and passed without comment except item No. 4.

	Rs.		
1.	3,450	under	16—1—Huzur Secretariat—Furniture
2.	422	"	16—4—Legislative Council—Miscellaneous
3.	50,000	"	30—Public Works—Buildings Compensation for the Ram Mohan Palace improvements payable to the Government of India—By transfer from B1—236/22
4.	325	"	1-Land Revenue—Fisheries—T.A.

When this was taken up Mr. K. S. Panicker observed that the Superintendent of Fisheries may be asked to report what quantity of prawns this State has permission to export in the year

LIBRARY ARCHIVES Kerala Legislative Assembly

1946—47 and what quantity the Travancore Government have got permission to export during the corresponding period. It is mentioned that the State's quota is 20 tons while the Travancore's quota is 60,000 imperial maunds. He may also be asked to report what was the decision in respect of this at the conference held at Madras recently which the Superintendent attended. The demand was passed with the above comment.

II. The budget for 1123 was then taken into consideration.

FOREST AND TRAMWAY

When the provision for "Sowing and Planting" was taken up Mr. P. K. Paul raised a point as to why plots of lands which are more useful for agricultural purposes being in level ground between the sides of the Annamalais Road for ex. [illegible] should be regenerated and converted into teak plantations and not left for paddy cultivation and cultivation of dry grains. This point requires investigation. The Chief Engineer, Diwan Peishkar and Conservator of Forests should be asked to report on this.

Posts of Deputy Conservator, etc.—The necessity for continuing these should be asked to be considered by the Retrenchment Committee. If the Retrenchment Committee is for continuing these, the period of its continuance should be specified.

15-Registration.—Passed without remarks.

16-Anchal.—Mr. Paul observed that it is desirable to supply uniforms to all anchalmen at a very early date.

Demands under the following heads were passed without comment:—

17. General Administration.
18. Reforms and Elections.
19. Finance & Accounts.
20. Law and Justice.
21. Jails.

22. POLICE

Pay of the Deputy Commissioner.—Mr. K. S. Panicker observed that there is no necessity or justification to give a personal grade to the present incumbent. The permanent pay of Rs 250-400 is ample. No other remarks.

23. EDUCATION

Government Training Institution.—Mr. P. K. Paul observed that immediate steps should be taken to provide hostel accommodation to the pupil teachers.

Examination fees.—Mr. P. K. Paul said that the question of raising the examination fees for the 3rd Form Examination should be taken up immediately. The present rate of 12 annas is very low.

24—Religious
25—Charities
26—Medical
} Passed without remarks

27. AYURVEDA

Mr. K. S. Panicker observed that the production of Ayurvedic preparations should be increased and large quantities should be made available for sale and more medicines supplied to Panchayat Vaidyasalas. Proposals should be called for from the Superintendent of Ayurvedic Hospitals.

28. PUBLIC HEALTH

Passed without remarks.

29. PENSION AND GRATUITY

Mr. P. K. Paul observed that the question of commutation of pension should be considered.

30. Stationery and Printing
31. Military
} Passed without remarks

LIBRARY ARCHIVES Kerala Legislative Assembly

32. PUBLIC WORKS

Messrs. P. K. Paul and M. K. Varghese stated that there are too many Executive and Assistant Engineers and that their number should be reduced. Mr. K. S. Panicker disagreed with this view.

33. Interest
34. Scientific, etc. Departments } Passed without remarks

35. INDUSTRIES—COIR DEPOT, MATTANCHERI

Mr. M. K. Varghese observed whether there is any proposal to abolish the Coir Depot and replace it by anything else. He is against this if there is any such proposal.

Temporary Establishment, Industrial Museum } Mr. Panicker suggested that the Industrial Museum should be shifted to a more central site at Trichur

Cherpu Centre.—Mr. K. S. Panicker observed that except the Secretaries of Co-operative Societies no other officer is necessary for supervision there. There is also no necessity for retaining the Cherpu Centre. This is a question for consideration by the Retrenchment Committee. Mr. Paul opposed Mr. Panicker's view and observed that the centre has to be run on better lines.

The demands under the following heads were passed without comment.—

36. Railway
37. Uplift of the Depressed Classes
38. State Conveyance
39. Income-tax
40. Labour
41. Libraries
42. Miscellaneous

When the last item was taken up Messrs. P. K. Paul and Panicker observed that the possibility of retrenchment in the Food Supplies Department should be looked into.

The meeting terminated at 5-30 p.m.

V. K. NARAYANA MENON
Assistant Secretary and Convener

MINUTES OF THE STANDING FINANCE COMMITTEE MEETING

Wednesday *9th July 1947* / *25th Mithunam 1122*

The Standing Finance Committee of the Cochin Legislative Council met to-day at 11 a.m., in the Chief Secretary's room in the Secretariat to examine the Budget proposals for the year 1123 M. E.

Present.—

M. R. Ry. Rao Sahib A. Madhava Prabhu Avl., B.A. and B.L., Chief Secretary to Government (President).
" K. S. Raghavan Avl., B.A. and B.L., Secretary to Government (Finance, etc., Departments).
" K. Govinda Menon Avl., B.A., Comptroller of Finance and Accounts.
" K. S. Panicker Avl., M. L. C.
" P. K. Paul Avl., M. L. C.
" M. K. Varghese Avl., M. L. C.
" V. K. Narayana Menon Avl., B.A., Assistant Secretary (Convener).

LIBRARY ARCHIVES Kerala Legislative Assembly

I. Demands for additional grants were taken up first. The following items were passed without comments:—

STATE

Rs. 385	under	1—Land Revenue—Antirabic treatment.
Rs. 2,000	,,	41—Miscellaneous -Grain purchase,—T. A.
Rs. 2,161	,,	18—Law and Justice—C. Criminal Justice.

CRANGANUR

Rs. 400	under	14—Police—T.A.
Rs. 9,716	,,	15—Education.

II. Budget Estimate for 1123 was taken up for consideration.

Capital Outlay.—Peringalkuthu Hydro-Electric Scheme. Mr. Varghese observed that there are several complaints regarding the execution of works relating to the Peringalkuthu Scheme. The method of giving the works for execution, procedure adopted in the matter of appointments and very many details of this type require over-hauling. An enquiry into the matter is necessary. The other members expressed concurrence. The following are some of the features which require special attention.

1. Supply of tiles
2. Executing work at actuals+15%
3. Disposal of surplus timber.

These are to be looked into immediately.

III. Budget for 1123 for Cranganur was then taken up and passed without comment.

IV. Part II Schemes for 1123 under State Budgets were then taken up.

Demands under the following heads were passed without comments.—

1. Land Revenue
2. Fisheries
3. Agriculture
4. Veterinary

5. VILLAGE PANCHAYATS

2. Appointment of Special Staff for the maintenance of radios.—When this was taken up Mr. K. S. Panicker was of the view that the post of radio specialist with one peon alone was necessary and that the posts of the Assistant and the Second peon were unnecessary. Messrs. Paul and Varghese dissented from the above view.

4. Appointment of an additional Panchayat Inspector.—Messrs. Paul, Panicker and Verghese observed that an additional Panchayat Inspector was unnecessary and that the necessity for such a post may be considered next year.

9. Contribution to Village Panchayats.—Supply of Water to Vypeen, etc., places. Mr. M. K. Varghese observed that steps would be taken to extend the supply of Alwaye water as far as Pallippuram at least next year.

The demand under the head was passed except item No. 4.

7. Co-operative Societies
10. Excise
11. Matches

} Passed without comment.

12. Stamps.—Appointment of additional clerk on Rs. 25-40 in the Stamp Office.—This was objected to by Mr. Panicker. Mr. Paul also concurred. They observed that the necessity for the post was due to the fact that the Superintendent of Stamps was unnecessarily saddled with the work of drawing bills in respect of certain departments which should be made to attend to the work themselves. For example, Legislative Council Secretary, Reforms Commissioner, etc. If such departments are allowed to attend to the work of drawing their own bills

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there would be no need for any additional staff in the Stamp Office. This question should be taken up and the Superintendent of Stamps relieved of the present pressure of work immediately.

The demands under the following heads were passed without comment.—

14. Forest and Tramway
17. General Administration
19. Finance and Accounts
20. Law and Justice
21. Jails

When demands under the Anchal Department was taken up Mr. P. K. Paul suggested that quarters should be constructed for Anchal Peons at least in towns.

23. Education.—The demands under the head were passed with the following observations:—

In Item No. 11 that is, lump provision for payment of special grants specific provision should be made for each and every case from next year onwards instead of making lump provisions. Mr. Varghese made this observation and the other members expressed concurrence.

26. Medical.—The demand under the head was passed with Mr. K. S. Panicker's observation that construction of nurses quarters to the Trichur Civil Hospital should be given preference in the scheme for providing additional accommodation for Hospitals.

27. Ayurveda
28. Public Health
30. Stationery and Printing
34. Scientific, etc., Departments

} Passed without comment

32. Public Works.—Passed with the following remarks:—Messrs. Paul and Panicker suggested that statistics should be collected regarding the number of graduate trained teachers and untrained teachers, now existing both in the Government High Schools and Aided schools, and the number of years within which the entire number could be trained. Statistics should also be called for regarding the number of untrained graduate teachers now being entertained per year for want of sufficient number of trained hands.

They have also suggested that a provision of Rs. 25,000 should be made for constructing a hostel for women teachers at Ramavarmapuram by reducing an equivalent amount from the provision of one lakh each under additional accommodation for schools and for starting Primary Schools.

When the demand under irrigation was taken up Mr. K. S. Panicker suggested that along with the works provided for under construction of rivetment, Kottenkottu valavichira the work of removing silt from Nanthithode and putting up of a sluice at Chirakkal Thodu should also be taken up.

Under Water Works Mr. Varghese suggested the necessity for appointing a Chemist to solve the problem of sedimentation at the Chowwara Water Works. This should be considered.

35. Industries—Purchase of one weighing balance for the Industrial Centre, Cherpu. This was objected to by all the members. The rest were passed.

37. Uplift of the Depressed Classes
39. Income-tax
42 Miscellaneous

} Passed without comment.

40. Labour.—Mr. Panicker opposed the appointment of Conciliation Officer and Staff. Messrs. Paul and Varghese expressed concurrence. The other item was passed.

V. Part II Schemes for Cranganur was then taken up. The demands under this were passed without comment.

The meeting terminated at 2 p.m.

V. K. NARAYANA MENON
Assistant Secretary & Convener

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Monday, *28th July 1947* / *12th Karkadagam 1122*

The Standing Finance Committee of the Cochin Legislative Council met to-day at 5-30 p.m. in the Legislative Council Hall to examine the demands for additional grants, for 1122 and 1123 M. E.

Present.—

M. R. Ry. Rao Sahib A. Madhava Prabhu Avl., B.A. & B.L., Chief Secretary to Government (President)

„ K. S. Raghavan Avl., B.A., B.L., Secretary to Government (Finance, etc., Departments)

„ K. Govinda Menon Avl., B.A., Comptroller of Finance and Accounts

„ K. S. Panicker Avl., M.L.C.

„ P. K. Paul Avl., M.L.C.

„ M. K. Verghese Avl., M.L.C.

„ V. K. Narayana Menon Avl., B.A., Assistant Secretary (Convenor)

Demands for Supplementary Grants for 1122 was taken up first. The following items were passed without comment.—

1.	Rs. 106	15—Anchal	(*b*) Inspectorates.
	Rs. 200	Do.	(c) Office Establishment.
	Rs. 1,300	Do.	C2 Dearness Allowance.
2.	Rs. 6,630	16-1—Huzur Secretariat—Temporary Establishment.	
	Rs. 604	Do.	Duty Allowance.
	Rs. 10,428	Do.	Dearness Allowance.
	Rs. 475	Do.	Liveries and clothing.
3.	Rs. 94,000	20—Police (2) Fire Brigade—Other Charges.	
4.	Rs. 7,380	30—Public Works—By transfer from the provision for "Enhancement of Water Supply to Cochin Port".	
5.	Rs. 391—3—0	Do.	—By transfer from "Maintenance of Emergency Pumping Station at Alwaye".
6.	Rs. 700	Do.	—By transfer by a token motion of Re. 1 from B1—55/22.

Demands for additional provision for 1123 where then taken up. Additional provision of Rs. 2,336 asked for under "18—Reforms and Elections" was passed without comment.

When the demand for Rs. 55,000 under "23—Education 2—Collegiate Education" for starting the Chittur College was taken up Mr. K. S. Panicker observed that the 1st grade college proposed to be started at Chittur should be entrusted to a private agency if any such body is forthcoming to start one. He said that the Manager of the Sree Krishna High School, Nellepilli had offered to take up sole responsibility for starting a college and that, to the best of his knowledge, a petition in that regard has been sent to the Government. Messrs. M. K. Verghese and P. K. Paul agreed with the view of Mr. Panicker. The item was passed with the above comment.

The meeting terminated at 6 p.m.

V. K. NARAYANA MENON
Assistant Secretary and Convener

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